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2020

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American Dental Association

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**ADA** American  
Dental  
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America's leading  
advocate for oral health

# 2020

Supplement to  
Annual Reports and Resolutions  
Volume 2

161st Annual Session  
Chicago, Illinois  
October 15–19, 2020

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211 East Chicago Avenue  
Chicago, Illinois 60611

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# Dental Education, Science and Related Matters





1 **Resolution**

2 **1. Resolved**, that the ADA policy *Dentistry* (*Trans.*1997:687; 2015:254) be amended as follows  
3 (additions underscored; deletions ~~stricken~~):

4 **Resolved**, that the profession of dentistry is defined as the evaluation, diagnosis,  
5 prevention and/or treatment (nonsurgical, surgical or related procedures) of diseases,  
6 disorders and/or conditions of the oral cavity, maxillofacial area and/or the adjacent and  
7 associated structures and their impact on the human body, provided by ~~a dentist~~  
8 dentists, within the scope of ~~his/her~~ their education, training and experience, in  
9 accordance with the ethics of the profession and applicable law, and be it further

10 **Resolved**, that dentistry is and should remain an independent health care profession  
11 that safeguards, promotes and provides care for the health of the public in collaboration  
12 with other health care professionals.

13 and be it further

14 **Resolved** that the policy *Dentistry as an Independent Profession* (*Trans.*1995:640) be rescinded.

15 **BOARD COMMENT:** The Board agrees with the amendments to the policy as proposed by the Council  
16 and urges one additional change, modifying the term maxillofacial to craniomaxillofacial. The Board  
17 believes that the term craniomaxillofacial more accurately reflects the profession’s role in the evaluation,  
18 diagnosis, prevention and/or treatment of the mouth, jaws, face, skull, and associated structures. In  
19 particular, with oral and maxillofacial surgeons serving in both oncology and craniofacial fellowships,  
20 some state practice acts using this term, and some dentists performing facial and muscular injections of  
21 Botox in the craniofacial region including the neck, the Board urges adoption of the following substitute  
22 resolution.

23 **1B. Resolved**, that the ADA policy *Dentistry* (*Trans.*1997:687; 2015:254) be amended as follows  
24 (additions double underscored; deletions ~~stricken~~):

25 **Resolved**, that the profession of dentistry is defined as the evaluation, diagnosis,  
26 prevention and/or treatment (nonsurgical, surgical or related procedures) of diseases,  
27 disorders and/or conditions of the oral cavity, craniomaxillofacial area and/or the  
28 adjacent and associated structures and their impact on the human body, provided by ~~a~~  
29 ~~dentist~~ dentists, within the scope of ~~his/her~~ their education, training and experience, in  
30 accordance with the ethics of the profession and applicable law, and be it further

31 **Resolved**, that dentistry is and should remain an independent health care profession  
32 that safeguards, promotes and provides care for the health of the public in collaboration  
33 with other health care professionals.

34 and be it further

35 **Resolved** that the policy *Dentistry as an Independent Profession* (*Trans.*1995:640) be rescinded.

36 **BOARD RECOMMENDATION: Vote Yes on the Substitute.**

1 **Vote: Resolution 1B**

|            |        |              |     |           |     |          |     |
|------------|--------|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | Absent | HERRE        | Yes | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes    | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes    | KESSLER      | Yes | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes    | KLEMMEDSON   | Yes | RAPINI    | Yes | STEPHENS | Yes |
| HARRINGTON | Yes    | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | Yes |

1                                   **WORKSHEET ADDENDUM**  
2                                   **POLICY TO BE RESCINDED**

3       **Dentistry as an Independent Profession** (*Trans.*1995:640)

4       **Resolved**, that dentistry should continue to be a profession of its own and should not become a  
5       medical specialty.

Resolution No. None N/A

Report: Board Report 4 Date Submitted: August 2020

Submitted By: Board of Trustees

Reference Committee: C (Dental Education, Science and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Membership-Obj. 3: 10% increase in assessment of member value

How does this resolution increase member value: See Background

1 **REPORT 4 OF THE BOARD OF TRUSTEES: ADA LIBRARY AND ARCHIVES ADVISORY BOARD**  
2 **ANNUAL REPORT**

3 **Background:** In November 2013, the ADA House of Delegates approved the ADA Library and Archives  
4 Transition Plan, including the establishment of a volunteer board to oversee operations of the ADA  
5 Library and Archives. An engaged and functioning advisory board is considered a best practice for library  
6 management. The ADA Library and Archives Advisory Board serves in an advisory capacity to the Board  
7 of Trustees.

8 At its August 2020 meeting, the Board of Trustees approved the appended Annual Report of the ADA  
9 Library Archives Advisory Board for transmittal to the 2020 House of Delegates.

10 **Resolutions**

11 This report is informational and no resolutions are presented.

12 **BOARD RECOMMENDATION: Vote Yes to Transmit.**

**BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO BOARD DISCUSSION)**

1

Appendix 1

# ADA Library & Archives Advisory Board

---

- 2 Harrington, Jr., John F., 2021, Board of Trustees, 5<sup>th</sup> District (chair)
- 3 Doroshov, Susan, 2020, Board of Trustees, 8<sup>th</sup> District
- 4 Dionne, Raymond, 2021, North Carolina, Council on Scientific Affairs
- 5 Lefebvre, Carol A., 2020, Georgia, Council on Scientific Affairs
- 6 Niessen, Linda, 2020, Texas, Council on Dental Education and Licensure
- 7 Lim, Jun, 2020, Illinois, Council on Dental Education and Licensure
- 8 Masters, Antonette, 2020, California, at-large member
- 9 Jhaveri, Viren, 2020, New York, at-large member
- 10 Nevius, Amanda, 2020, public member, special/dental librarian
- 11
- 12 Nickisch Duggan, Heidi, director, ADA Library & Archives
- 13 Fleming, Anna, electronic resources & research services librarian, ADA Library & Archives
- 14 Matlak, Andrea, archivist & metadata librarian, ADA Library & Archives
- 15 O'Brien, Kelly, informationist, ADA Library & Archives
- 16 Pontillo, Laura, coordinator, ADA Library & Archives
- 17 Strayhorn, Nicole, data informationist, ADA Library & Archives

## 18 **Areas of Responsibility as Set Forth in the *Bylaws or Governance and Organizational Manual of*** 19 ***the American Dental Association***

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20 The areas of responsibility for the ADA Library & Archives Advisory Board (LAAB) are as follows:

- 21
- 22 • Creating and developing the mission and strategic plan of the ADA Library & Archives.
- 23 • Ensuring that the ADA Library & Archives remain relevant to the ADA strategic plan.
- 24 • Providing input during the annual ADA budgeting process on library funding, priorities and needs.
- 25 • Adopting policies and rules regarding library governance, assets and use; developing, approving, and
- 26 codifying all policies, based on input from the library staff; also delegating procedural work to the
- 27 library staff.
- 28 • Regularly planning and evaluating the library's service program.
- 29 • Evaluating the library facility to ensure that it continues to meet ADA member and ADA staff needs.
- 30 • Launching a marketing plan for the promotion of the ADA Library & Archives to ADA members; ADA
- 31 component and constituent societies; the local dental and medical communities; and affiliated dental
- 32 organizations.
- 33 • Conducting the business of the library in an open and ethical manner in compliance with all applicable
- 34 laws and regulations and with respect for the association, staff and public.

## 35 **Advancing ADA Strategic Goals and Objectives: Agency Programs, Projects, Results and** 36 **Success Measures**

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### 37 **Objective 1: Grow Active, Full Dues Paying Membership**

38

#### 39 **Initiative/Program: Scientific Support/Utilization of Library Content**

40

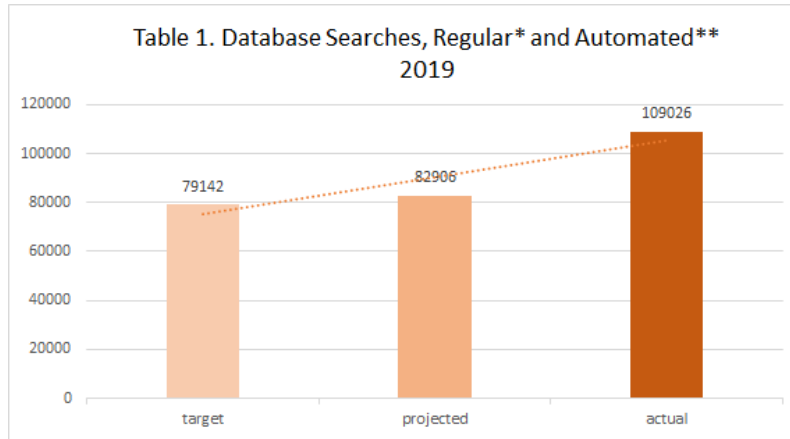
41 **Success Measure:** Achieve a 5% annual increase in the number of user searches via electronic  
42 resources by December 2019.

1 **Target: 79,142 (Regular and automated searches)**

2  
 3 **Range: 75,000-80,000**

4  
 5 **Outcome: Exceeded, 109,026**

6  
 7 Usage statistics show continued increased use of the Library’s electronic resources (journals, databases,  
 8 e-books, clinical resources). ADA members and staff conducted approximately 44% more regular and  
 9 automated searches in 2019 over 2018’s 75,373 regular and automated searches.

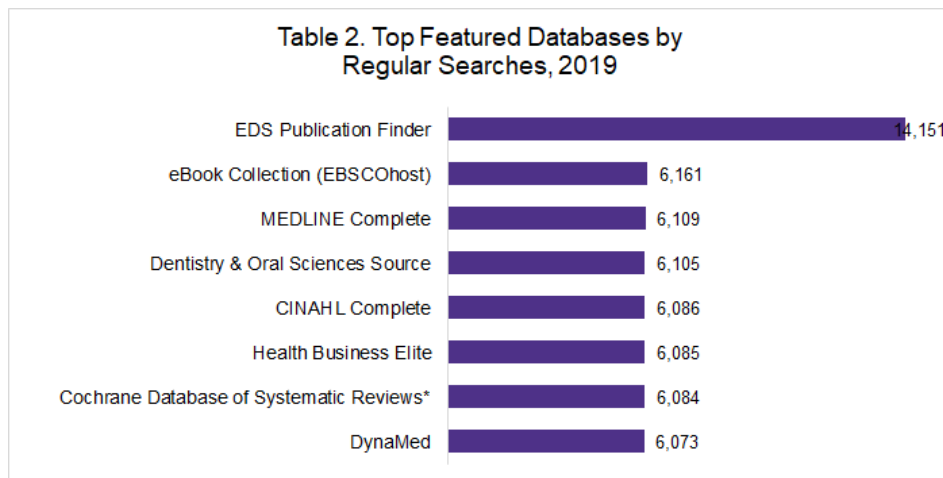


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11 \*Regular Searches refers to the number of times a user searches a database, where they have actively  
 12 chosen that database from a list of options OR there is only one database available to search.

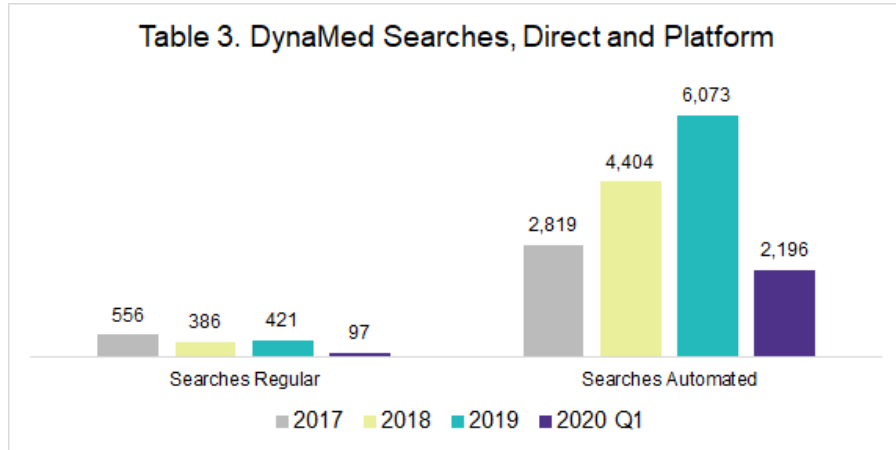
13 \*\* Automated Searches refers to the number of times a user searches a database, where they have not  
 14 actively chosen that database from a list of options. That is, Searches Automated is recorded when the  
 15 platform offers a search across multiple databases by default, and the user has not elected to limit their  
 16 search to a subset of those databases.

17



18

1 DynaMed, an evidence-based resource of drug information and clinical summaries intended to reduce  
 2 time-to-answer, is available through the ADA Library & Archives website. DynaMed incorporated  
 3 enhancements such as CE in 2019.



4

5 **Objective 2: Grow Active, Full Dues Paying Membership**

6

7 **Initiative/Program: Scientific Support/Utilization of Library Content**

8

9 **Success Measure:** Achieve a 5% annual increase in the number of unique item investigations and full-  
 10 text downloads via electronic resources by December 2019.

11

12 **Target: 18,092**

13

14 **Range: 17,500-18,500**

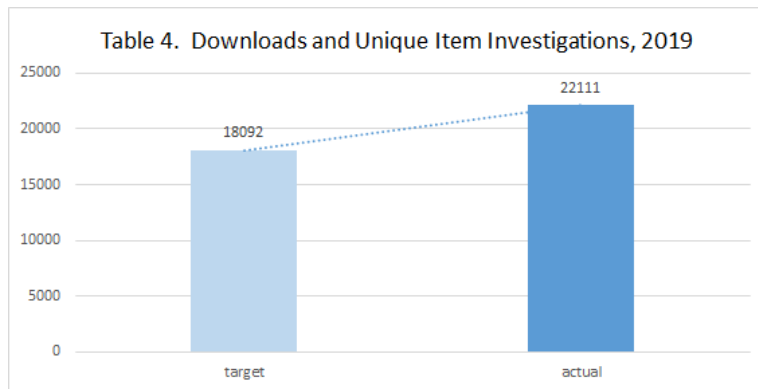
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16 **Outcome: Exceeded**

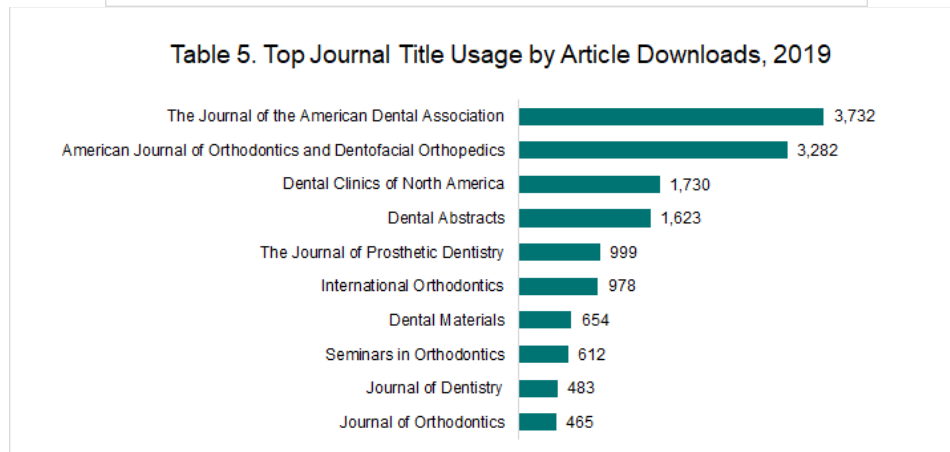
17

18 Downloads and unique item investigations (the number of unique content items (e.g. chapters)  
 19 investigated by a user) are more difficult to predict because ADA staff and members tend to search for  
 20 known items and ask for staff assistance when conducting more open research, for instance, to answer a  
 21 clinical question. As a result, ADA Library & Archives staff search more broadly, thus increasing the total  
 22 search numbers but selecting fewer and more focused full-text downloads than the typical user might.  
 23 ADA Library & Archives service goals influence sending only the most relevant full-text downloads  
 24 combined with abstracts and citations to prompt user evaluation.

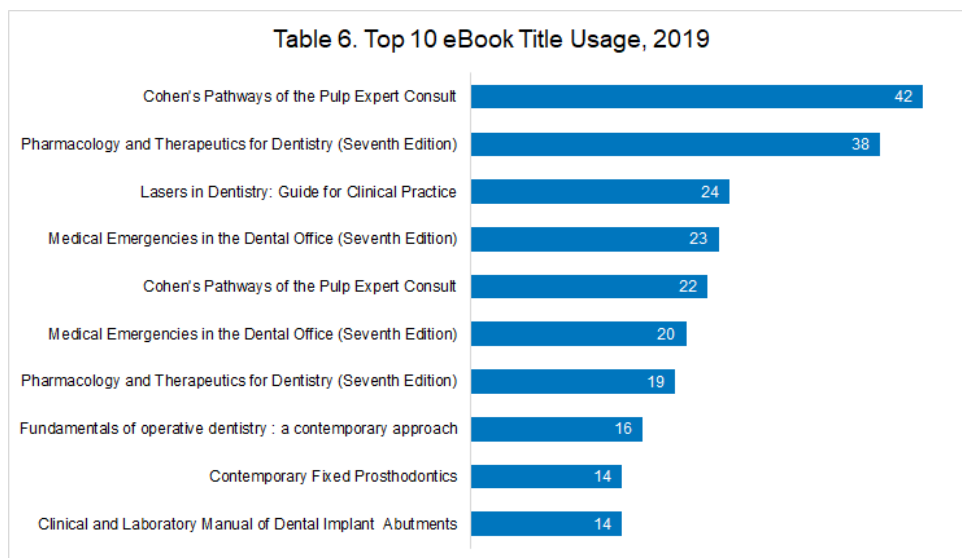




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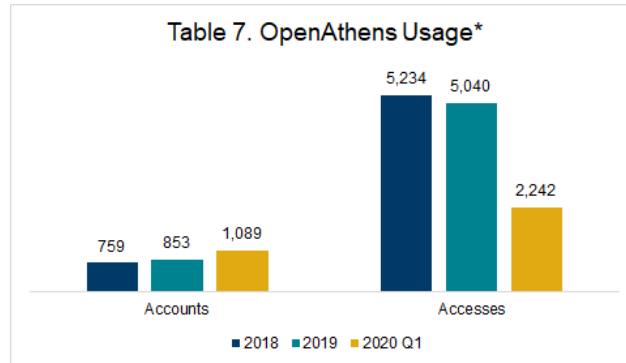


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**4 Emerging Issues and Trends**

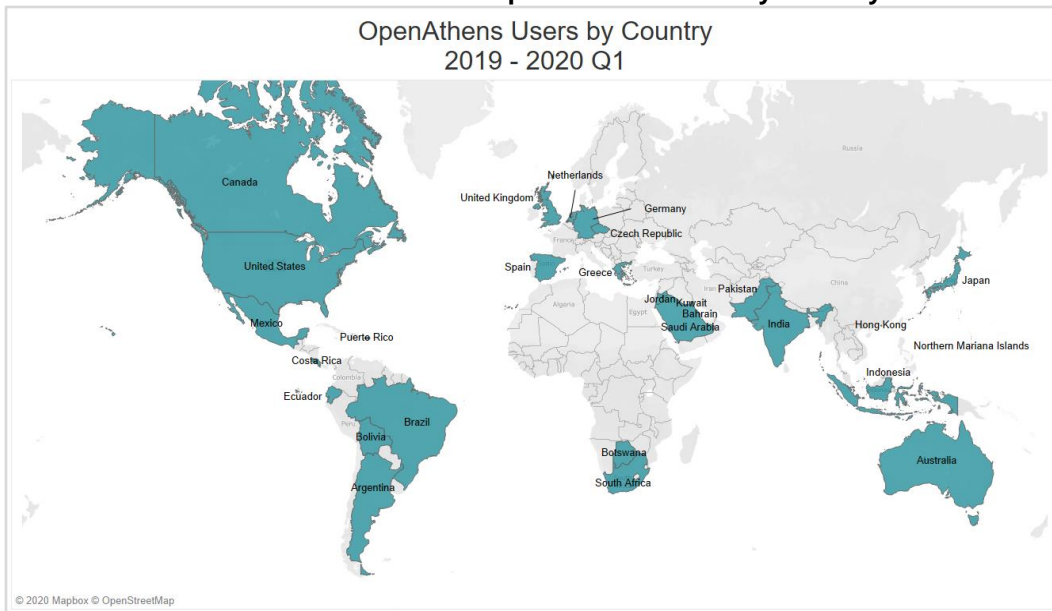
5 Libraries continue to maximize resources through the expanded use of digital and electronic means to  
 6 convey information to their patrons. The ADA Library & Archives continually reviews these rapid changes  
 7 in order to remain relevant to ADA Members and the profession. The LAAB is committed to:

- 1 • Providing efficient searching using current eResources and making the Library & Archives a 24/7
- 2 knowledge center. This is partially accomplished by the implementation of DISCOVERY and
- 3 OpenAthens, an identity access management tool that allows members to access subscribed
- 4 electronic content 24/7.

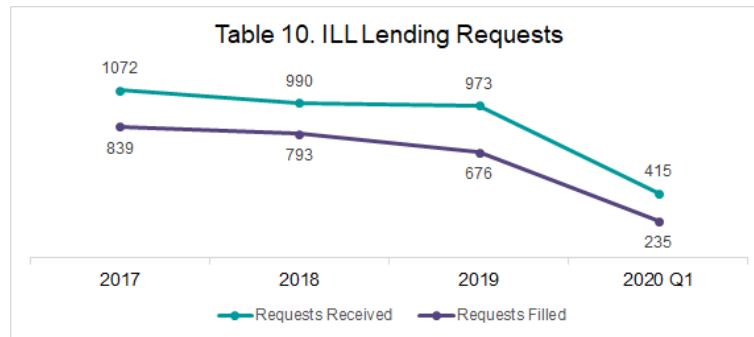
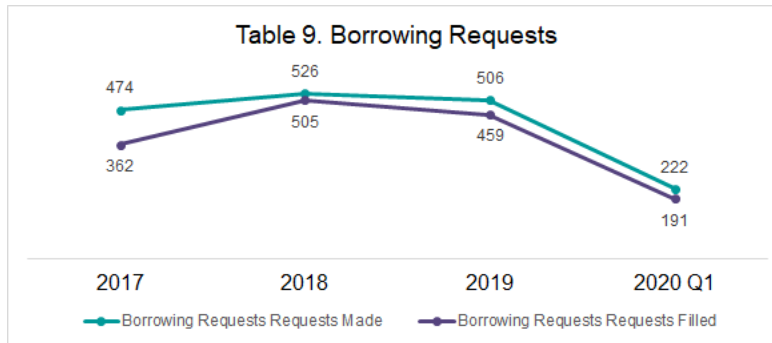


5 \*On-site (ADA building at 211 E. Chicago) usage is not reflected in these statistics; complete  
 6 resource use is much higher and includes staff use, in-house research, etc.  
 7

**Table 8. Open Athens Users by Country**



- 9
- 10 • Maintaining and developing a comprehensive collection of evidence-based and clinical
- 11 information sources for ADA members in appropriate formats. The current staff roles allow for
- 12 faster, more robust reference assistance and user education, expert searching, and new means
- 13 of engaging with members.
- 14 • Continued interlibrary loan (ILL) services to provide ADA Staff and members with scholarly
- 15 articles not held in the collections of the ADA Library & Archives (borrowing), and providing those
- 16 same services to outside researchers via other libraries (lending). In 2019, we fulfilled 69% of ILL
- 17 requests from outside libraries. Outside libraries fulfilled 91% of the ILL requests from ADA
- 18 members and staff.



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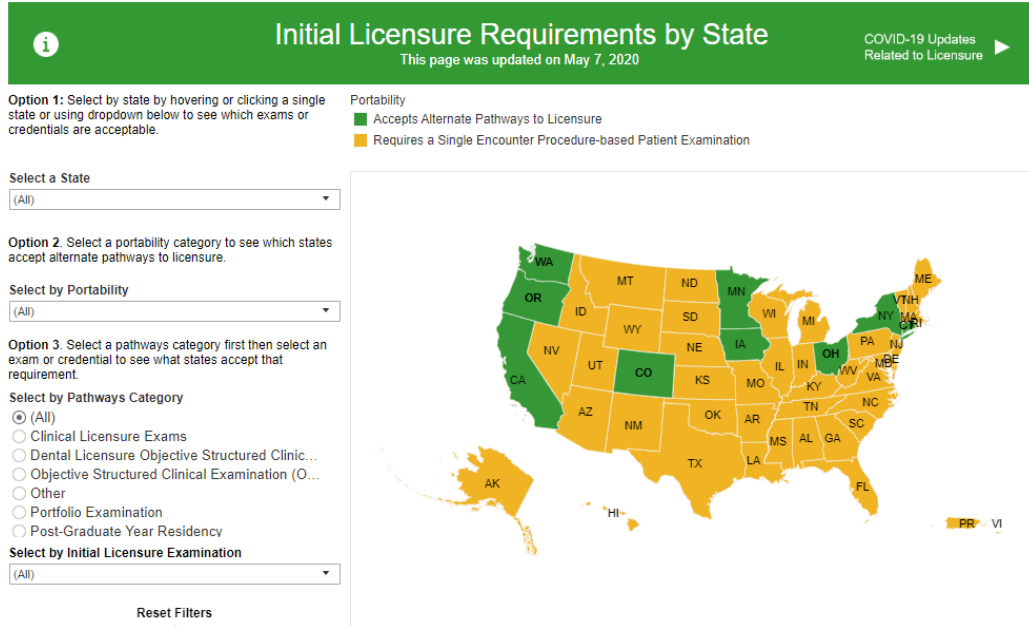
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31

32

- Continuous support of various information needs of the Division of Science. Informationist Kelly O'Brien actively engages in expert searching for EBD clinical guideline development and systematic reviews, provides education and access to evidence-based clinical tools and drug information, and provides expert support for initiatives such as an HPV vaccine efficacy safety and effectiveness umbrella review and ADA COVID-19 Interim Recommendation & Guidance.
- Archives expert support for ADA administration and operations provides information on organizational and dental history for policy and product development, legal review, marketing, communications, and public relations. Archivist Andrea Matlak assisted a researcher/writer working to discover the identity of the victims of a 50 year old still-unsolved SC murder case by locating dental charts of the victims that were published in The Journal of the American Dental Association at the time of the murders. She oversaw the conservation of 32 books related to operative dentistry, dental anatomy and pathology, dental education, oral hygiene, and dental equipment that were selected from the ADA Library & Archives Rare Book Collection to be rebound, rehoused, or refurbished. Ms. Matlak earned the Certified Archivist (CA) credential through the Academy of Certified Archivists (ACA). She also provided photographs and timeline to the Division of Conferences and Continuing Education for the creation of a large scale wall display on the history of the American Dental Association for the Exhibit Hall at the 2019 ADA FDI Annual Meeting. The display was seen by over 31,000 attendees and received many positive comments.
- Developing short, search-skill focused online tutorials and instructional videos for members to assist in their acquisition of evidence-based clinical research materials and search skill enhancement, as well as database navigation and use. Current tutorials can be viewed at: <https://www.youtube.com/channel/UCanBwg0mHr17EHaBdHFgkXA/featured>
- Extending the reach of data visualization services. Data Informationist Nicole Strayhorn joined the ADA permanently in August 2019 after spending her second National Library of Medicine fellowship year with the ADA Library & Archives. She serves as the data management and data visualization specialist and the liaison for data visualization to other departments. Successes in

1 2019 include the development and implementation of the National Membership Dashboard  
2 accessed by staff and Board of Trustees, the creation and deployment of two dental licensure  
3 maps, and the infographics design for the ADA’s dues simplification project.



Dental Board Information & Licensure Requirements

Click in the box of the State's Dental Board to go to their website. Contact information is subject to change. Please visit the respective state board's website for the most up-to-date information. You can also retrieve a PDF with detailed information. [COVID-19 related licensure updates available in the 2nd column.](#)

- 4
- 5 • Engaging members, staff, and affiliates. The ADA Library & Archives staff exhibited at the 2019  
6 ADEA Annual Meeting, ADA’s Eldercare Symposium, and the 2019 ADA FDI Annual Meeting to  
7 help people navigate our resources, share knowledge, and make connections. Ms. O’Brien  
8 trained research award winners of the National Eldercare Advisory Committee on the systematic  
9 review process and assisted researchers and their librarians in developing systematic review  
10 search strategies in support of their projects. The library staff facilitated multiple workshops for  
11 the Department of Testing Services Test Construction committees to demonstrate how to use  
12 research resources available to them. Ms. Strayhorn, Ms. O’Brien and director Heidi Nickisch  
13 Duggan presented a poster at ADEA 2019 that highlighted accessible open data sources that  
14 pertain to dentistry and oral health, and showcased unique ways to visualize data to tell a  
15 compelling story to improve education and research.



Resolution No. None N/A

Report: Council on Scientific Affairs Report 1 Date Submitted: August 2020

Submitted By: Council on Scientific Affairs

Reference Committee: C (Dental Education, Science and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **COUNCIL ON SCIENTIFIC AFFAIRS REPORT 1 TO THE HOUSE OF DELEGATES: RESPONSE TO**  
2 **RESOLUTION 84H-2019 – CLARIFICATION OF ADA POLICY REGARDING TOBACCO PRODUCTS**  
3

4 **Background:** In September 2019, the ADA House of Delegates adopted Resolution 84H-2019,  
5 Clarification of ADA Policy Regarding Tobacco Products:  
6

7 **Resolved**, that the American Dental Association add “vaping” and any other alternative delivery  
8 system for both tobacco and non-tobacco products to ADA Policy, and be it further  
9

10 **Resolved**, that this be referred to the appropriate Council and that a report be made to the 2020 ADA  
11 House of Delegates to update current ADA Policy.  
12

13 The Council on Scientific Affairs (CSA) was assigned as lead agency for implementation of the resolution,  
14 with assistance from the Council on Advocacy for Access and Prevention (CAAP).  
15

16 ADA Interagency Task Force on Vaping

17 Immediately following the 2019 House of Delegates meeting, Dr. Marcelo Araujo, chief executive officer,  
18 ADA Science and Research Institute, convened an interagency team to help ensure consistent  
19 messaging to members on this issue, as well as consider the development of resources to educate and  
20 inform members and their patients. The team included staff from the ADA Science and Research  
21 Institute, Marketing and Communications, the Council on Advocacy for Access and Prevention (CAAP),  
22 Dental Practice Institute, and Government Affairs. Key activities included:  
23

- 24 • In November 2019, the interagency team submitted Dr. Purnima Kumar (CSA consultant) for  
25 consideration as an ADA spokesperson on vaping and e-cigarettes. Dr. Kumar was subsequently  
26 approved for this role via expedited review, and has been made available for a variety of press  
27 inquiries via the Communications team.  
28
- 29 • A commentary on this topic was developed to provide a brief overview of the existing literature on  
30 vaping and oral health. Dr. Purnima Kumar (CSA consultant) and Dr. Mia Geisinger (CSA Chair)  
31 served as lead authors. The commentary, entitled “[Living under a cloud: Electronic cigarettes and the](#)  
32 [dental patient](#),” was accepted by JADA in January 2020; and published in the March 2020 issue.

ADA Interim Policy on E-Cigarettes and Vaping

In December 2019, the ADA Board of Trustees adopted an interim policy on e-cigarettes and vaping:

**Resolved**, that the ADA Board of Trustees adopts the following statement, which mirrors a recent action from the American Medical Association, as an Interim ADA Policy to address the public health crisis related to e-cigarettes and vaping:

That the American Dental Association (1) urgently advocate for regulatory, legislative, and/or legal action at the federal and/or state levels to ban the sale and distribution of all e-cigarette and vaping products, with the exception of those approved by the FDA for tobacco cessation purposes and made available by prescription only; and (2) advocate for research funding to study the safety and effectiveness of e-cigarettes and vaping products for tobacco cessation purposes and their effects on the oral cavity.

In support of this interim policy, the ADA Interagency Vaping Task Force coordinated release of an [ADA News story](#) and coverage in the Morning Huddle. A “Tobacco Use and Vaping” webpage also was created on ADA.org ([www.ada.org/vaping](http://www.ada.org/vaping)) with all related ADA content on this topic.

CSA Activities

In December 2019, the CSA approved a “Vaping and Oral Health Workgroup” to study the impact of vaping on oral health and propose policy language or other possible ADA actions, as appropriate, in accordance with Resolution 84H-2019, with a report back by the June 2020 CSA meeting. The Workgroup included:

- Dr. Purnima Kumar, chair (CSA consultant)
- Dr. Ryan Braden (CDP member)
- Dr. Mia Geisinger (CSA chair)
- Dr. Ana Karina Mascarenhas (CSA member)
- Dr. Shamik Vakil (CAAP member)

The Workgroup assessed the available scientific literature to support the development of new ADA policy on this subject. Based on this assessment, the Workgroup determined that a full systematic review was not feasible at this time. An informational report was developed to outline the current state of the science on this subject, the underlying regulatory framework, and specific concerns related to the practice of dentistry, and the oral health of patients. In June 2020, the CSA approved transmittal of the informational report to the House of Delegates. The report is provided in Appendix 1.

**Conclusion**

Based on the limited currently available evidence, the CSA supports the proposed “ADA Interim Policy on E-Cigarettes and Vaping” and does not feel that additional ADA policy is necessary at this time.

**Resolutions**

This report is informational and no resolutions are presented.

**BOARD RECOMMENDATION: Vote Yes to Transmit.**

**BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO BOARD DISCUSSION)**



## Appendix 1

### REPORT ON THE CURRENT SCIENTIFIC UNDERSTANDING OF VAPING AND ORAL HEALTH

#### Background

As healthcare professionals who focus on oral health, dental professionals are in a unique position to provide guidance and evidence-based care to patients seeking information on the risks associated with tobacco usage of any form, as well as cessation assistance for those seeking to quit. This informational report provides a brief overview of vaping products, health concerns surrounding their use, the current regulatory landscape, ADA responses and resources, and anticipated or recommended needs and next steps.

#### Vaping-Related Health Concerns

In 2019, a case series report in The New England Journal of Medicine outlined concerns around e-cigarette– or vaping product–associated lung injury (EVALI),<sup>1</sup> and prompted interim guidance issued by the Centers for Disease Control and Prevention (CDC).<sup>2</sup> As of February 18, 2020, the final update from the CDC on this investigation, a total of 2,807 hospitalizations have been reported, and 68 deaths.<sup>3</sup> Data suggests a strong link between the EVALI outbreak and a vitamin-E additive in some THC-containing e-cigarette, or vaping, products.<sup>3</sup> In addition to lung injuries, various other adverse events associated with electronic nicotine delivery systems (ENDS) have been reported, including seizures and other neurologic events, gastric distress, mental health issues, chest pain, and other various respiratory complaints.<sup>4</sup> Finally, concerns exist around oral and facial trauma caused by explosions from malfunctioning e-cigarettes.<sup>5</sup>

#### ADA Response

The ADA has long advocated against the use of tobacco or nicotine products,<sup>6</sup> and in September 2019, in response to these health concerns, the ADA House of Delegates adopted Resolution 84H-2019, Clarification of ADA Policy Regarding Tobacco Products,<sup>7</sup> which stated as follows:

**Resolved**, that the American Dental Association add “vaping” and any other alternative delivery system for both tobacco and non-tobacco products to ADA Policy, and be it further

**Resolved**, that this be referred to the appropriate Council and that a report be made to the 2020 ADA House of Delegates to update current ADA Policy.

In December 2019, the ADA Board of Trustees approved an ad interim policy on e-cigarettes and vaping, which advocated for research on cessation-related ENDS, and against the sale of vaping products not approved for cessation purposes.<sup>8</sup>

#### Federal Regulation of ENDS

The US Food and Drug Administration (FDA) has the power to regulate tobacco products, including e-cigarettes and e-liquids.<sup>9</sup> However, until recently, commercially available vaping products were subject to minimal regulatory oversight due to delayed implementation of that authority. New enforcement priorities and guidance were issued in January 2020; as of September 9, 2020, any ENDS products that have been on the market since August 2016 and have not submitted premarket applications are subject to FDA enforcement actions.



## 1 Vaping, Dentistry, and Oral Health

2  
3 Because of the rapidly changing market for tobacco products and shifting regulations, many dental  
4 professionals may not be aware of common terminology, or of the most recent oral impact data that would  
5 allow them to comfortably or effectively engage with their patients on this topic.  
6

### 7 Terminology

8 A better understanding of basic terms common among ENDS users is important for effective and accurate  
9 patient communication. The following are terms that can help dental professionals better navigate  
10 conversations around a patient's use of tobacco products and the associated risks.

| Term  | Definition   |
|---|--|
| Electronic nicotine delivery systems (ENDS) | ENDS is an umbrella term that encompasses a variety of products intended to deliver nicotine and tobacco using a vaporized liquid. Common examples include e-cigarettes (also commonly referred to as cig-a-likes, electronic cigarettes, vape pens, or vapes), e-pipes, e-cigars, and e-hookahs.            |
| base liquid                                 | A base liquid is the primary delivery agent for ENDS, to which nicotine and flavoring are combined to form e-juice. Glycerol and propylene glycol are the two most common delivery agents.   |
| e-juice, e-liquid                           | E-juice or liquid is heated to produce the aerosol in an electronic cigarette, and most commonly contains three main components: a delivery agent (base liquid), nicotine, and flavoring. It is important to note that some versions are nicotine-free, or deliver cannabidiol products in lieu of nicotine. |
| vape/vaping                                 | Vaping is the use of an electronic cigarette. This does not necessarily include the use of nicotine.   |

### 11 Impact on Oral Health

12 While oral health concerns related to traditional tobacco usage are well established, early research has  
13 suggested that e-cigarettes deliver fewer tobacco-related toxicants than cigarettes.<sup>10, 11</sup> Leveraging this  
14 belief, tobacco companies have marketed ENDS as cessation tools or healthier alternatives to traditional  
15 tobacco products. In part due to these beliefs, ENDS usage has increased significantly, particularly  
16 among youth populations,<sup>12-14</sup> despite the fact that the oral health risks associated with the use of ENDS  
17 devices were largely unknown.  
18

19 A 2018 report from the National Academies of Sciences, Engineering, and Medicine reported a lack of  
20 evidence on the impact of e-cigarettes on periodontal disease, and available evidence showed conflicting  
21 comparative data when compared to traditional cigarette usage.<sup>11</sup> Similarly, conflicting evidence around  
22 the effectiveness of ENDS as cessation tools in different age groups suggests more research is  
23 necessary to fully understand the impact of ENDS on cessation, dual usage, or increased adoption rates  
24 of ENDS in non-smokers.<sup>11</sup>  
25

26 In March 2020, members of the workgroup, along with several ADASRI staff, published a commentary in  
27 *JADA* entitled "[Living under a cloud: Electronic cigarettes and the dental patient](#),"<sup>15</sup> which builds upon the  
28 2018 report, and outlines currently available scientific literature regarding the potential impact of vaping  
29 on oral health. In addition to the health concerns stemming from the EVALI outbreak, subsequent  
30 research into the potential impact on oral health points to several areas of concern. Though the  
31 toxicants between traditional tobacco products and ENDS differ, components of many ENDS  
32 liquids—nicotine, propylene glycol, glycerol, and flavoring agents—all present unique and potentially  
33 adverse oral health outcomes, particularly since the oral cavity is the first point of contact. Nicotine  
34 consumption/absorption has shown potential for increased risk of periodontal disease and caries,  
35 while propylene glycol and glycerol, extremely common in e-liquids as a delivery agent, are known to  
36 release carcinogens when heated under pressure (a key requirement for vaping devices).<sup>15</sup>

1 Additionally, sweet flavoring agents may have cariogenic properties.<sup>16</sup> Other reports of symptoms  
2 like dry mouth, or “vape tongue,” where a loss of sensation occurs, taken together with the novelty of  
3 these products, and a dearth of long-term data on their usage, may portend long-term health effects  
4 yet unknown.<sup>15</sup>

5  
6 While these findings focus on nicotine-containing products, it is important to remember that not all ENDS  
7 products contain nicotine, and some e-liquids contain cannabidiol products and other additives, such as  
8 the vitamin E acetate strongly linked to the EVALI outbreak.<sup>3</sup> These products create unique risks not  
9 expanded upon in this report, but are deserving of additional research.

## 10 11 **Next Steps**

12  
13 Ongoing and rolling guidance in this area will be necessary as additional data becomes available. To  
14 date, no systematic review on the oral health impact of vaping has been conducted due to a dearth of  
15 available research in this area. Specifically, data highlighting the impact of ENDS on the risks of oral  
16 cancer, periodontal disease, and caries are crucial; and a better understanding of their impact on tooth  
17 sensitivity, gingival tissue, and salivary function can help to counsel patients on undesirable and  
18 avoidable outcomes. Increased monitoring and reporting of adverse outcomes, particularly through the  
19 US Department of Health and Human Services Safety Reporting Portal,<sup>17</sup> can bolster data, and  
20 encourage research funding in this important area.

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Resolution No. 21 N/A

Report: Council on Scientific Affairs Report 2 Date Submitted: August 2020

Submitted By: Council on Scientific Affairs

Reference Committee: C (Dental Education, Science and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **COUNCIL OF SCIENTIFIC AFFAIRS REPORT 2 TO THE HOUSE OF DELEGATES: PROPOSED ADA**  
2 **POLICY STATEMENT ON OPTIMIZING DENTAL HEALTH PRIOR TO SURGICAL/MEDICAL**  
3 **PROCEDURES AND TREATMENT**  
4

5 **Background:** In October 2016, the ADA House of Delegates adopted Resolution 86H-2016, Proposal to  
6 Convene Three Expert Panels to Address Optimizing Oral Health Prior to Surgical/Medical Procedures  
7 and Treatment:  
8

9 **86H-2016. Resolved,** that the Council on Scientific Affairs work with other appropriate ADA agencies  
10 and external stakeholders to develop proposed policy and evidence-based resources to optimize oral  
11 health prior to the performance of complex medical and surgical procedures, and be it further  
12

13 **Resolved,** that the Council on Scientific Affairs submit a progress report to the 2017 House of  
14 Delegates.  
15

16 The Council on Scientific Affairs (CSA) was assigned as lead agency for implementation of the resolution.

17 This report serves as the final progress report on this resolution. It includes a Council recommendation for  
18 new Association policy to address the importance of optimal oral health prior to certain medical  
19 procedures or treatments.

20 **Council Activities**

21 In 2017, the Council approved an implementation plan for all efforts under Resolution 86H-2016. Per that  
22 plan, each systematic review conducted in support of the resolution would include an in-person meeting  
23 of a panel of dental and medical subject matter experts to review available evidence and analyses, and to  
24 formulate conclusions (with implications for both research and practice). Expert panel members and  
25 expert panel reports were approved by the Council. Each report would address the effect of dental  
26 treatment prior to major medical interventions on morbidity and mortality outcomes.  
27

28 Also in 2017, the Council approved conducting research on the following topics:

- 29 • Patients who are scheduled for cardiac valve repair/replacement or left ventricular assist device  
30 placement (as a bridge to transplantation);
- 31 • Cancer patients, prior to head and neck radiation and chemotherapy; and
- 32 • Patients about to undergo solid organ transplantation.

1 *Cardiology*: In 2019, the Council approved the first report under this resolution. The report, "[Impact of](#)  
2 [Dental Treatment Prior to Cardiac Valve Surgery: Systematic Review and Meta-Analysis](#)" was published  
3 as a cover story in *JADA*'s September 2019 issue.

4 *Head and Neck Cancer*: In April 2019, ADA Science Institute staff completed the initial data screening  
5 process of approximately 12,000 studies, and are currently working on data extraction and synthesis. An  
6 in-person meeting for the head and neck cancer expert panel was held in Q4 2019, and a subsequent  
7 round of data cleaning followed. The Council anticipates submission of a manuscript from these results by  
8 December 31, 2020.

9 *Organ Transplantation*: At its June 2020 meeting, the Council determined through exploratory work, that  
10 data on solid organ transplantation and oral health are extremely limited, and thus was unlikely to result in  
11 actionable information. Based on this assessment, the Council adopted a resolution to remove organ  
12 transplantation as a condition to be studied under Resolution 86H-2016.

13 *Development of Evidence-Based Resources*: Resolution 86H-2016 asks the CSA to work with other  
14 appropriate ADA agencies and external stakeholders to develop evidence-based resources to optimize  
15 oral health prior to the performance of complex medical and surgical procedures. In June 2020, the CSA  
16 approved a resolution to formalize the CSA's belief that manuscripts submitted for publication in *JADA*  
17 adequately fulfill the directive in Resolution 86H-2016 to develop evidence-based resources to optimize  
18 oral health prior to the performance of complex medical and surgical procedures.

## 19 **Conclusion**

20 In June 2020, leveraging the work completed under the cardiac and cancer projects, the Council  
21 approved a proposed policy statement titled, "ADA Policy Statement on Optimizing Dental Health Prior to  
22 Surgical/Medical Procedures and Treatment," and requested its transmittal to the House of Delegates for  
23 consideration at its October 2020 meeting. The findings of both projects suggest that there is high value  
24 in continuing to encourage collaboration between a patient's dental and medical teams. While the impact  
25 of dental pre-clearance on morbidity or mortality remain unclear for these particular patient groups,  
26 additional concerns or outcomes, including patient access to, or delay of, care; and post-treatment  
27 complications or healing time, remain important points of discussion across care teams when determining  
28 course of treatment. With submission of the proposed policy statement, the Council approved a resolution  
29 to inform the House of Delegates that the CSA considers implementation of Resolution 86H-2016 to be  
30 completed. This report serves as the Council's notification to the House of this action.

31 The following resolution is presented for House consideration:

### 32 **Resolution**

33 **21. Resolved**, that the following ADA policy statement on Optimizing Dental Health Prior to  
34 Surgical/Medical Procedures and Treatment be adopted:

35 The ADA believes that optimizing dental health prior to the performance of complex medical  
36 and surgical procedures can be an important component of clinical care. Inter-professional  
37 communication and collaboration are crucial to identifying pre-existing or underlying oral  
38 health concerns that may impact post-medical/surgical complications or healing time,  
39 particularly for patients who are immunocompromised or otherwise at greater risk of adverse  
40 medical outcomes because of underlying health problems. Direct communication with  
41 patients and their medical teams regarding the need for, and ability to obtain, a dental  
42 examination and consultation prior to initiation of complex surgical and medical treatments is  
43 especially recommended.

- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 3 **BOARD DISCUSSION)**

Resolution No. 21S-1 Amendment

Report: Council on Scientific Affairs Report 2 Date Submitted: September 28, 2020

Submitted By: Ninth Trustee District

Reference Committee: C (Dental Education, Science and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

**PROPOSED ADA POLICY STATEMENT ON OPTIMIZING DENTAL HEALTH PRIOR TO SURGICAL/MEDICAL PROCEDURES AND TREATMENT**

The following amendment to Resolution 21 (Worksheet:4019) was adopted by the Ninth Trustee District.

**Background:** Evidence shows poor oral health may negatively impact the management and outcomes of persons with diabetes, CVD, HIV/AIDS, and pregnant women. Chronic conditions have the greatest impact on health care expenditures. Resolution 21 does not address optimizing dental health in the management of medical conditions such as, but not limited to, diabetes, CVD, HIV/AIDS or optimizing dental health during pregnancy and the perinatal period.

The Ninth District believes this is a missed opportunity to advocate the dental profession among medicine and for dental-medical integration for collaborative care.

Therefore the Ninth District proposes an amendment to Resolution 21 (additions underscored; deletions ~~stricken~~).

**Resolution**

**21S-1. Resolved**, that the following ADA policy statement on Optimizing Dental Health Prior to Surgical/Medical Procedures, and Treatments, and Management of Medical Conditions be adopted:

The ADA believes that optimizing dental health prior to the performance of complex medical and surgical procedures, and in the management of medical conditions can be an important component of clinical care. Inter-professional communication and collaboration are crucial to identifying pre-existing or underlying oral health concerns that may impact post-medical/surgical complications or healing time, particularly for patients who are immunocompromised or otherwise at greater risk of adverse medical outcomes because of underlying health problems. Direct communication with patients and their medical teams regarding the need for, and ability to obtain, a dental examination and consultation prior to initiation of complex surgical and medical treatments and in the management of medical conditions is especially recommended.

**BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**





1 terminology “special needs patients” in addition to “geriatric dentistry,” the Council concluded that  
2 because the scope of the resolution was specific to geriatric dentistry, the response to the House of  
3 Delegates should remain similarly focused. Ultimately, the following resolution, was adopted by the 2019  
4 ADA House of Delegates:

#### 5 **Resolution**

6 **69. Resolved**, that the findings of the feasibility study conducted by the Council on Dental Education  
7 and Licensure be provided to the Special Care Dentistry Association (SCDA) for its consideration in  
8 pursuing an accreditation process and accreditation standards for advanced education programs in  
9 geriatric dentistry by the Commission on Dental Accreditation.

10  
11 SCDA was pleased to have received the feasibility study and is actively pursuing an accreditation process  
12 and accreditation standards for advanced education programs in geriatric dentistry. Nevertheless, the  
13 issues for the special needs patient population remain unanswered. The special needs patient  
14 population’s dental needs remain grossly underserved in large part due to the dearth of training programs  
15 for dentists specifically focused on them.

16  
17 In 2015, Special Care Dentistry Association pursued CODA accreditation for advanced general dentistry  
18 education programs in special care dentistry. In support of its application, a survey of all US General  
19 Practice Residency program directors was conducted in 2013. Sixty-five GPR programs responded (a  
20 summary of the survey results demonstrating overwhelming support for the proposed programs in Special  
21 Care Dentistry appears in Appendix A). It was also noted that according to the US Census Bureau  
22 Report, “Americans with Disabilities: 2010,” approximately 56.7 million citizens have some type of  
23 disability that affects their daily lives. The disability of thirty-eight million persons or approximately 10% of  
24 the disabled population is considered severe. And clearly, the provision of oral care services for people  
25 with physical, medical, developmental, or cognitive conditions which limits their ability to receive routine  
26 dental care (individuals with special needs) remains largely unmet.

27  
28 The precedent has now been established by the House’s action in referring Resolution 83 to the Council  
29 on Dental Education and Licensure, which provides a much-needed and welcome roadmap for CDEL to  
30 utilize in addressing the special needs patient population. Clearly the need is there for the delivery of  
31 dental services to this underserved patient population. The question is developing the ironclad case for  
32 CODA to consider. It is the opinion of The New York State Dental Association, that with its vast  
33 resources, the ADA Council on Dental Education and Licensure can help pave the way for a similar  
34 initiative as that which was undertaken by the ADA’s CDEL in 2018-2019. Accordingly, the following  
35 resolution is submitted for consideration:

#### 36 **Resolution**

37 **100. Resolved**, that the ADA Council on Dental Education and Licensure (CDEL) explore, with  
38 other appropriate communities of interest, the feasibility of requesting the development of an  
39 accreditation process and accreditation standards for advanced education programs in special  
40 care dentistry by the Commission on Dental Accreditation (CODA), and be it further

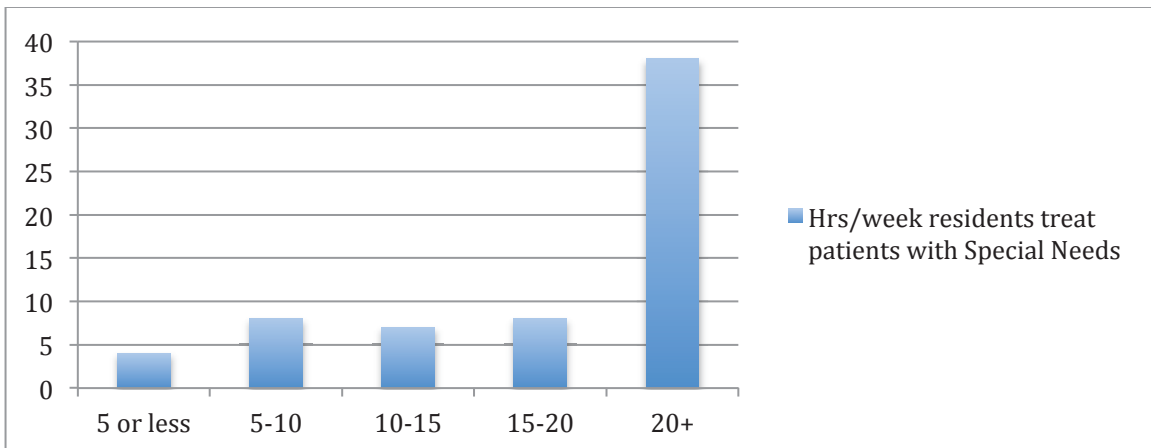
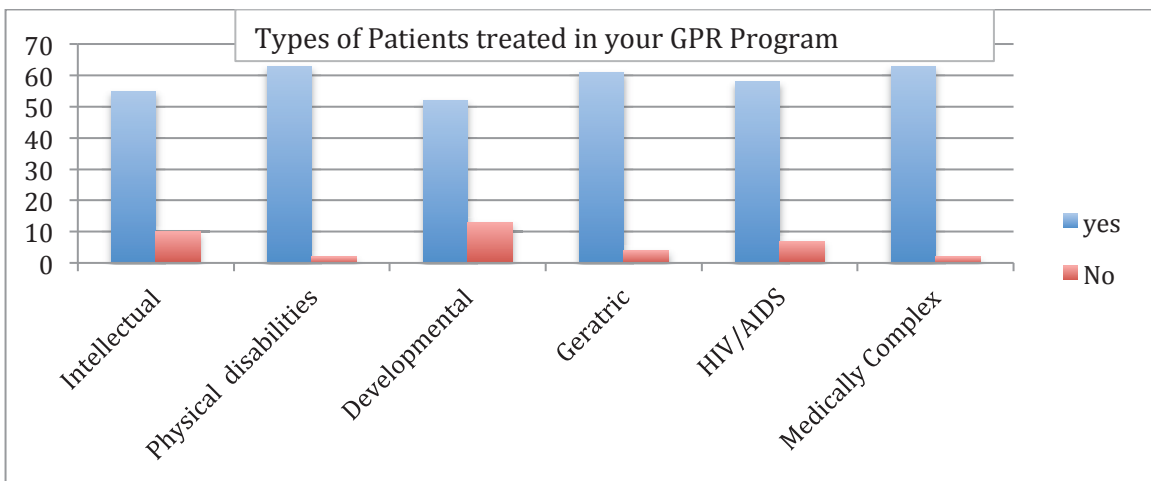
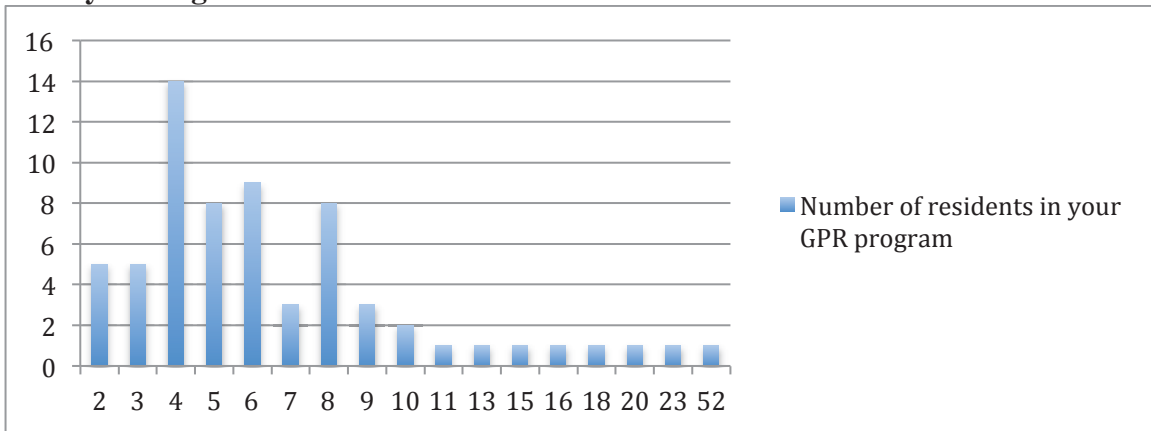
41  
42 **Resolved**, that CDEL address actionable strategies to enhance and expand pre-doctoral training;  
43 develop and promote continuing education programs for existing practitioners; and investigate  
44 advanced educational opportunities, and be it further

45  
46 **Resolved**, that the feasibility study with any recommendations be provided to the 2021 ADA  
47 House of Delegates.

48 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**

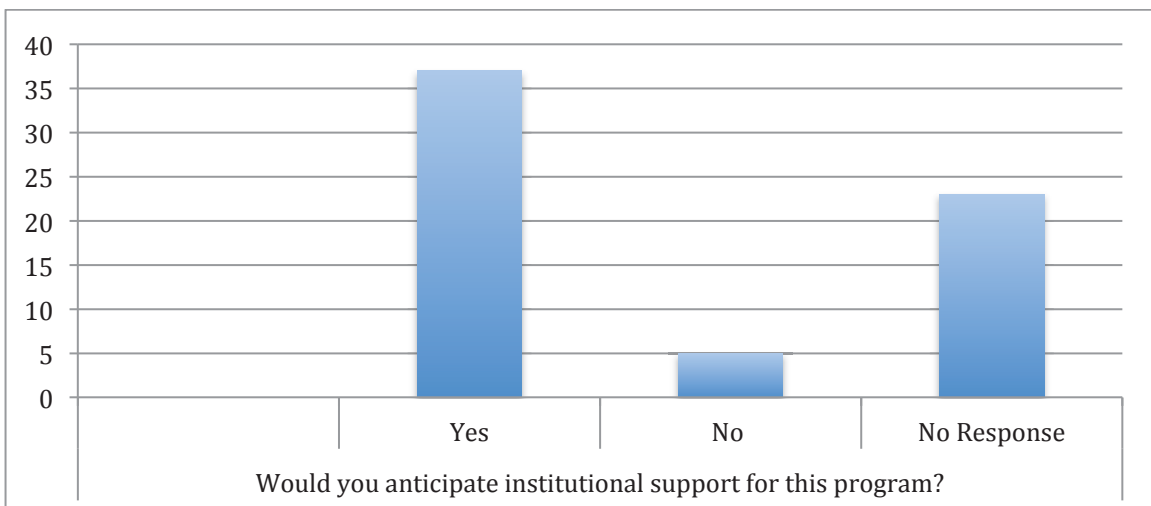
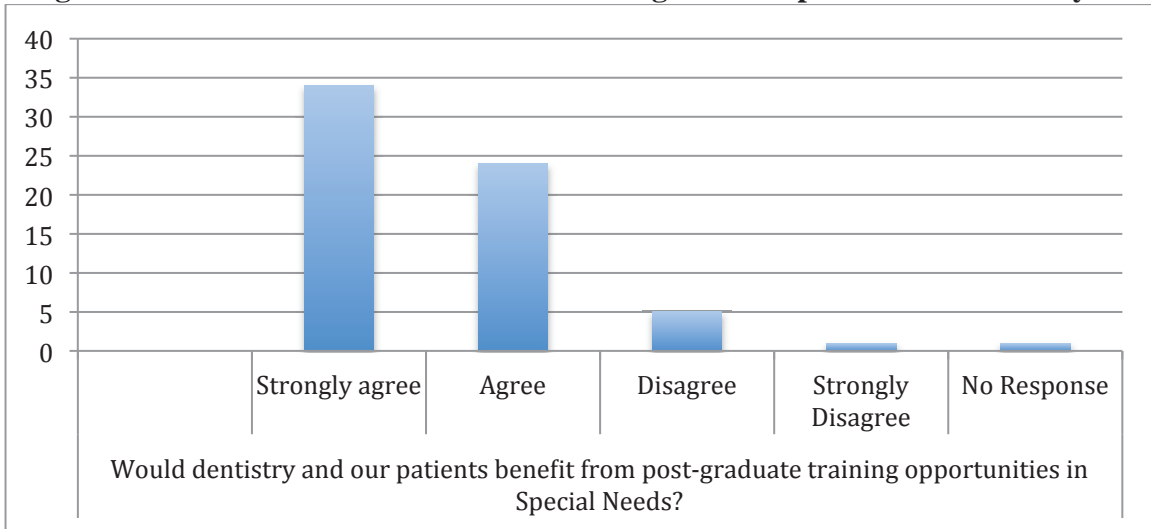
Appendix A\*

**Surveyed Programs' Characteristics**

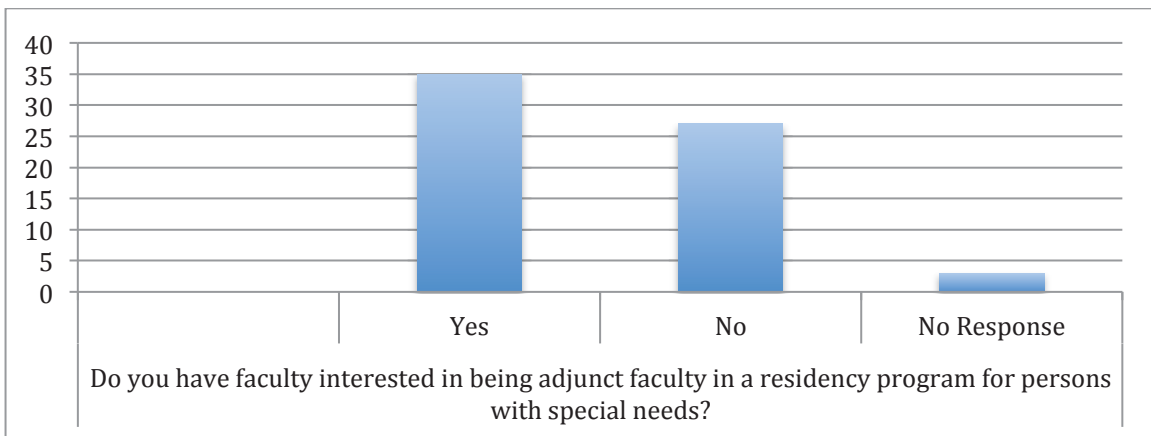
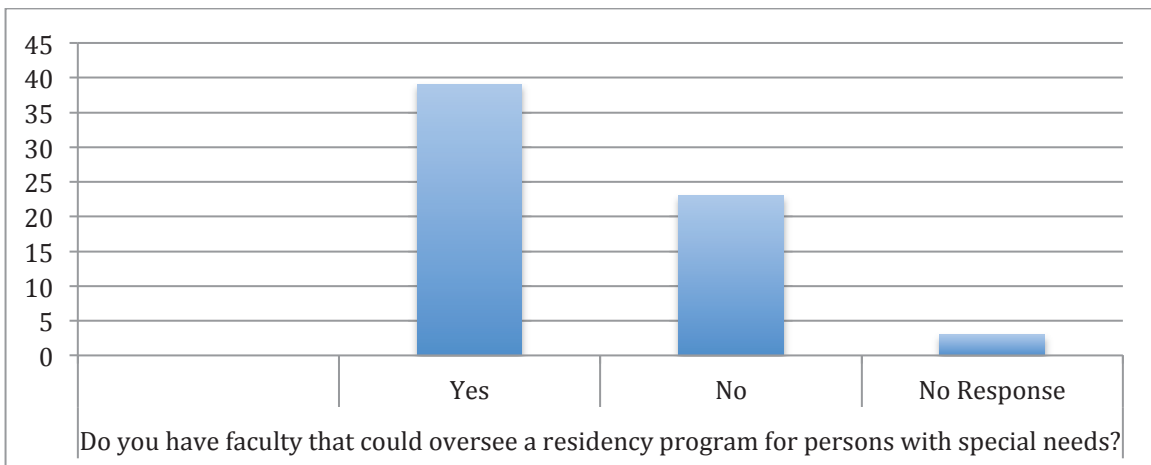
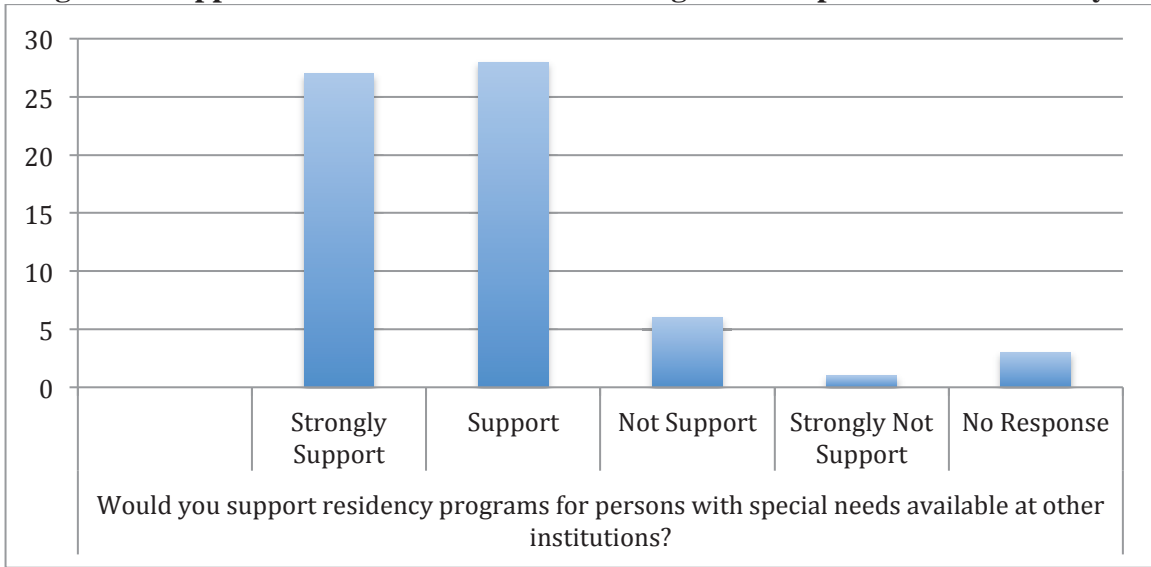


\*Data used with permission from the Special Care Dental Association

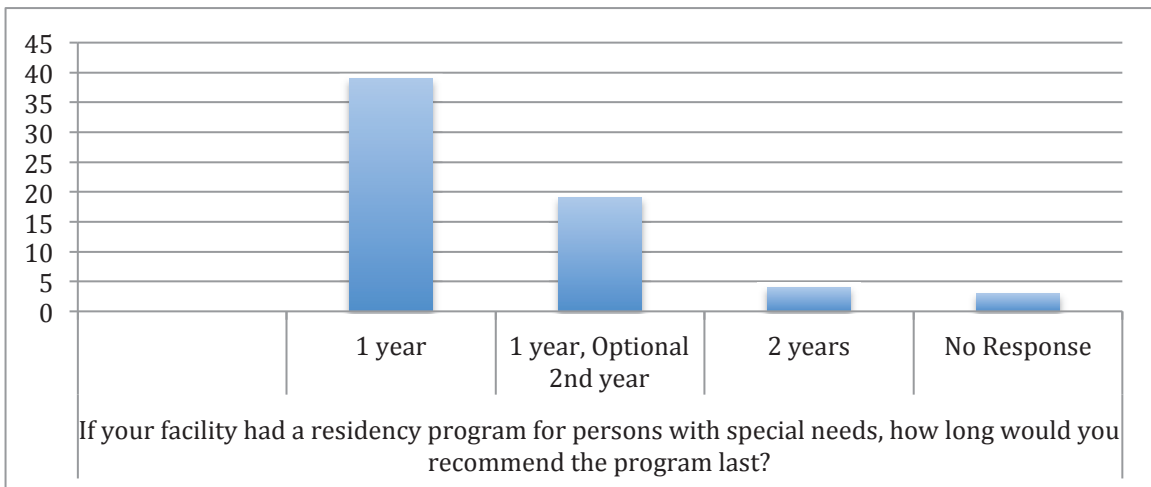
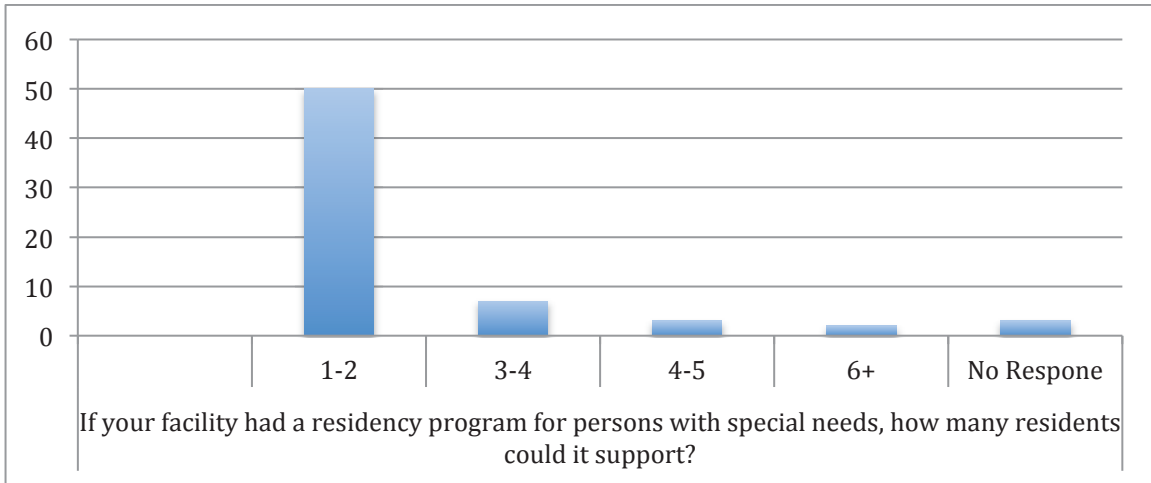
**Programs' Interest in Advanced Education Programs in Special Care Dentistry**



**Programs' Support for Advanced Education Programs in Special Care Dentistry**



### Programs' Support for Advanced Education Programs in Special Care Dentistry



Resolution No. 100S-1 Substitute

Report: N/A Date Submitted: September 24, 2020

Submitted By: Second Trustee District

Reference Committee: C (Dental Education, Science and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **AMENDMENT TO RESOLUTION 100: SPECIAL NEEDS DENTISTRY**

2 This substitute resolution, removes asking for CDEL to develop CE programs for Special Needs patients  
3 which was never the intention of the Second District and eliminates the financial implication.

4 **Background:** In 2018, the following resolution was submitted to the American Dental Association (ADA)  
5 House of Delegates from the Third Trustee District (Pennsylvania Dental Association):

6 **Resolution**

7 **83. Resolved**, that the Council on Dental Education and Licensure (CDEL) explore, with other  
8 appropriate communities of interest, the feasibility of requesting the development of an accreditation  
9 process and accreditation standards for advanced education programs in geriatric dentistry by the  
10 Commission on Dental Accreditation (CODA). The feasibility study is to be provided to the 2019  
11 House of Delegates.

12  
13 The resolution generated considerable debate both at the Reference Committee and on the floor of the  
14 House of Delegates. In general, there was broad-based support for the concept. The only controversy  
15 was who should provide the initial impetus for the study; the communities of interest or CDEL.

16  
17 When the resolution was ultimately considered by the House, it was asked if the Council *could* be the  
18 appropriate agency to originate the process. Dr. Anthony Ziebert, senior vice president for ADA  
19 Education/Professional Affairs suggested it would not necessarily be inappropriate although it would be  
20 unprecedented. With that knowledge, the House ultimately referred the resolution to the Council,  
21 requesting that in its report back to the 2019 House of Delegates, CDEL address actionable strategies to  
22

- 23 1. enhance and expand pre-doctoral training;
- 24 2. develop and promote continuing education programs for existing practitioners; and
- 25 3. investigate advanced educational opportunities.

26  
27 Utilizing its vast resources, CDEL conducted an extensive survey and study to address its directive. In  
28 addition, the Council considered the criteria outlined in the CODA's *Policies and Procedures for*  
29 *Accreditation of Programs in Areas of Advanced Dental Education* that provide a framework for the  
30 Commission in determining whether a process of accreditation review should be initiated for advanced  
31 dental education programs.

1 CDEL chair, Dr. Rekha Gehani and CDEL vice chair, Dr. Linda Niessen, also sought input from the  
2 National Elder Care Advisory Committee (NECAC), who suggested the possibility of including standards  
3 related to treating “special needs patients.” However, in considering NECAC’s suggestion to include the  
4 terminology “special needs patients” in addition to “geriatric dentistry,” the Council concluded that  
5 because the scope of the resolution was specific to geriatric dentistry, the response to the House of  
6 Delegates should remain similarly focused. Ultimately, the following resolution, was adopted by the 2019  
7 ADA House of Delegates:

#### 8 **Resolution**

9 **69. Resolved**, that the findings of the feasibility study conducted by the Council on Dental Education  
10 and Licensure be provided to the Special Care Dentistry Association (SCDA) for its consideration in  
11 pursuing an accreditation process and accreditation standards for advanced education programs in  
12 geriatric dentistry by the Commission on Dental Accreditation.

13 SCDA was pleased to have received the feasibility study and is actively pursuing an accreditation process  
14 and accreditation standards for advanced education programs in geriatric dentistry. Nevertheless, the  
15 issues for the special needs patient population remain unanswered. The special needs patient  
16 population’s dental needs remain grossly underserved in large part due to the dearth of training programs  
17 for dentists specifically focused on them.

18  
19 In 2015, Special Care Dentistry Association pursued CODA accreditation for advanced general dentistry  
20 education programs in special care dentistry. In support of its application, a survey of all US General  
21 Practice Residency program directors was conducted in 2013. Sixty-five GPR programs responded (a  
22 summary of the survey results demonstrating overwhelming support for the proposed programs in Special  
23 Care Dentistry appears in Appendix A). It was also noted that according to the US Census Bureau  
24 Report, “Americans with Disabilities: 2010,” approximately 56.7 million citizens have some type of  
25 disability that affects their daily lives. The disability of thirty-eight million persons or approximately 10% of  
26 the disabled population is considered severe. And clearly, the provision of oral care services for people  
27 with physical, medical, developmental, or cognitive conditions which limits their ability to receive routine  
28 dental care (individuals with special needs) remains largely unmet.

29  
30 The precedent has now been established by the House’s action in referring Resolution 83 to the Council  
31 on Dental Education and Licensure, which provides a much-needed and welcome roadmap for CDEL to  
32 utilize in addressing the special needs patient population. Clearly the need is there for the delivery of  
33 dental services to this underserved patient population. The question is developing the ironclad case for  
34 CODA to consider. It is the opinion of The New York State Dental Association, that with its vast  
35 resources, the ADA Council on Dental Education and Licensure can help pave the way for a similar  
36 initiative as that which was undertaken by the ADA’s CDEL in 2018-2019. Accordingly, the following  
37 resolution is submitted for consideration:

#### 38 **Resolution**

39 **100S-1. Resolved**, that the ADA Council on Dental Education and Licensure (CDEL) explore  
40 through a survey with other appropriate communities of interest, the feasibility of requesting the  
41 development of an accreditation process and accreditation standards for advanced education  
42 programs in special care dentistry by the Commission on Dental Accreditation (CODA), and be it  
43 further

44 **Resolved**, that CDEL address actionable strategies to:

- 45 1. enhance and expand pre-doctoral training;
- 46 2. develop and promote continuing education programs for existing practitioners; and
- 47 3. investigate advanced educational opportunities, and be it further

1           **Resolved**, that the feasibility study with any recommendations be provided to the 2021 ADA  
2           House of Delegates.

3    **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**



Resolution No. 100S-2 Citation for Original Resolution: 100S-1  
 Submitted By: Dr. Rhoda J. Sword, Fifth Trustee District Date Submitted: October 18, 2020  
 Reference Committee Report On: C (Dental Education, Science and Related Matters)  
 Financial Implications (if different from original resolution): \$ 0

1 **AMENDMENT TO RESOLUTION 100: SPECIAL NEEDS DENTISTRY**

2 The following amendment to Resolution 100S-1 (Worksheet: 4023a) was submitted by Dr. Rhoda J. Sword of  
3 the Fifth Trustee District on October 18, 2020.

4 **Background:** While the district agrees with the intent of 100S-1 that special care patients need to be further  
5 addressed, we believe that the existing educational system should be examined and improved prior to  
6 creating independent advanced education training programs in special care dentistry. Therefore, the 5<sup>th</sup> would  
7 like to have the communities of interest in this process include the 12 dental specialties recognized by the  
8 National Commission on Recognition of Dental Specialties and Certifying Boards, the AGD, as well as the  
9 Special Care Dentistry Association (SCDA).

10 **Resolution**

11 **100S-2. Resolved**, that because all dentists can treat special needs patients, the ADA Council on  
12 Dental Education and Licensure (CDEL) explore through a survey to the 12 dental specialties  
13 recognized by the National Commission on Recognition of Dental Specialties and Certifying  
14 Boards, the AGD, and Special Care Dentistry Association (SCDA), the feasibility of the  
15 following, concerning Special Care Dentistry:

- 16 1. enhancing and expanding pre-doctoral training;
- 17 2. developing and promoting continuing education programs for existing practitioners; and
- 18 3. exploring how each organization/program, through advanced educational
- 19 opportunities, are educating and preparing dentists to best address the needs of this
- 20 population, and be it further

21 **Resolved**, that the survey results with any recommendations be provided to the 2021 ADA House of  
22 Delegates.



Resolution 109—Appendix 1



1  
2

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Legislative, Health,  
Governance and  
Related Matters



1

**E-CIGARETTES AND VAPING**

2

That the American Dental Association (1) strongly supports regulatory, legislative, and/or legal action at the federal and/or state levels to ban the sale and distribution of all e-cigarette and vaping products, with the exception of those approved by the FDA for tobacco cessation purposes and made available by prescription only; and (2) advocate for research funding to study the safety and effectiveness of e-cigarettes and vaping products for tobacco cessation purposes and their effects on the oral cavity.

3

4

5

6

7

8

**BOARD RECOMMENDATION: Vote Yes.**

9

**BOARD VOTE: UNANIMOUS.**











- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 3 **BOARD DISCUSSION)**



1  
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3

**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

4 **State Regulation of Advertising (*Trans.1984:549*)**

5 **Resolved**, that constituent dental societies be urged to consider state legislation, consistent with the  
6 recognized rights of commercial speech, that will authorize the appropriate agencies of state government  
7 to regulate dentist advertising in the public interest to ensure the dissemination of complete and accurate  
8 information through appropriate means of communications including time, manner and place.





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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

**Statute of Limitations (*Trans.1997:708*)**

**Resolved**, that the American Dental Association urges the appropriate federal agency to take administrative action to cause National Practitioner Data Bank malpractice payment entries involving dentists to be expunged after seven years have passed, provided a further incident has not been reported.





1       **Resolved**, that deployed military dentists who are serving on active duty should be eligible to have  
2 their continuing education requirements waived, and be it further

3       **Resolved**, that dentists who reopen their practices following a period of military deployment should  
4 be exempt from having their unemployment insurance premiums increased or incurring any other  
5 financial penalties due to unemployed staff having drawn unemployment benefits during the period of  
6 office closure, and be it further

7       **Resolved**, that the policies titled Exemption From Unemployment Insurance Liability for Active Duty  
8 Dentists (*Trans.*2004:321), Deployed Dentists and Mandatory Continuing Education Requirements  
9 (*Trans.*2004:314), and Support for Dentists Temporarily Called to Active Service (*Trans.*2012:496) be  
10 rescinded.

11 **BOARD RECOMMENDATION: Vote Yes.**

12 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
13 **BOARD DISCUSSION)**



Resolution No. 11 New

Report: N/A Date Submitted: May 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **PROPOSED POLICY, RANK AND STATUS OF DENTISTS IN THE ARMED FORCES, MILITARY**  
 2 **RESERVES AND PUBLIC HEALTH SERVICE**

3 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2012:370), Regular Comprehensive  
 4 Policy Review, the Council on Government Affairs reviewed the following Association policies addressing  
 5 dentists in the U.S. armed forces, military reserves, Public Health Service, and federal civil service:

- 6 • Compensation of Dental Specialists in the Federal Dental Services (*Trans.*1990:557; 2012:496)
- 7 • Restoration of the Rank of Brigadier General to the Army Reserve Position of Deputy Assistant  
 8 Surgeon General for Dental Services (*Trans.*1992:622)
- 9 • Dentistry in the Armed Forces (*Trans.*2012:496)
- 10 • Rank Equivalency for Chief Dental Officers of the Federal Dental Services (*Trans.*2012:496)

11 The Council found that the policies were so similar in content that all four could be combined under a  
 12 heading titled Rank and Status of Dentist in the Armed Forces, Military Reserves and Public Health  
 13 Service.

14 The Council agreed that it would be preferable to broaden the language governing support for rank and  
 15 status, update the vernacular for special pay, and acknowledge that dental specialties are now  
 16 determined by the National Commission on Recognition of Dental Specialties.

17 The Council on Government Affairs recommends that the following resolution be adopted:

18 **Resolution**

19 **Rank and Status of Dentists in the**  
 20 **Armed Forces, Military Reserves and Public Health Service**

21 **11. Resolved,** that flag rank(s) of dental officers should be protected and enhanced in all branches of  
 22 the armed forces, military reserves and Public Health Service, and their offices should have the  
 23 appropriate status and funding to carry out their missions effectively, and be it further

24 **Resolved,** that the American Dental Association supports a 2-star equivalent rank or higher for the  
 25 chief dental officers for the U.S. Army, U.S. Navy, U.S. Air Force, U.S. Public Health Services and the  
 26 Veterans Administration, and be it further

1       **Resolved**, that graduates of a two year comprehensive dental residency or a dental specialty  
2       residency recognized by the National Commission on Recognition of Dental Specialties should be  
3       awarded special pay while serving in the federal dental services, and be it further

4       **Resolved**, that the following policies be rescinded:

- 5           • Compensation of Dental Specialists in the Federal Dental Services  
6            (*Trans.*1990:557; 2012:496)
- 7           • Restoration of the Rank of Brigadier General to the Army Reserve Position of Deputy  
8            Assistant Surgeon General for Dental Services (*Trans.*1992:622)
- 9           • Dentistry in the Armed Forces (*Trans.*2012:496)
- 10          • Rank Equivalency for Chief Dental Officers of the Federal Dental Services (*Trans.*2012:496)

11       **BOARD RECOMMENDATION: Vote Yes.**

12       **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
13       **BOARD DISCUSSION)**





1 and be it further

2 **Resolved**, that each military branch should continue to support such research.

3 **BOARD RECOMMENDATION: Vote Yes.**

4 **BOARD VOTE: UNANIMOUS.**



Resolution No. 13 New

Report: N/A Date Submitted: May 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT OF THE POLICY, LEGISLATIVE DELEGATIONS**

2 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2012:370), Regular Comprehensive  
3 Policy Review, the Council on Government Affairs reviewed the Association policy titled Legislative  
4 Delegations (*Trans.*1982:550; 1995:648).

5 The Council found that the policy on Legislative Delegations adopted by the House of Delegates in 1982  
6 (*Trans.*1982:550) was worded as a time-limited directive that became moot once the task to “encourage  
7 individual ADA members” was completed (*Reports* 1983:124)—and that the language directing the  
8 Association to complete the task did not change when it was amended by the House in 1995  
9 (*Trans.*1995:648) (*Reports* 1996:107).

10 In terms of relevance, the Council noted that when the policy was created 25 years ago, the only  
11 opportunities for individual dentists to participate in the political process were as individuals or through  
12 their constituent and component societies. Today, the American Dental Association Political Action  
13 Committee’s Grassroots Program is solidly established and arguably thriving, and provides many  
14 opportunities for dentists to participate in the political process.

15 The Council ceded that ADPAC’s Grassroots Program is not perfect, as more states can and should be  
16 participating in the program. The sense was that the Association policy titled Legislative Delegations  
17 could be amended from being a directive to a more enduring statement of policy or position.

18 The Council on Government Affairs recommends that the following resolution be adopted:

19 **Resolution**

20 **13. Resolved**, that the policy titled Legislative Delegations (*Trans.*1982:550; 1995:648) be amended  
21 as follows (additions are underscored; deletions are ~~stricken~~):

22 ~~**Resolved**, that the Association continue to encourage individual ADA members to join the ADA~~  
23 ~~Grassroots Program, and be it further~~

24 ~~**Resolved**, that ADA members representing constituent and component societies who travel to~~  
25 ~~Washington, D.C. be encouraged to visit with their senators and representatives to discuss~~  
26 ~~legislative issues of importance to the profession and to coordinate this activity with the ADA~~

1 ~~Washington Office~~ American Dental Association continue to encourage members to join and  
2 actively participate in the American Dental Political Action Committee's Grassroots Program.

3 **BOARD RECOMMENDATION: Vote Yes.**

4 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
5 **BOARD DISCUSSION)**

Resolution No. 13S-1 Substitute

Report: N/A Date Submitted: October 2020

Submitted By: Sixteenth Trustee District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **SUBSTITUTE FOR RESOLUTION 13: AMENDMENT OF THE POLICY, LEGISLATIVE DELEGATIONS**

2 The following substitute to Resolution 13 (Worksheet:5022) was adopted by the Sixteenth Trustee District  
3 and submitted on October 5, 2020, by Phil Latham, executive director, South Carolina Dental Association.

4  
5 **Background:** Establishing relationships with legislators is vital to our efforts in Advocacy. Our face to  
6 face interactions with the legislators in both their Washington and constituent offices is key to our  
7 success. These visits help validate the asks our lobbyists make on our behalf. We should encourage our  
8 members to be actively involved in advocating for issues important to our membership and recommend  
9 adoption of this substitution which retains some of the previous language. It is important that our  
10 members be encouraged in ADA Policy to continue to actively engage with their elect congressional  
11 representatives.

12  
13 Therefore, the Sixteenth District proposes the following substitute for Resolution 13.

14  
15 **Resolution**

16 **13S-1. Resolved,** that the Association encourage individual ADA members to join and actively  
17 participate in the ADA Grassroots Program, and be it further

18 **Resolved,** that ADA members representing constituent and component societies be encouraged  
19 to visit with their senators and representatives to discuss legislative issues of importance to the  
20 profession and to coordinate this activity with the ADA.

21 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**



1 The Council on Government Affairs recommends that the following resolution be adopted:

2 **Resolution**

3 **14. Resolved**, that the policy titled Antitrust Reform (*Trans.*2016:314) be amended as follows  
4 (additions are underscored; deletions are ~~stricken~~):

5 **Resolved**, that the ADA strongly supports eliminating the current insurance industry exemption  
6 from anti-trust laws including support for legislation to clarify, amend or, if necessary, repeal the  
7 McCarran-Ferguson Act’s antitrust immunity for the business of health insurance, and be it further

8 **Resolved**, that the ADA strongly opposes any legislation that would extend an antitrust  
9 exemption to the insurance industry for information gathering endeavors such as collecting and  
10 distributing information on cost and utilization of health care services, and be it further

11 **Resolved**, that the ADA supports changes in federal antitrust laws that will enable dentists to  
12 practice effectively within the health care system, and be it further

13 **Resolved**, that the ADA supports legislative and regulatory activities to change the antitrust safe  
14 harbor guideline for dental networks based on percentage of provider participation in favor of a  
15 guideline relying on a health plan’s market share, and be it further

16 **Resolved**, that the ADA work closely with constituent and component societies to provide them  
17 the most current and comprehensive antitrust information and guidance available, on an as-  
18 needed basis, and be it further

19 **Resolved**, that the ADA utilize appropriate resources to work with other provider groups to  
20 amend antitrust laws to allow dentists and other providers to negotiate collectively with health  
21 care purchasers, and be it further

22 **Resolved**, that the ADA support effective regulation of insurance companies including: the  
23 establishment of requirements for disclosure to dentists prior to signing network participation  
24 contracts; and current and complete information relating to the establishment of payment  
25 reimbursement rates and claims experience-, and be it further

26 **Resolved**, that professional societies and their members should be exempt from antitrust scrutiny  
27 for the narrow area of collective bargaining, so that dental societies can collectively negotiate on  
28 behalf of members.

29 and be it further

30 **Resolved**, that the policies titled Legislative Support to Allow Collective Bargaining by Professional  
31 Societies (*Trans.*2001:440; 2015:271) and Financial, Political and Administrative Consequences of  
32 Collective Bargaining Legislation (*Trans.*2000:506) be rescinded.

33 **BOARD RECOMMENDATION: Vote Yes.**

34 **BOARD VOTE: UNANIMOUS.**













1 It is recommended that entities, which conduct Medicaid Dental reviews and audits, utilize  
2 auditors and reviewers who:

- 3
- 4 1. Have a current active license to practice dentistry in the State where audited  
5 treatment has been rendered and be available to present their findings.  
6
  - 7 2. Are of the same specialty (or equivalent education) as the dentist being audited.  
8
  - 9 3. Document and reference the guidelines of an appropriate dental or specialty  
10 organization as the basis for their findings, including the definition of *Medical*  
11 *Necessity* being used within the review.  
12
  - 13 4. Have a history of treating Medicaid recipients in the state in which the audited  
14 dentist practices.  
15
  - 16 5. Have experience treating patients in a similar care delivery setting as the dentist  
17 being audited, such as a hospital, surgery center or school-based setting,  
18 especially if a significant portion of the audit targets such venues.

19 In addition, these entities shall be expected to conduct the review and audit in an efficient  
20 and expeditious manner, including:

- 21
- 22 1. Stating a reasonable period of time in which an audit can proceed before  
23 dismissal can be sought.  
24
  - 25 2. Defining the reasonable use of extrapolation in the initial audit request.

26 **BOARD RECOMMENDATION: Vote Yes.**

27 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
28 **BOARD DISCUSSION)**



- 1
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**WORKSHEET ADDENDUM  
COUNCIL ON ADVOCACY FOR ACCESS AND PREVENTION  
ADA POLICY TO BE RESCINDED**

**High Blood Pressure Programs (*Trans.*1974:643; 2013:343)**

**Resolved**, that the ADA support members participation in the National High Blood Pressure Program.

Resolution No. 28 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT OF THE POLICY, PROTECTION OF RETIREMENT ASSETS**

2 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2010:603; 2012:370), Regular  
3 Comprehensive Policy Review, the Council on Government Affairs reviewed the Association policy titled  
4 Protection of Retirement Assets (*Trans.*1987:521).

5 The Council determined that the policy is worded as a time-limited assignment that effectively became  
6 moot once the task to “strongly support efforts by the constituent society at the state legislature level” was  
7 complete (*Reports* 1988:143). The Council also found that the 30 year-old policy is woefully outdated,  
8 particularly given that some of the retirement accounts now go by different names (e.g., Keogh plan vs.  
9 “qualified plan”) or hardly exist (e.g., corporate pensions).

10 It is unclear why the policy contains the term “nondomestic judgment.” The impetus for the policy was a  
11 New York law “to protect retirement plan assets from creditors” (*Supplement* 1987:355). The Eighth  
12 District asserted that the New York law did not protect Individual Retirement Accounts (IRAs), leading to a  
13 House assignment to urge state dental societies to advocate for IRAs to be included in similar state laws.

14 After consulting the Council on Dental Practice, the Council on Government Affairs recommends that the  
15 following policy be adopted:

16 **Resolution**

17 **28. Resolved**, that the policy titled Protection of Retirement Assets (*Trans.*1987:521) be amended as  
18 follows (additions are underscored; deletions are ~~stricken~~):

19 **Resolved**, that ~~the ADA strongly support efforts by the constituent society at the state legislature~~  
20 ~~level to enact laws which exempt IRS qualified Keogh, Corporate Pension or Profit Sharing Plans,~~  
21 ~~and Individual Retirement Accounts from attachment to satisfy any nondomestic judgment~~  
22 retirement savings accounts should be exempt from nondomestic judgments.

23 **BOARD RECOMMENDATION: Vote Yes.**

24 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
25 **BOARD DISCUSSION)**

Resolution No. 29 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Ethics, Bylaws and Judicial Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

**AMENDMENT TO SECTION 3.A. OF THE ADA PRINCIPLES OF ETHICS AND CODE OF PROFESSIONAL CONDUCT**

**Background:** To emphasize that oral health is integral in the oral health of the population, the Council on Ethics, Bylaws and Judicial Affairs believes that the ADA *Principles of Ethics and Code of Professional Conduct* should be amended to explicitly state that dentists have an obligation to use their skills and training to improve not only the dental health, but the overall health of the public.

**Discussion:** Former Surgeon General C. Everett Koop has been cited as saying “You’re not healthy without good oral health.”<sup>1</sup> Oral health is an integral component of primary care, especially since more than 64% of adults have visited the dentist in the last year according to the Centers for Disease Control. *Healthy People 2020*, in recognition of this has as one of its goals to: “Prevent and control oral and craniofacial diseases, conditions, and injuries, and improve access to preventive services and dental care.”<sup>2</sup> This is not only a public health goal, but arguably, is a professional obligation. All professions earn the trust of society based on agreeing to a common set of rules, including self-regulating, licensing, lifelong learning, and service to the community including trying to help all in need of service. This also includes a special duty to care for or protect the most vulnerable including the disabled, the uninsured, and the undocumented. According to Chalmers, et. al “improving health in the United States will require a coordinated multisystem solution, and oral health is a key to improving the overall health of the nation.”<sup>3</sup> From pediatric care<sup>4</sup> to geriatric care<sup>5</sup> the role of oral health in overall health is apparent.

This comports with the dentist’s obligation under the ADA *Principles of Ethics and Code of Professional Conduct* (the Code) under the Principle of Beneficence which states that “the dentist’s primary obligation is service to the patient **and the public at large.**”<sup>6</sup> (emphasis added)

In addition to the ethical support of the importance oral health to overall health, there is economic support as well. According to work done by the ADA’s Health Policy Institute in partnership with the Dartmouth Institute in 2016, “Better coordination of oral care should be motivated by the opportunity to improve population health through preventive dental care and oral screening while reducing costs of emergency department visits and late stage treatments.”<sup>7</sup>

The current pandemic has demonstrated the important role that dentists play in protecting and promoting the public’s health.

Citations to the material referenced in the foregoing discussion are included in **Appendix 1.**

1 For these reasons, the Council on Ethics, Bylaws and Judicial Affairs proposes to amend Section 3.A. of  
2 the *Principles of Ethics & Code of Professional Conduct* by deleting the word “dental,” as illustrated in the  
3 following resolution.

4 **Resolution**

5 **29. Resolved**, that Section 3.A. of the ADA *Principles of Ethics & Code of Professional Conduct* be  
6 amended by deletion as follows (deletion ~~stricken through~~):

7 **3.A. COMMUNITY SERVICE.**

8  
9 Since dentists have an obligation to use their skills, knowledge and experience for the  
10 improvement of the ~~dental~~ health of the public and are encouraged to be leaders in their  
11 community, dentists in such service shall conduct themselves in such a manner as to maintain or  
12 elevate the esteem of the profession.

13 **BOARD RECOMMENDATION: Vote Yes.**

14 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
15 **BOARD DISCUSSION)**

16



**APPENDIX 1****REFERENCES**

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20

Resolution No. 30 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Ethics, Bylaws and Judicial Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT OF CHAPTER XII., SECTION A OF THE GOVERNANCE AND ORGANIZATIONAL**  
2 **MANUAL OF THE AMERICAN DENTAL ASSOCIATION**

3 **Background:** Pursuant to the *Governance and Organizational Manual of the American Dental*  
4 *Association (Governance Manual)*, Chapter VIII., Section K.6.b.ii., the Council on Ethics, Bylaws and  
5 Judicial Affairs (CEBJA) reviews the governance documents of the Association to correct punctuation,  
6 grammar spelling and syntax. Under the procedures adopted by CEBJA, different portions of the  
7 governing documents are reviewed each year so that the entirety of the governance documentation is  
8 reviewed every four (4) years. Among the material reviewed in 2020 was Chapter XII. of the *Governance*  
9 *Manual*.

10 **Discussion:** During its review of Chapter XII. of the *Governance Manual*, CEBJA noted that eligibility for  
11 remitting dues payments in installments was not extended to retired members of the Association. While it  
12 is understood that the annual dues for retired members are significantly less than the annual dues for  
13 active, life and provisional members of the ADA, many retired members have no regular incomes and rely  
14 on whatever sources of retirement income they have. It is not unusual for retirement income to be less  
15 than the income enjoyed by active, life and provisional members of the Association and, in some cases,  
16 drastically so. Retired members with fixed or limited retirement incomes may welcome the opportunity to  
17 pay their dues in smaller regular installments rather than to be obligated to remit membership dues in one  
18 lump sum. The opportunity to remit dues via installments can thus be seen as a benefit to retired members  
19 of the Association. Moreover, allowing the installment payment of dues may allow some number of retired  
20 members who would otherwise terminate their membership to continue to enjoy the benefits of  
21 membership in the ADA during their retirement years.

22 Extending eligibility to pay dues by installment payments is a benefit that can be provided by the ADA at  
23 little or no additional cost. Constituents and components can already offer the flexibility of installment dues  
24 payment to active, life and provisional members; it is not believed that making retired members eligible for  
25 installment dues payments would add any additional direct or indirect costs to the dues collection process.  
26 There might be a negligible cost to the ADA arising from not receiving the entirety of the dues payment at  
27 once. However, the dues would ultimately be paid in full, and whatever cost may be associated with delay  
28 associated with offering installment payments might be offset by retired members opting to continue ADA  
29 membership because of the availability of the payment of dues in installments.

30 In view of the above discussion, the Council on Ethics, Bylaws and Judicial Affairs proposes revision of  
31 Chapter XII, Section A. of the *Governance Manual* as set forth below:

**Resolution**

**30. Resolved**, that Chapter XII., Section A. of the *Governance and Organizational Manual of the American Dental Association* be amended as shown below (additions underscored, deletions ~~stricken through~~):

**CHAPTER XII. FINANCIAL MATTERS**

A. Installment Payments of Dues and Special Assessments. Any constituent or component may establish a plan for the installment payment of dues and special assessments for active, life, retired and provisional members. This Association may establish a plan for the installment payment of dues and special assessments for active, ~~and~~ life and retired members who are direct members of the Association. Any such installment plan shall require:

1. Monthly installment payments that conclude with the current dues and any special assessment amount being paid by December 15.
2. The expeditious transfer of installments of member dues and any special assessments collected to this Association and any applicable constituent or component.
3. Any installment plan adopted under this provision of the *Governance Manual* may impose a reasonable transaction fee upon the member. Transaction fees collected shall be prorated between this Association and the constituent and component, if any, based on the amount of dues and special assessment collected on each organization's behalf.

**BOARD RECOMMENDATION: Vote Yes.**

**BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO BOARD DISCUSSION)**

Resolution No. 31 New

Report: N/A Date Submitted: August 2020

Submitted By: Council on Ethics, Bylaws and Judicial Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT OF THE ADA MEMBER CONDUCT POLICY**

2 **Background:** The Member Conduct Policy (*Trans.2011:530*) was first adopted by the House of  
3 Delegates ten years ago, and has not been revised or amended since its adoption. The Council on  
4 Ethics, Bylaws and Judicial Affairs (CEBJA) has undertaken a review of the policy in light of changes that  
5 have occurred in dentistry and issues that have arisen in society since the adoption of the policy in 2011.  
6 CEBJA believes that the policy can benefit from some revisions, as is discussed below.

7 **Discussion:** One facet of everyday life that has become far more prevalent over the past decade is  
8 social media. Millions of individuals have Facebook, Twitter and Instagram accounts, and widespread  
9 use of social media for communication purposes is exemplified by the frequent, everyday use of Twitter  
10 by the President of the United States to convey positions on a vast array of topics. Closer to home, the  
11 Election Commission and Campaign Rules that govern the conduct of campaigns for the ADA President-  
12 elect permits the candidates to use Facebook to facilitate their campaigns and communications with  
13 delegates and alternate delegates (*see, Manual of the House of Delegates and Supplemental*  
14 *Information*, Election Commission and Campaign Rules, Paragraphs 14-16). The Member Conduct  
15 Policy currently in existence makes no mention of social media despite its tremendous growth as a  
16 communications vehicle. While the generality of the language used in current policy certainly  
17 encompasses members' use social media, CEBJA believes that it would be beneficial for the policy to  
18 explicitly refer to social media when setting the standards for members' communications and actions.

19 Another phenomenon that has arisen in dentistry over the past ten years is the significant expansion of  
20 dental service organizations (DSOs). In the past several years, young, recently graduated dentists have  
21 been recruited in increasing numbers by DSOs and many have found practicing dentistry in the DSO  
22 setting as a viable, and often attractive, entrée into professional practice. Examples given by young  
23 dentists for choosing employment by a DSO over private practice are a desire to focus on treating  
24 patients without the need to devote time to the "business" aspects of dentistry and the belief that the  
25 amount of educational debt carried by recently graduated dentists will adversely affect their ability to  
26 purchase dental practices.

27 In recent years, the ADA has struggled to retain as members the same percentage of recently graduated  
28 dentists as historically has been the case. When young dentists associated with DSOs are asked about  
29 ADA membership, a comment that is sometimes heard is that they do not find ADA members to be  
30 welcoming and inclusive, and that they feel shunned by ADA members as a result of their affiliation with  
31 DSOs. CEBJA believes the policy to be an appropriate place to remind members that discussions  
32 concerning practice modalities need to have a respectful and professional tone. Members should also be  
33 sensitive to and tolerant of the decisions and practice choices that their professional colleagues have

1 made. These reminders have been inserted into the proposed amended Member Conduct Policy as  
 2 Paragraph 2.

3 While reviewing the Member Conduct Policy, some of the CEBJA members objected to the prohibition of  
 4 “disruptive behavior” as being vague and susceptible to interpretations that may not have been intended  
 5 when the Members Conduct Policy was first written. For example, it was thought that challenging an  
 6 existing policy might be characterized as disruptive behavior. The Council believed that the use of the  
 7 phrase “disruptive behavior” may create an unnecessary impediment or barrier to having frank and candid  
 8 discussions when a portion of the Association membership believes that Association policies have  
 9 become outdated or otherwise have outlived their usefulness. CEBJA has thus rewritten current  
 10 Paragraph 2 (renumbered as the third paragraph of the amended Member Conduct Policy proposed by  
 11 CEBJA to more clearly and precisely define the conduct that is prohibited by that paragraph of the policy.

12 In light of the foregoing, the Council on Ethics, Bylaws and Judicial Affairs proposes the following  
 13 resolution to amend the Member Conduct Policy:

14 **Resolution**

15 **31. Resolved**, that the Member Conduct Policy (*Trans.*2011:530) be amended as follows (additions  
 16 underscored, deletions ~~stricken through~~):

17  
 18 **ADA Member Conduct Policy**

- 19 1. ~~Members' should communicate respectfully in all discussions, social media activities,~~  
 20 communications and interactions with other dentists, dentist members, Association officers,  
 21 trustees and staff should be respectful and free of demeaning, derogatory, offensive or  
 22 defamatory language.
- 23  
 24 2. Discussions and communications relating to modes of practicing dentistry should be  
 25 courteous and professional, and members should be respectful of the practice choices of  
 26 their colleagues.
- 27 ~~23. Members should abide by and respect the decisions and policies of the Association and~~  
 28 ~~must not engage in disruptive behavior in actions with other members, Association~~  
 29 ~~officers, trustees and staff. Any criticism or challenges to existing Association policies or~~  
 30 ~~decisions shall be undertaken in a professional manner.~~
- 31 ~~34. Members have an obligation to be informed about and use Association policies for~~  
 32 ~~communication and dispute resolution.~~
- 33 45. Members are expected to comply with all applicable laws and regulations, including but not  
 34 limited to antitrust laws and regulations and statutory and common law fiduciary obligations.
- 35 56. Members must respect and protect the intellectual property rights of the Association,  
 36 including any trademarks, logos, and copyrights.
- 37 67. Members must not use Association membership directories, on-line member listings, or  
 38 attendee records from Association-sponsored conferences or CE courses for personal or  
 39 commercial gain, such as selling products or services, prospecting, or creating directories or  
 40 databases for these purposes.
- 41 78. Members must treat all confidential information furnished by the Association as such and  
 42 must not reproduce materials without the Association’s written approval.
- 43 89. Members must not violate the attorney-client privilege or the confidentiality of executive  
 44 sessions conducted at any level within the Association.
- 45 910. Members must fully disclose conflicts, or potential conflicts, of interest and make every effort  
 46 to avoid the appearance of conflicts of interest.

- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS.**



1 and has been an active and/or retired member in good standing of this Association for at  
2 least ten (10) years;

3 Combining subsections a. and d. of Section B. places the length of membership eligibility criterion in a  
4 single subsection, rather than having that the membership criterion in two separate subsections that are  
5 separated by listing additional eligibility criteria for becoming a life member. The proposed amendment  
6 thus simplifies the *Bylaws* and makes the *Bylaws* more understandable to and readable for the average  
7 member.

8 In light of the above analysis, CEBJA proposes that Chapter I, Section 20.B. of the ADA *Bylaws* be  
9 amended as follows:

10 **Resolution**

11 **32. Resolved**, that Chapter I, Section B. of the ADA *Bylaws* be amended as follows (additions  
12 underscored, deletions ~~stricken through~~):

13 B. LIFE MEMBER. Any person holding a D.D.S., D.M.D. or equivalent degree shall be eligible to  
14 be a life member of this Association if he or she meets the following qualifications:

15 a. Association Membership. The member has been:

16 1. ~~Has been an~~ An active and/or retired member in good standing of this Association for  
17 at least thirty (30) consecutive years or a total of at least forty (40) non-consecutive  
18 years; or

19 2. ~~Was a~~ A member of the National Dental Association for twenty-five (25) years and has  
20 been an active and/or retired member in good standing of this Association for at least ten  
21 (10) years;

22 b. Reached the age of at least sixty-five (65) during the previous calendar year; and

23 c. Maintains membership in good standing in a constituent and component, if such exists,  
24 and in this Association.

25 d. ~~A member may also qualify for life member status by having been a member of the~~  
26 ~~National Dental Association for twenty five (25) years and subsequently holding~~  
27 ~~membership in this Association for at least ten (10) years and having reached the age of at~~  
28 ~~least sixty five (65) during the previous calendar year.~~

29 **BOARD RECOMMENDATION: Vote Yes.**

30 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
31 **BOARD DISCUSSION)**







1 ~~churches,~~ faith based settings, senior citizen centers, and Head Start programs in with a variety  
2 of dental providers, including clinics, community health centers, the Indian Health Service and  
3 private practice ~~dentists~~ dental offices.

4 **BOARD RECOMMENDATION: Vote Yes.**

5 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
6 **BOARD DISCUSSION)**

1 **APPENDIX 1**  
2 **COMPREHENSIVE POLICY STATEMENT ON ALLIED DENTAL PERSONNEL**

3 **General Principles**

4 Dentistry is committed to improving the health of the American public by providing the highest quality  
5 comprehensive dental care, which includes the inseparable components of medical and dental history,  
6 examination, diagnosis, treatment planning, treatment services and health maintenance. Preventive care  
7 services are an integral part of the comprehensive practice of dentistry and should be rendered in  
8 accordance with the needs of the patient as determined by a diagnosis and treatment plan developed and  
9 executed by the dentist.

10 The dentist is ultimately responsible, ethically and legally, for patient care. In carrying out that  
11 responsibility and to increase the capacity of the profession to provide patient care in the most cost-  
12 effective manner, the dentist may delegate to allied dental personnel certain patient care functions for  
13 which the allied dental personnel has been trained. In an ongoing effort to address the health care needs  
14 of the American public, new members of the dental team may be developed. The scope of function and  
15 level of supervision should be determined by the profession so as to ensure adequate patient care and  
16 safety.

17 The recognized categories of allied dental personnel are dental hygienists, dental assistants,  
18 community dental health coordinators and dental laboratory technicians. (See the glossary for definitions  
19 of each category.) A dental laboratory technician who is employed in the dental office is considered to be  
20 allied dental personnel. A dental technician who performs a supportive function in an environment outside  
21 the dental office may be properly termed a supportive or allied member of the dental health team.

22 **Delegation of Functions**

23 The primary purpose of dentists delegating functions to allied dental personnel is to increase the capacity  
24 of the profession to provide patient care while retaining full responsibility for the quality of care. This  
25 responsibility includes identification of the need for specific types of allied dental personnel and  
26 establishment of appropriate controls on the patient care services provided by allied dental personnel.

27 The American Dental Association has the responsibility to provide guidance to all agencies,  
28 organizations and governmental bodies, such as state dental boards and legislatures, that have an  
29 interest in, or responsibility and authority for, decisions on utilization, education, and supervision of allied  
30 dental personnel. In this context, the primary responsibility is to assure that decisions on allied dental  
31 personnel utilization will not adversely affect the health and well-being of the public or cause an increased  
32 risk to the patient. In meeting these responsibilities, dentists must also identify those functions or  
33 procedures that require the knowledge and skill of the dentist. Thus, the ADA must continue to promote  
34 that these functions be performed by a licensed dentist in order to support the highest quality of oral  
35 health care by maintaining that the dentist be the healthcare provider that performs  
36 examinations/evaluations; diagnoses; treatment planning; and surgical/ irreversible procedures;  
37 prescribes work authorizations; prescribes drugs and other medications; and administers enteral,  
38 parenteral or inhalational sedation, or general anesthesia.\*

39 Nothing in this statement should be interpreted to limit a dentist from delegating to a properly trained  
40 allied dental personnel responsibility for assisting the dentist in the performance of these functions under  
41 the dentist's personal, direct or indirect supervision and in accordance with state law, if, in the dentist's  
42 professional judgment, this is in the patient's best interest. The transfer of permissible functions from the  
43 dentist to the allied dental personnel must not result in a reduced quality of patient care. In all cases, the

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\* Note: This sentence was editorially corrected in 2011 at the request of the Council on Dental Education and Licensure from  
"... ; and administers enteral, parenteral, inhalational, or general anesthesia" to "... ; and administers enteral, parenteral or  
inhalational sedation, or general anesthesia."

1 authority and responsibility of the dentist for the overall oral health of the patient must be maintained to  
2 assure cost-effective delivery of services to the patient and avoid fragmentation of the dental team.

3 Utilization of allied dental personnel must be based on (1) the best interests of the patient; (2) the  
4 education, training and credentialing of the allied dental personnel; (3) considerations of cost-  
5 effectiveness and efficiency in delivery patterns; and (4) valid, independent research demonstrating the  
6 feasibility and practicality of utilizing allied dental personnel in such roles in actual practice settings.

### 7 **Delegation of Expanded Functions**

8 Provision for the delegation of intraoral expanded functions to allied dental personnel which are included  
9 in state dental practice acts and regulations should specify (1) education and training requirements by a  
10 program accredited by the Commission on Dental Accreditation; (2) level of supervision by the dentist; (3)  
11 assurance of quality; and (4) regulatory controls to assure protection of the public. Final decisions on  
12 delegation of expanded functions should be made by the dentist, based on the best interests of the  
13 patient and in compliance with legal requirements in the jurisdiction. Because of the complexity of the  
14 procedures involved and the need to assure protection of the public, intraoral expanded functions as  
15 defined in state dental practice acts and regulations shall be performed by allied dental personnel only  
16 under the personal, direct or indirect supervision of the dentist and in accordance with state law.

### 17 **Supervision of Allied Dental Personnel**

18 In all instances, a dentist assumes responsibility for determining, on the basis of diagnosis, the specific  
19 treatment patients will receive and which aspects of treatment may be delegated to qualified personnel.  
20 As the dentist is best educated and trained to provide the care and has the responsibility for patient care,  
21 supervision by the dentist is paramount in assuring the highest quality of care and the safety of the  
22 patient. The degree of supervision required to assure that treatment is appropriate and does not  
23 jeopardize the systemic or oral health of the patient varies with the nature of the procedure and the  
24 medical and dental history of the patient, as determined with evaluation and examination by the dentist.  
25 Supervision and coordination of treatment by a dentist are essential to comprehensive oral health care  
26 and unsupervised practice by allied dental personnel has the potential to reduce the quality of oral health  
27 care and could fail to protect the public. The unauthorized and improperly supervised delivery of care by  
28 allied dental personnel is opposed by the American Dental Association. The types of supervision are  
29 defined in the glossary of terminology at the end of this policy statement.

30 The ADA has always promoted policy that protects the health of the public. Personal, direct and  
31 indirect supervision are the appropriate levels of supervision for the delegation of duties to allied dental  
32 personnel. However in some states licensed dental hygienists are permitted to perform duties, except for  
33 intraoral expanded functions, under general supervision or public health supervision, as delegated by the  
34 supervising dentist. In order to assure the safety of the patient, the following criteria must be followed  
35 whenever functions are performed under general supervision.

- 36 1. Any patient to be treated by a dental hygienist must first become a patient of record of a dentist. A  
37 patient of record is defined as one who:
  - 38 a. has been examined by the dentist;
  - 39 b. has had a medical and dental history completed and evaluated by the dentist; and
  - 40 c. has had his/her oral condition diagnosed and a treatment plan developed by the dentist.
- 41 2. The dentist must provide to the dental hygienist prior written authorization to perform clinical dental  
42 hygiene services for that patient of record. Such authorization should remain in effect for a limited  
43 time period as specified by state law.

- 1 3. The dentist shall examine the patient following performance of clinical services by the dental  
2 hygienist. Such examination shall be performed within a reasonable time as determined by the nature  
3 of the services provided, the needs of the patient and the professional judgment of the dentist.

#### 4 **Appropriate Settings for Dental Hygiene Services**

5 The settings in which a dental hygienist may perform legally delegated functions shall be limited to  
6 treatment facilities under the jurisdiction and supervision of a dentist. When the employer of the dental  
7 hygienist is not a licensed dentist, the method of compensation and other working conditions for the  
8 dental hygienist must not interfere with the quality of dental care provided or the relationship between the  
9 responsible supervising dentist and the dental hygienist.

10 The federal dental services are urged to assure that their utilization of allied dental personnel is in  
11 compliance with policies of the American Dental Association.

12 Public oral health programs should utilize all appropriate dental team members in implementation of  
13 programs which have been endorsed by constituent dental societies. The dental hygienist, in this setting,  
14 may provide screening and preventive care services under an appropriate supervisory arrangement, as  
15 specified in state practice acts and regulations, as well as oral health education programs for groups  
16 within the community served.

#### 17 **Allied Dental Personnel Education**

18 All personnel who participate in the provision of oral health care must have appropriate education and  
19 training and meet any additional criteria needed to assure competence. The type and length of education  
20 needed to prepare allied dental personnel to perform specific delegated patient care procedures should  
21 be specified in state dental practice acts and regulations.

22 Licensed or legally permitted dentists must be involved in the clinical supervision of allied dental  
23 personnel education programs, in accordance with state law. Programs should be administered or  
24 directed by a dentist whenever possible.

25 Dental hygiene education programs are designed to prepare a dental hygienist to provide preventive  
26 dental services under the direction and supervision of a dentist. Two academic years of study or its  
27 equivalent in an education program accredited by the Commission on Dental Accreditation (CODA)  
28 typically prepares the dental hygienist to perform clinical hygiene services. However, other programs,  
29 CODA accredited or approved by the respective state's board of dental examiners, which utilize such  
30 methods as institutionally-based didactic course work, in-office clinical training, or electronic distance  
31 education can be an acceptable means to train dental hygienists. Boards of dentistry are urged to review  
32 such innovative programs for acceptance.

33 Expanded functions education programs are designed to prepare dental auxiliaries to provide  
34 expanded dental services under the direction and appropriate supervision of a dentist. Programs  
35 accredited by the Commission on Dental Accreditation (CODA) typically prepare the expanded functions  
36 auxiliary to perform legally permitted clinical services. However, other programs, CODA accredited or  
37 approved by the respective state's board of dental examiners, which utilize such methods as  
38 institutionally-based didactic course work, in-office clinical training, or electronic distance education can  
39 be an acceptable means to train expanded functions auxiliaries. Boards of dentistry are urged to review  
40 such innovative programs for acceptance.

41 Neither the dental hygiene education curriculum nor the expanded function education program  
42 provides adequate preparation to enable graduates to provide comprehensive oral health care or to  
43 practice without the supervision of a dentist.

1 Formal education and training are essential for preparing allied dental personnel to perform intraoral  
2 expanded functions which are permitted by state law. Such expanded functions training should be  
3 provided only in educational settings with the resources needed to provide appropriate preparation for  
4 clinical practice under the supervision of a dentist.

### 5 **Licensure of Dental Hygienists**

6 There should be a single state board of dentistry in each state which serves as the sole licensing and  
7 regulatory authority for all dental personnel. Graduation from a dental hygiene education program  
8 accredited by the Commission on Dental Accreditation, or the successful completion by dental students of  
9 an equivalent component of a predoctoral dental curriculum accredited by the Commission on Dental  
10 Accreditation, is the essential educational eligibility requirement for dental hygiene licensure and practice.  
11 The clinical portion of the dental hygiene licensure examination, during which patient care is provided,  
12 must be conducted under the supervision of a licensed dentist.

### 13 **Constituent Legislative Activities**

14 Constituent dental societies should work with the state dental boards to assure that delegation of  
15 functions, educational requirements, supervisory and setting provisions for allied dental personnel in state  
16 dental practice acts and regulations are structured according to the basic principles contained in this  
17 policy statement.

18 In order to maintain the highest standard of patient care, assure continuity of care and achieve cost-  
19 effective delivery of services to the patient, constituent dental societies should seek to maintain, in statute  
20 and regulation, the authority and responsibility of the dentist for the overall oral health of the patient.

### 21 **Glossary of Terminology Related to Allied Dental Personnel Utilization and Supervision**

22 This Glossary is designed to assist in developing a common language for discussion of allied dental  
23 personnel issues by dental professionals and public policy makers. It should be noted that some of the  
24 terms included do not lend themselves to rigid definition and can only be described as to use and  
25 meaning. Also, certain terms are defined in dental practice acts and regulations, which vary from state to  
26 state.

27 **Allied Dental Personnel:** Team members who assist the dentist in the provision of oral health care and  
28 who are employed in dental offices or other patient care facilities.

29 **Authorization:** The act by a dentist of giving permission or approval to the allied dental personnel to  
30 perform legally allowable functions, in accordance with the dentist's diagnosis and treatment plan.

31 **Community Dental Health:** (1) The overall oral health status of a geographically based population  
32 group, (2) the branch of dentistry concerned with the distribution and causes of oral diseases in the  
33 population and the management of resources for their prevention and treatment and (3) commonly used  
34 to refer to programs which are designed to improve the oral health status of the population as a whole  
35 and conducted under the direction of a dentist (such as access programs, education programs,  
36 fluoridation and school-based mouthrinse programs).

37 **Community Dental Health Coordinator (CDHC):** An individual trained in an ADA pilot program as a  
38 community health worker with dental skills. Their aim is to improve oral health education and to assist at-  
39 risk communities with disease prevention. Working under the supervision of a dentist, a CDHC helps at-  
40 risk patients improve their preventive oral health through education and awareness programs, navigate  
41 the health system and receive care from a dentist in an appropriate clinic. CDHCs also perform limited  
42 clinical duties, such as screenings, fluoride treatments, placement of sealants and temporary restorations  
43 and simple teeth cleanings, until the patient can receive comprehensive services from a dentist or dental  
44 hygienist. Upon graduation, they will work primarily in public health and community settings like clinics,

1 schools, churches, senior citizen centers, and Head Start programs in coordination with a variety of dental  
2 providers, including clinics, community health centers, the Indian Health Service and private practice  
3 dental offices.

4 **Comprehensive Dental Care:** A coordinated approach, by a dentist, to the restoration or maintenance of  
5 the oral health and function of the patient, utilizing the full range of clinically proven dental care  
6 procedures, which includes examination and diagnostic, preventive and therapeutic services.

7 **Delegation:** The act by a dentist of directing allied dental personnel to perform specified legally allowable  
8 functions.

9 **Dental Assistant:** An individual who may or may not have completed an accredited dental assisting  
10 education program and who aids the dentist in providing patient care services and performs other  
11 nonclinical duties in the dental office or other patient care facility. The scope of the patient care functions  
12 that may be legally delegated to the dental assistant varies based on the needs of the dentist, the  
13 educational preparation of the dental assistant and state dental practice acts and regulations. Patient care  
14 services are provided under the supervision of a dentist. To avoid misleading the public, no occupational  
15 title other than dental assistant should be used to describe this allied team member.

16 **Dental Hygienist:** An individual who has completed an accredited dental hygiene education program and  
17 has been licensed by a state board of dental examiners to provide preventive care services under the  
18 supervision of a dentist. Functions that may be legally delegated to the dental hygienist vary based on the  
19 needs of the dentist, the educational preparation of the dental hygienist and state dental practice acts and  
20 regulations, but always include, at a minimum, scaling and polishing the teeth. To avoid misleading the  
21 public, no occupational title other than dental hygienist should be used to describe this allied team  
22 member.

23 **Dental Laboratory Technician/Certified Dental Technician:** An individual who has the skill and  
24 knowledge in the fabrication of dental appliances, prostheses and devices in accordance with a dentist's  
25 laboratory work authorization. To avoid misleading the public, no occupational title other than dental  
26 laboratory technician or certified dental technician (when appropriate) should be used to describe this  
27 allied team member.

28 **Examination/Evaluation, Comprehensive:** A dentist performs an evaluation and recording of the  
29 patient's dental and medical history and a general health assessment, and a thorough evaluation and  
30 recording of the extraoral and intraoral conditions of the hard and soft tissues. This may require  
31 interpretation of information acquired through additional diagnostic procedures. It includes an evaluation  
32 for oral cancer where indicated, the evaluation and recording of dental caries, missing or unerupted teeth,  
33 restorations, existing prostheses, occlusal relationships, periodontal conditions (including periodontal  
34 screening and/or charting), hard and soft tissue anomalies, etc.

35 **Examination/Evaluation, Limited:** A dentist performs an evaluation limited to a specific oral health  
36 problem or complaint. This may require interpretation of information acquired through additional  
37 diagnostic procedures. Typically, patients receiving this type of evaluation present with a specific problem  
38 and/or dental emergencies, trauma, acute infections, etc.

39 **Expanded Functions:** Additional tasks, services or capacities, often including direct patient care  
40 services, which may be legally delegated by a dentist to allied dental personnel. The scope of expanded  
41 functions varies based on state dental practice acts and regulations but is generally limited to reversible  
42 procedures which are performed under the personal, direct or indirect supervision of a dentist.  
43 Authorization to perform expanded functions generally requires specific training in the function (also  
44 expanded duties or extended functions).

45 **Functions:** An action or activity proper to an individual; a task, service or capacity which has been legally  
46 delegated by a dentist to allied dental personnel (also duties or services).



- 1 **Oral Diagnosis:** The determination by a dentist of the oral health condition of an individual patient,  
2 achieved through the evaluation of data gathered by means of history taking, direct examination, patient  
3 conference, and such clinical aids and tests as may be necessary in the judgment of the dentist.
- 4 **Preventive Care Services:** The procedures used to prevent the initiation of oral diseases, which may  
5 include screening, fluoride therapy, nutritional counseling, plaque control, and sealants.
- 6 **Screening:** Identifying the presence of gross lesions of the hard or soft tissues of the oral cavity.
- 7 **Supervision:** The authorization, direction, oversight and evaluation by a dentist of the activities  
8 performed by allied dental personnel.
- 9 *Personal supervision.* A type of supervision in which the dentist is personally operating on a patient and  
10 authorizes the allied dental personnel to aid treatment by concurrently performing a supportive procedure.
- 11 *Direct supervision.* A type of supervision in which a dentist is in the dental office or treatment facility,  
12 personally diagnoses and treatment plans the condition to be treated, personally authorizes the  
13 procedures and remains in the dental office or treatment facility while the procedures are being performed  
14 by the allied dental personnel, and evaluates their performance before dismissal of the patient.
- 15 *Indirect supervision.* A type of supervision in which a dentist is in the dental office or treatment facility, has  
16 personally diagnosed and treatment planned the condition to be treated, authorizes the procedures and  
17 remains in the dental office or treatment facility while the procedures are being performed by the allied  
18 dental personnel, and will evaluate the performance of the allied dental personnel.
- 19 *General supervision.* A type of supervision in which a dentist is not required to be in the dental office or  
20 treatment facility when procedures are provided, but has personally diagnosed and treatment planned the  
21 condition to be treated, has personally authorized the procedures, and will evaluate the performance of  
22 the allied dental personnel.
- 23 *Public Health Supervision.* A type of supervision in which a licensed dental hygienist may provide dental  
24 hygiene services, as specified by state law or regulations, when such services are provided as part of an  
25 organized community program in various public health settings, as designated by state law, and with  
26 general oversight of such programs by a licensed dentist designated by the state.
- 27 **Treatment Plan:** The sequential guide for the patient's care as determined by the dentist's diagnosis and  
28 used by the dentist for the restoration to and/or maintenance of optimal oral health.

Resolution No. 34S-1 Amendment

Report: N/A Date Submitted: October 2020

Submitted By: Sixteenth Trustee District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **AMENDMENT TO RESOLUTION 34: AMENDMENT OF THE POLICY, COMPREHENSIVE POLICY**  
 2 **STATEMENT ON ALLIED DENTAL PERSONNEL**

3 The following amendment to Resolution 34 (Worksheet:5050) was adopted by the Sixteenth Trustee  
 4 District and submitted on October 5, 2020, by Phil Latham, executive director, South Carolina Dental  
 5 Association.

6 **Background:** The role of the CDHC needs to be clarified, the level of care of a dentist and dental  
 7 hygienist should not be considered equivalent and language needs to be added regarding a dental home  
 8 to be consistent with the aim of the CDHC.

9  
 10 To clarify these intentions, the Sixteenth District proposes an amendment to Resolution 34 (additions  
 11 underscored; deletions ~~stricken~~).

12  
 13 **Resolution**

14 **34S-1. Resolved**, that the terminology describing the Community Dental Health Coordinator provided  
 15 in the “Glossary of Terminology Related to Allied Dental Personnel Utilization and Supervision” of the  
 16 ADA Comprehensive Policy Statement on Allied Dental Personnel (*Trans.*1996:699; 1998:713;  
 17 2001:467; 2002:400; 2006:307; 2010:505) be amended as follows (new language underscored,  
 18 deletions ~~stricken through~~):

19 **Community Dental Health Coordinator (CDHC):** ~~an individual trained in an ADA pilot program~~  
 20 ~~as a community health worker with dental skills~~ through the ADA licensed curriculum as a dental  
 21 trained professional with community health worker skills. Their aim is to improve oral health  
 22 education and to assist at risk communities with disease prevention. Working under the  
 23 supervision of a dentist, a CDHC helps at risk patients improve their preventive oral health  
 24 through education and awareness programs, navigate the health system and receive care from a  
 25 ~~dentist in an appropriate clinic~~ licensed dentists.

26 ~~CDHCs also perform limited duties such as screenings, fluoride treatments, placement of~~  
 27 ~~sealants and temporary restorations and simple cleanings.~~ CDHCs also perform limited clinical  
 28 duties only as allowed by their State Practice Acts such as screenings, fluoride treatments, and  
 29 sealant placement until the patient can receive care from a licensed dentist ~~or dental hygienist~~  
 30 and establishment of a dental home. Upon graduation, they will work primarily in a public health  
 31 and community settings like clinics, schools, ~~churches,~~ faith based settings, senior citizen

- 1 centers, and Head Start programs in with a variety of dental providers, including clinics,
- 2 community health centers, the Indian Health Service and private practice ~~dentists~~ dental offices.
- 3 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**







Resolution No. 37S-1 Amendment

Report: N/A Date Submitted: October 2020

Submitted By: Sixteenth Trustee District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **AMENDMENT TO RESOLUTION 37: AMENDMENT OF THE POLICY, LEGISLATIVE DELEGATIONS**

2 The following amendment to Resolution 37 (Worksheet:5060) was adopted by the Sixteenth Trustee  
3 District and submitted on October 5, 2020, by Phil Latham, executive director, South Carolina Dental  
4 Association.

5 **Background:** The added language strengthens the resolution by including that the coalition’s objectives  
6 must be consistent with Association policy. To simply work with organizations that help us to achieve our  
7 goals, might inadvertently partner us with a coalition that gains strength from our good reputation but has  
8 objectives that are inconsistent with ADA policy. For instance, some state and local coalitions have  
9 traded on the Association’s good name to achieve credibility while continuing to advocate for mid-level  
10 providers as a main objective or attempt to position themselves as the voice for oral health care.

11  
12 To clarify the intentions, the Sixteenth District proposes an amendment to Resolution 37 (additions  
13 underscored; deletions ~~stricken~~).

14 **Resolution**

15 **37S-1. Resolved**, that the policy titled Health Planning Guidelines (*Trans.*1983:545; 2014:503) be  
16 amended to read as follows (additions are double underscored; deletions are double ~~stricken~~):

17 **Resolved**, that the following health planning objectives be adopted:

- 18 1. The Association supports a voluntary system of cooperative health planning at the  
19 state and local level.
- 20 2. Health planning should be directed at locally determined efforts to improve access to  
21 health care and avoid duplication of effort to maximize limited resources.
- 22 3. Dentists should have equal input along with other health care providers
- 23 4. Public and private sector financing for health planning should have adequate  
24 appropriations designated to accomplish the state objectives.
- 25 5. The Association supports collaboration with state and local oral health coalitions to  
26 complete these objectives when the objectives of said coalition are consistent with  
27 Association policy.

- 1 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**







Resolution No. 41 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **PROPOSED POLICY, TOBACCO USE, VAPING, AND NICOTINE DELIVERY PRODUCTS**

2 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2010:603; 2012:370), Regular  
3 Comprehensive Policy Review, the Council on Government Affairs reviewed the Association policy titled  
4 Policies and Recommendations on Tobacco Use (*Trans.*2016:323).

5 The Council determined that the policy was relevant enough to retain. However, the Council also  
6 determined that the policy could be updated to account for newer products on the market (e.g., snus,  
7 nicotine gels, etc.), changes in vernacular (e.g., e-cigarettes vs. electronic nicotine delivery systems, etc.)  
8 and new strategies tobacco companies have been using to market tobacco and non-tobacco nicotine  
9 products (e.g., claims of “modified risk”).

10 On the matter of vaping, the Council noted that the policy already supports regulating vaping products in  
11 the same manner as all tobacco products. The term “vaping” was not widely used when the policy was  
12 adopted, however, so it instead identifies vaping and vaping devices as “non-traditional tobacco products”  
13 that include “e-cigarettes, e-cigarette cartridges...and other products made or derived from tobacco.”

14 The Council consulted the ADA Science Institute regarding its efforts to implement the 2019 House of  
15 Delegates directive which called for the appropriate agency to “add ‘vaping’ and any other alternative  
16 delivery system for both tobacco and non-tobacco products to ADA Policy” and “that a report be made to  
17 the 2020 ADA House of Delegates to update current ADA Policy.”

18 ADA Science Institute agreed that none of the content proposed in this resolution would interfere with  
19 implementing that directive or the Board of Trustees’ *ad interim* Policy on E-Cigarettes and Vaping.

20 Concerning modified risk tobacco products (MRTPs), the Council noted that cigarette use in the United  
21 States is on the decline, and tobacco product manufacturers have adapted by developing a new  
22 generation of nicotine products, such as snus, nicotine gels, and electronic nicotine delivery systems.  
23 They have also sought to market these next-generation products as being safer (or less harmful) than  
24 cigarettes.

25 Before a product can be labeled as safer (or less harmful) than cigarettes, the Food and Drug  
26 Administration (FDA) must approve a modified risk tobacco product (MRTP) application demonstrating  
27 that the product will (or is expected to) benefit the health of the population as a whole. The application  
28 must take into account:

- 1 • the relative health risks to individuals of the tobacco product that is the subject of the application;
- 2 • the increased or decreased likelihood that existing users of tobacco products who would
- 3 otherwise stop using such products will switch to the tobacco product that is the subject of the
- 4 application;
- 5 • the increased or decreased likelihood that persons who do not use tobacco products will start
- 6 using the tobacco product that is the subject of the application;
- 7 • the risks and benefits to persons from the use of the tobacco product that is the subject of the
- 8 application as compared to the use of products for smoking cessation approved as medical
- 9 products to treat nicotine dependence; and
- 10 • comments, data, and information submitted by interested persons.

11 Current policy states that “the ADA does not consider marketing some tobacco products as safer or less  
 12 harmful to an individual’s health than others to be a viable public health strategy to reduce the death and  
 13 disease associated with tobacco use.” Requiring tobacco manufacturers to include oral health data in  
 14 their MRTP applications will add another barrier to having those products approved as “modified risk”  
 15 products. It may also help build the body of literature about the oral health effects of these products.

16 After consulting the Council on Advocacy for Access and Prevention, the Council on Government Affairs  
 17 recommends that the following resolution be adopted:

18 **Resolution**

19 **41. Resolved**, that the following policy titled Tobacco Use, Vaping, and Nicotine Delivery Products be  
 20 adopted:

21 **Tobacco Use, Vaping, and Nicotine Delivery Products**

22 *Dentist’s Role in Preventing Tobacco Use*

23 **Resolved**, that dentists should be fully aware of the oral and maxillofacial health risks that are  
 24 causally associated with tobacco use, including higher rates of tooth decay, receding gums,  
 25 periodontal disease, mucosal lesions, bone damage, tooth loss, jaw bone loss and more, and be  
 26 it further

27 **Resolved**, that dentists should routinely screen patients for tobacco and non-tobacco nicotine  
 28 use and provide clinical preventive services, such as in-office cessation counseling, to prevent  
 29 first-time tobacco use and encourage current users to quit, and be it further

30 **Resolved**, that the dentists and health organizations should provide educational materials to help  
 31 prevent first-time use and encourage current users to quit, and be it further

32 **Resolved**, that these educational materials should be developed or provided by credible and  
 33 trustworthy sources with no ties to the tobacco industry or its affiliates, and be it further

34 *Cessation Counseling and Nicotine Replacement Therapies*

35 **Resolved**, that aside from the intended use of approved tobacco cessation products and nicotine  
 36 replacement therapies, the American Dental Association discourages the use of all nicotine  
 37 products made with or derived from tobacco, and be it further

38 **Resolved**, that dentists should be fully informed about nicotine cessation interventions and  
 39 routinely apply those techniques to help patients stop using tobacco, and be it further

1 **Resolved**, that third-party payers should cover professionally administered cessation products  
2 and services (e.g., cessation counseling, prescription medications, etc.) as an essential plan  
3 benefit, and be it further

4 *Modified Risk Tobacco Products*

5 **Resolved**, that the American Dental Association does not consider the concept of “modified  
6 risk”—which is allowing some tobacco and other nicotine products (e.g., snus, electronic nicotine  
7 delivery systems) to be marketed as having a reduced or modified health risk compared to others  
8 (e.g., cigarettes)—to be a viable public health strategy to reduce the death and disease  
9 associated with tobacco use, and be it further

10 **Resolved**, that modified risk tobacco product (MRTP) applications should include extensive data  
11 examining the comparative impact on oral and maxillofacial health, both to the individual and the  
12 population as a whole, and the data should be made publicly available, and be it further

13 *Regulation of Tobacco Products, Vaping Devices, and Other Nicotine Delivery Systems*

14 **Resolved**, that the American Dental Association recognizes nicotine as an addictive chemical  
15 and supports its regulation as a controlled substance, and be it further

16 **Resolved**, that the ADA supports state and federal authority to investigate and strictly regulate  
17 nicotine and nicotine-containing products, including those made or derived from tobacco, and be  
18 it further

19 **Resolved**, that these nicotine-containing products include, but are not limited to:

- 20 • Cigarettes.
- 21 • Cigars (both premium and non-premium).
- 22 • Pipe tobacco.
- 23 • Hookah (also called waterpipe tobacco).
- 24 • Roll-your-own tobacco.
- 25 • Smokeless tobacco (e.g., chewing tobacco, moist snuff, snus, etc.).
- 26 • Dissolvables (e.g., nicotine lozenges, strips, sticks, etc.).
- 27 • Nicotine gels (absorbed through the skin).
- 28 • Electronic nicotine delivery systems (e.g., e-cigarettes, e-hooka, e-cigars, vape pens,  
29 advanced refillable personal vaporizers, e-pipes, etc.).

30 and be it further

31 **Resolved**, that the ADA supports strict regulation of these and other nicotine-containing products  
32 by (but without being limited to):

- 33 • Prohibiting product sales in all venues, including through vending machines and the  
34 internet.
- 35 • Levying significant taxes on these products.
- 36 • Setting age restrictions to purchase and receive these products.
- 37 • Requiring oral health warning statements, graphic images and ingredient disclosures on  
38 product packaging.
- 39 • Restricting the addition of added flavors (including menthol) and other ingredients and  
40 ingredient levels (including nicotine).
- 41 • Regulating second hand exposure to environmental smoke and vapor.
- 42 • Banning all forms of advertising and marketing (including bans on free sampling, product  
43 giveaways, promotional items, event sponsorships, etc.).

- 1                   • Imposing licensure requirements for product wholesalers and retailers.  
2                   • Prohibiting the use of these products on and around public and private property, including  
3                   government buildings and school campuses.

4                   and be it further

5                   **Resolved**, that the policy titled Policies and Recommendations on Tobacco Use  
6                   (*Trans.2016:323*) be rescinded.

7                   **BOARD RECOMMENDATION: Vote Yes.**

8                   **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
9                   **BOARD DISCUSSION)**

1 **WORKSHEET ADDENDUM**  
2 **COUNCIL ON GOVERNMENT AFFAIRS**  
3 **ADA POLICY TO BE RESCINDED**

4 **Policies and Recommendations on Tobacco Use (*Trans.2016:323*)**

5 *Dentist's Role in Preventing Tobacco Use*

6 **Resolved**, that the ADA supports professional education related to the importance of primary prevention  
7 of tobacco use, and be it further

8 **Resolved**, that the ADA urges its members to become fully informed about tobacco cessation  
9 intervention techniques to effectively educate their patients to overcome their addiction to tobacco, and be  
10 it further

11 **Resolved**, that the ADA supports training and education for dental professionals to ensure that all  
12 clinicians in the United States have the knowledge, skills and support systems necessary to inform the  
13 public about the health hazards of tobacco products and to provide effective tobacco cessation strategies,  
14 and be it further

15 **Resolved**, that the ADA urges dentists and health organizations to provide educational materials on  
16 tobacco use prevention or cessation to patients and consumers developed by credible and trustworthy  
17 sources with no ties to the tobacco industry or its affiliates, and be it further

18 *Access and Prevention*

19 **Resolved**, that the ADA continue to educate and inform its membership and the public about the many  
20 health hazards attributed to the use of traditional and non-traditional tobacco products, including e-  
21 cigarettes, e-cigarette cartridges, snus, dissolvable tobacco, tobacco gels, and other products made or  
22 derived from tobacco, and be it further

23 **Resolved**, that the ADA encourages its members and dental societies to collaborate with students,  
24 parents, school officials, and members of the community to establish tobacco-free schools, and be it  
25 further

26 **Resolved**, that the ADA does not consider marketing some tobacco products as safer or less harmful to  
27 an individual's health than others to be a viable public health strategy to reduce the death and disease  
28 associated with tobacco use, and be it further

29 *Government Affairs*

30 **Resolved**, that the ADA should give priority to the following when advancing public policies to prevent  
31 tobacco use:

- 32 1. Protecting and enhancing state and federal regulatory authority to ban or otherwise prevent the
- 33 use of traditional and non-traditional tobacco products;
- 34 2. Banning the sale of traditional and non-traditional tobacco products in all venues, including
- 35 through vending machines and the internet;
- 36 3. Levying significant excise taxes on traditional and non-traditional tobacco products;
- 37 4. Setting age restrictions for purchasers of traditional and non-traditional tobacco products;
- 38 5. Requiring oral health warning statements and graphic images on traditional and non-traditional
- 39 tobacco products;
- 40 6. Barring companies from marketing some traditional and non-traditional tobacco products as
- 41 being less harmful to the oral health than others;
- 42 7. Regulating exposure to environmental tobacco smoke (ETS);

- 1 8. Banning all forms of traditional and non-traditional tobacco product advertising and marketing
- 2 (including bans on free sampling);
- 3 9. Imposing licensure requirements for traditional and non-traditional tobacco product retailers;
- 4 10. Prohibiting the use of traditional and non-traditional tobacco products on public and private
- 5 property, including government buildings and school campuses;
- 6 11. Requiring third-party payers to cover professionally administered tobacco cessation services
- 7 (e.g., cessation counseling, prescription medications, etc.) as an essential plan benefit.

8 and be it further

9 **Resolved**, that the ADA should encourage federal research agencies to develop the body of credible,  
10 peer-reviewed scientific literature examining, among other things:

- 11 1. The immediate and long-term effects of traditional and non-traditional tobacco product use on
- 12 oral health;
- 13 2. The viability of new cessation products and strategies;
- 14 3. The validity of claims that some traditional and non-traditional tobacco products are less harmful
- 15 to the oral cavity than others.





1            be instructed on the availability of alternative treatments and the role of patients in their own care,  
2            as appropriate.

3    **BOARD RECOMMENDATION: Vote Yes.**

4    **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
5    **BOARD DISCUSSION)**



















- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 3 **BOARD DISCUSSION)**

Resolution No. 48 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT OF THE POLICY, SUPPORT FOR ADULT MEDICAID DENTAL SERVICES**

2 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2010:603; 2012:370), Regular  
3 Comprehensive Policy Review, the Council on Government Affairs reviewed the Association policy titled  
4 Support for Adult Medicaid Dental Services (*Trans.*2004:327).

5 The Council determined that the policy was worded as time-limited assignment that effectively became  
6 moot once the tasks to “adopt policy” and “educate policy makers” were completed (*Reports* 2005:94).  
7 The Council also considered the subject matter relevant enough to retain in a more enduring form.

8 After consulting the Council on Advocacy for Access and Prevention, the Council on Government Affairs  
9 recommends that the following resolution be adopted.

10 **Resolution**

11 **48. Resolved**, that the policy titled Support for Adult Medicaid Dental Services (*Trans.*2004:327) be  
12 amended to read as follows (additions are underscored; deletions are ~~stricken~~):

13 **Resolved**, that ~~the ADA adopt policy supporting the inclusion of adult dental services~~ should be  
14 included in the federal Medicaid program, and be it further

15 ~~**Resolved**, that the ADA take every opportunity to educate policy makers that, consistent with~~  
16 ~~ADA’s position on health system reform (*Trans.* 1993:664; *Trans.* 1994:656) oral health is an~~  
17 ~~integral part of overall health, and be it further~~

18 **Resolved**, that adult coverage under Medicaid should not be left to the discretion of individual  
19 states, but rather should be provided consistent with all other basic health care services.

20 **BOARD RECOMMENDATION: Vote Yes.**

21 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
22 **BOARD DISCUSSION)**

Resolution No. 48S-1 Amendment

Report: N/A Date Submitted: October 2020

Submitted By: Sixteenth Trustee District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT TO RESOLUTION 48: AMENDMENT OF THE POLICY, SUPPORT FOR ADULT**  
 2 **MEDICAID DENTAL SERVICES**

3  
 4 The following amendment to Resolution 48 (Worksheet:5080) was adopted by the Sixteenth Trustee  
 5 District and submitted on October 5, 2020, by Phil Latham, executive director, South Carolina Dental  
 6 Association.

7  
 8 **Background:** Dentistry is essential to overall healthcare. The inclusion of dentistry into the federal  
 9 Medicaid program provides access to care and allows the treatment of dental disease. By managing  
 10 dental disease and infection, individuals have a better chance at controlling systemic diseases such as  
 11 diabetes and heart disease. We believe that it is important to emphasize in the policy the importance  
 12 maintaining the statement of the importance of oral health’s role in overall health.

13  
 14 To clarify the intentions, the Sixteenth District proposes an amendment to Resolution 48 (additions  
 15 underscored).

16  
17 **Resolution**

18 **48S-1. Resolved**, that the policy titled Support for Adult Medicaid Dental Services (*Trans.*2004:327)  
 19 be amended to read as follows (additions are double underscored; deletions are ~~stricken~~):

20 **Resolved**, that ~~the ADA adopt policy supporting the inclusion of adult dental services should be~~  
 21 included in the federal Medicaid program as oral health is an integral part of overall health, and  
 22 be it further

23 ~~**Resolved**, that the ADA take every opportunity to educate policy makers that, consistent with~~  
 24 ~~ADA’s position on health system reform (*Trans.*1993:664; *Trans.*1994:656) oral health is an~~  
 25 ~~integral part of overall health, and be it further~~

26 **Resolved**, ~~that~~ adult coverage under Medicaid should not be left to the discretion of individual  
 27 states, but rather should be provided consistent with all other basic health care services.

28 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**



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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

**Increase Federal Medicaid Funding (*Trans.2002:409*)**

**Resolved**, that the American Dental Association work to enact federal legislation to enhance the federal Medicaid match to 90/10 for dental care.





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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

**Federal Tax Credit/Voucher for Medicaid Dentist Providers (*Trans.2003:383; 2014:499*)**

**Resolved**, that the American Dental Association seek to enact a federal tax credit/voucher to apply to the first \$10,000 of Medicaid dental services provided by a licensed dentist, and be it further

**Resolved**, that these credits be based upon the most recent CDT codes and credited at a rate consistent with the most recent ADA Survey of Dental Fees for that region or state.



- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 3 **BOARD DISCUSSION)**

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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

4 **Reauthorization of the State Children’s Health Insurance Program (*Trans.2007:451*)**

5 **Resolved**, that the ADA support the reauthorization of the State Children’s Health Insurance Program  
6 (SCHIP) but make every effort to emphasize that funds dedicated to the program be used to provide  
7 medical and dental care to children with family income less than or equal to 200% of the federal poverty  
8 level before any expansion to children in families above that level, and that decisions to cover children  
9 beyond 200% of the federal poverty level continue to be made on a state-by-state basis.



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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

5 **Availability of Dentists for Underserved Populations (*Trans.1986:532; 2016:318*)**

6 **Resolved**, that constituent societies be urged to participate in programs that encourage dentists to serve  
7 underserved populations and that offer case management resources to enable dentists to provide oral  
8 health care for institutionalized and homebound individuals, including those who are physically,  
9 emotionally and mentally disabled, and be it further

10 **Resolved**, that constituent societies be urged to seek fiscal resources to provide case management in  
11 support of dentists providing oral health care for these individuals, and be it further

12 **Resolved**, that the ADA, working with other affected organizations, review or conduct studies on the  
13 availability and scope of dental programs for the treatment of special needs populations, including  
14 physically, emotionally and mentally disabled patients.

Resolution No. 52S-1 Substitute

Report: N/A Date Submitted: September 2020

Submitted By: Ninth Trustee District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: See Background

1 **SUBSTITUTE TO RESOLUTION 52: RESCISSION OF THE POLICY, AVAILABILITY OF DENTISTS**  
 2 **FOR UNDERSERVED POPULATIONS**

3 The following substitute to Resolution 52 (Worksheet:5088) was adopted by the Ninth Trustee District and  
 4 submitted on September 28, 2020, by Michelle Nichols-Cruz, Michigan Dental Association.

5 **Background:** COVID 19 is going to stress the safety net and private practice involvement in care for the  
 6 underserved, including the physically, emotionally and disabled populations. While the task of urging  
 7 constituent societies to participate and seek fiscal resources may be completed, the aspirational goal of  
 8 supporting the development of policies that support the availability of dentists to serve this population is  
 9 still very necessary and appropriate. The existing policy on Access to Dental Services for the  
 10 Underserved (*Trans.* 2000:500) only mentions availability of providers in the context of educational loan  
 11 reductions and grants for mobile facilities. This substitute resolution allows support for any policies that  
 12 promote availability and does not limit to only the items listed in existing policy. Passage will increase  
 13 member value by ensuring that the profession is a driver of health for the public.

14  
 15 Therefore Ninth District proposes a substitute resolution for 52 (which is to rescind).

16  
 17 **Resolution**

18 **52S-1. Resolved**, that the policy titled Availability of Dentists for Underserved Populations  
 19 (*Trans.* 1986:532; 2016:318) be amended as follows (additions are underscored; deletions are  
 20 ~~stricken~~):

21 ~~**Resolved**, that constituent societies be urged to participate in programs that encourage dentists~~  
 22 ~~to serve underserved populations and that offer case management resources to enable dentists~~  
 23 ~~to provide oral health care for institutionalized and homebound individuals, including those who~~  
 24 ~~are physically, emotionally and mentally disabled, and be it further~~

25 ~~**Resolved**, that constituent societies be urged to seek fiscal resources to provide case~~  
 26 ~~management in support of dentists providing oral health care for these individuals, and be it~~  
 27 ~~further~~

28 ~~**Resolved**, that the ADA, working with other affected organizations, review or conduct studies on~~  
 29 ~~the availability and scope of dental programs for the treatment of special needs populations,~~  
 30 ~~including physically, emotionally and mentally disabled patients.~~

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2 **Resolved**, that the American Dental Association supports the development of  
3 governmental and regulatory policy at the federal, state and local levels that promotes the  
4 availability of dentists for underserved populations.

5 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**





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**Resolution**

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**53. Resolved**, that the policy titled Maldistribution of the Dental Workforce (*Trans.*2001:442;

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2014:500) be rescinded.

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**BOARD RECOMMENDATION: Vote Yes.**

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**BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**

6

**BOARD DISCUSSION)**









1 services to limited English proficient patients, such as being required to provide interpreters on  
2 demand as a condition of treating patients receiving state and/or federal benefits,~~and be it further~~

3 ~~**Resolved**, that constituent and component dental societies be encouraged to support state, local,~~  
4 ~~and private sector efforts to address the language needs of English limited patients, and be it~~  
5 ~~further~~

6 ~~**Resolved**, that dental and allied dental programs be encouraged to educate students about the~~  
7 ~~challenges associated with treating patients of limited English proficiency.~~

8 **BOARD RECOMMENDATION: Vote Yes.**

9 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
10 **BOARD DISCUSSION)**





- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 3 **BOARD DISCUSSION)**

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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
POLICY TO BE RESCINDED**

**Legislation Prohibiting Discrimination of Benefit Payment Based on Professional Degree of Provider (*Trans.1989:562*)**

**Resolved**, that appropriate agencies of the American Dental Association prepare model legislation and, upon request, actively assist constituent dental societies in the pursuit of any legislative and administrative initiatives that may be needed to ensure that all states prohibit discrimination of benefit payment based on the type of license and/or professional degree of the dentist and/or physician.





Resolution No. 59 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **PROPOSED POLICY, REGULATORY DEFINITIONS OF DENTISTRY**

2 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2010:603; 2012:370), Regular  
3 Comprehensive Policy Review, the Council on Government Affairs reviewed the Association policy titled  
4 Adding the ADA Definition of Dentistry to Existing Dental Regulatory Provisions (*Trans.*2001:440).

5 The Council determined that the policy is worded as time-limited assignment that effectively became moot  
6 once the task to “[encourage] constituent dental societies [to]...seek legislative and regulatory changes”  
7 was complete (*Supplement* 2002:6020). The Council also noted that the national organization has no  
8 real authority to interfere with the policies, positions, priorities, and activities of state dental societies.

9 Moreover, the policy titled ADA Definition on Dentistry to Existing Dental Regulatory Provisions does not  
10 provide the flexibility needed to accommodate the ongoing changes to the definitions of dentistry and the  
11 recognized dental specialties. For example, the text of this nearly 20 year-old policy does not include  
12 Dental Anesthesiology and Oral Medicine and Orofacial Pain, which were recognized as dental  
13 specialties by the National Commission on Recognition of Dental Specialties and Certifying Boards in  
14 2019 and 2020, respectively.

15 The Council on Government Affairs recommends that the following resolution be adopted:

16 **Resolution**

17 **59. Resolved,** that the following policy titled Regulatory Definitions of Dentistry be adopted:

18 **Regulatory Definitions of Dentistry**

19 **Resolved,** that the American Dental Association’s definitions of dentistry and the dental  
20 specialties should be reflected in all dental statutory and regulatory provisions to delineate the  
21 scope of dental education and training for dentistry and the dental specialties, as appropriate and  
22 feasible, and be it further

23 **Resolved,** that the policy titled Adding the ADA Definition of Dentistry to Existing Dental  
24 Regulatory Provisions (*Trans.*2001:440) be rescinded.

25 **BOARD RECOMMENDATION: Vote Yes.**

- 1 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 2 **BOARD DISCUSSION)**







- 1 **BOARD RECOMMENDATION: Vote Yes.**
- 2 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**
- 3 **BOARD DISCUSSION)**



Resolution No. 61 Substitute

Report: N/A Date Submitted: July 2020

Submitted By: Council on Government Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **RESCISSION OF THE POLICY, COSTS FOR THE SUBMISSION OF ELECTRONIC DENTAL CLAIMS**

2 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2010:603; 2012:370), Regular  
3 Comprehensive Policy Review, the Council on Government Affairs reviewed the Association policy titled  
4 Costs for the Submission of Electronic Dental Claims (*Trans.*1995:623).

5 The Council determined that the policy was worded as a time-limited assignment that effectively was  
6 fulfilled once the tasks to “work to protect” and “[seek] to minimize or eliminate” were complete (*Reports*  
7 1996:50). The Council also found no added value in maintaining a directive that is not particularly  
8 relevant in modern times.

9 The “current dynamics” of the “electronic claims payment marketplace” have changed significantly in the  
10 30-plus years since the policy titled Costs for the Submission of Electronic Dental Claims was adopted,  
11 particularly with the evolution of the Internet. The administrative simplification provisions in the Health  
12 Insurance Portability and Accountability Act of 1996 have also transformed the way electronic claims are  
13 used in the marketplace.

14 After consulting the Council on Dental Practice, the Council on Government Affairs recommends that the  
15 following resolution be adopted:

16 **Resolution**

17 **61. Resolved,** that the policy titled Costs for the Submission of Electronic Dental Claims  
18 (*Trans.*1995:623) be rescinded.

19 **BOARD RECOMMENDATION: Vote Yes.**

20 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
21 **BOARD DISCUSSION)**

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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

**Costs for the Submission of Electronic Dental Claims (*Trans.1995:623*)**

**Resolved**, that because of the current dynamics of the electronic claims payment marketplace, the ADA should work to protect the interest of the dentist by seeking to minimize or eliminate the costs to the dentist for the submission of electronic dental claims.



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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

**Advocating for ERISA Reform (*Trans.2009:474; 2014:500*)**

**Resolved**, that the appropriate agencies of the ADA identify those features of ERISA that exempt some plans from state regulation to protect consumers, and be it further

**Resolved**, that the ADA aggressively seek legislation to change the Act to create these consumer safeguards under federal law or allow regulation of these plans by the states.

Resolution No. 64 New

Report: N/A Date Submitted: July 2020

Submitted By: Council on Ethics, Bylaws and Judicial Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: Not Applicable

1 **AMENDMENT OF CHAPTER III., SECTION 120 OF THE ADA BYLAWS**

2 **Background:** Pursuant to the *Governance and Organizational Manual of the American Dental*  
3 *Association (Governance Manual)*, Chapter VIII., Section K.6.b.ii., the Council on Ethics, Bylaws and  
4 Judicial Affairs (CEBJA) reviews the governance documents of the Association to correct punctuation,  
5 grammar spelling and syntax. Different portions of the ADA’s governing documents are reviewed each  
6 year so that the entirety of the Association’s governance material is reviewed every four (4) years.

7 Chapter III. of the ADA *Bylaws* was reviewed during the course of CEBJA’s 2020 editorial review. In the  
8 course of that study, some members of CEBJA requested clarification of the meaning of the term “non-  
9 cumulative,” in the second numbered paragraph of *Bylaws* Chapter III., Section 120., as the meaning of  
10 that term was not understood in relation to voting scenarios.

11 **Discussion:** CEBJA believes that one of the most important attributes for the Association’s governance  
12 documents to have is to be written with clarity and precision, in such a way to be accessible to and easily  
13 understood by members of the Association. Consequently, when a provision in the *Bylaws* or *Governance*  
14 *Manual* is not understood, CEBJA reviews that provision very carefully and looks for alternative language  
15 to more simply and clearly express the provision without altering the provision’s import or meaning.  
16 That is the case here. The Council on Ethics, Bylaws and Judicial Affairs proposes revision of the second  
17 numbered paragraph of Chapter III., Section 120. of the ADA *Bylaws* that it believes is easier to  
18 understand, as follows:

19 **Resolution**

20 **64. Resolved**, that Chapter III., Section 120. of the ADA *Bylaws* be amended as shown below  
21 (additions underscored, deletions ~~stricken through~~):

22 Section 120. METHOD OF ELECTION: Elective officers and members of councils and  
23 committees shall be elected by ballot, except that when there is only one candidate, such  
24 candidate may be declared elected by the Speaker of the House of Delegates. The Secretary  
25 shall provide facilities for voting.

- 26 1. When one is to be elected, and more than one has been nominated, the majority of the  
27 ballots cast shall elect. In the event no candidate receives a majority on the first ballot,  
28 the candidate with the fewest votes shall be removed from the ballot and the remaining  
29 candidates shall be balloted upon again. This process shall be repeated until one (1)  
30 candidate receives a majority of the votes cast.

1                   2. When more than one is to be elected, and the nominees exceed the number to be elected,  
 2                   ~~the votes cast shall be non-cumulative, votes equal to or less than the number to be~~  
 3                   electd may be cast by each voting member, but only one vote may be cast per nominee,  
 4                   and the candidates receiving the greatest number of votes shall be elected.

5   **BOARD RECOMMENDATION: Vote Yes.**

6   **Vote: Resolution 64**

|            |     |              |        |           |     |          |     |
|------------|-----|--------------|--------|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Absent | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes | HIMMELBERGER | Yes    | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes | KESSLER      | Yes    | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes    | RAPINI    | Yes | STEPHENS | Yes |
| HARRINGTON | Yes | KYGER        | Yes    | RODRIGUEZ | Yes | THOMPSON | Yes |

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**WORKSHEET ADDENDUM  
COUNCIL ON GOVERNMENT AFFAIRS  
ADA POLICY TO BE RESCINDED**

4 **ERISA Reform (*Trans.1998:738*)**

5 **Resolved**, that the ADA seek federal legislation and/or regulation that would prohibit ERISA and all  
6 health benefit plans from excluding coverage of general anesthesia and/or hospital or outpatient surgical  
7 facility charges incurred by covered persons who receive dental treatment under anesthesia, due to a  
8 documented physical, mental or medical reason as determined by the treating dentist(s) and/or physician.



- 1                   3. Plan subscribers in Employee Retirement Income Security Act-regulated dental benefit  
2                    programs should have the same protections that are commonly enjoyed by subscribers of  
3                    state-regulated programs
  
- 4                   4. Self-insured payers and/or utilization review organizations should be held liable for any  
5                    negligent utilization review decision that overturns the health care provider's clinical  
6                    decision
  
- 7                   5. Patients who suffer as the result of negligent utilization review decisions should be  
8                    entitled to meaningful remedies and fair compensation
  
- 9                   6. Patients who are denied benefits should have the right to an appropriate appeal  
10                  mechanism under self-funded group health plans

11                  and be it further

12                  **Resolved**, that the policies titled Support Legislation Amending the Employee Retirement Income  
13                  Security Act (*Trans.*1982:550; 1989:561), Employee Retirement Income Security Act (ERISA)  
14                  Enforcement Activities (*Trans.*1992:622), Amendment of Employee Retirement Income Security  
15                  Act (*Trans.*1994:644), and Amendments to ERISA to Achieve Greater Protections for Patients  
16                  and Providers (*Trans.*1995:649) be rescinded.

17                  **BOARD RECOMMENDATION: Vote Yes.**

18                  **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
19                  **BOARD DISCUSSION)**





- 1           1. The ECW believes it is imperative that no elderly die due to infected teeth. All states should
- 2           offer Adult Medicaid to those living below the 100% Federal Poverty Level (FPL) threshold
- 3           with a minimum of providing emergent, preventive and basic restorative services. Details
- 4           within.
- 5           2. The ECW believes that the federal/state partnership known as the Children’s Health
- 6           Insurance Program (CHIP) should be replicated for our elderly population. Such a program
- 7           would be appropriate for those between 100-400% of FPL. Details within.
- 8           3. The ECW believes Medicare Part C, aka Medicare Advantage, should provide dental
- 9           services at defined levels of care. Details within.
- 10          4. The ECW believes that the ADA and its members could participate in an insurance product
- 11          via a co-joined ADA/insurance carrier product, including within the private insurance carriers
- 12          participating in Medicare Advantage, as a network of providers.
- 13          5. The ECW believes a different approach is warranted regarding levels of care, and program
- 14          design should be based on these levels, ranging from emergent to comprehensive. Details
- 15          of Levels 1-4 are within.

16          72) Modifying the Existing Medicare Dental Coverage: Statutory Dental Exclusion – Recommends further  
 17          evidence-based evaluation and seeks proposed changes, by the appropriate ADA agencies, concerning  
 18          that which Medicare currently covers for frail seniors with very specific medical conditions, before  
 19          recommendations are made to modify the current statute in Medicare.

20          73) National Eldercare Advisory Committee Review – Ensures the National Eldercare Advisory  
 21          Committee has what it needs to assist ADA to accomplish ongoing eldercare strategies.

22          82) Review of Existing ADA Policies Related to Eldercare – The Eldercare Workgroup completed a  
 23          comprehensive review of related policy and recommends modifications to clarify and align our position.

24          Eldercare Strategies – Details a variety of program strategies to address the overarching oral health  
 25          needs of an aging population in specific areas.

26          Resolutions 74-81

- 27          74) Continuing Education
- 28          75) Research
- 29          76) Increased Preparedness of Educational Institutions
- 30          77) Public Advocacy
- 31          78) Intra-Professional Advocacy
- 32          79) Long Term Care Facilities
- 33          80) Inter-Agency Advocacy
- 34          81) Practice Management

35          **Budget Impact/Financial or Operational Requirements:** Though the originating resolution charged the  
 36          ECW with identifying an implementation plan and timeline to address elder care, current economic  
 37          conditions and the disruptive nature of COVID-19 to the normal flow of work has led the ECW to reframe  
 38          its strategic recommendations as policy statements. The ECW looks to the 2020 House of Delegates to  
 39          adopt the following elder care policies for the appropriate ADA agencies to consider integrating these  
 40          elder care strategies both diligently and as appropriate.

41          **Risk/Benefit:** The United States (U.S.) Census Bureau projects that the U.S. population, aged 65 and  
 42          older (seniors), will grow by nine percentage points from 2016 to 2060, making it the fastest growing age  
 43          group. Expanding dental care utilization among this large and growing population could grow the  
 44          profession and may aid in membership recruitment and retention. As with any program, the risk of  
 45          prioritizing the development of additional elder care resources may limit the ability to pursue other  
 46          priorities; however, establishing and aligning ADA policy on the issue of eldercare, is essential in creating  
 47          viable and necessary improvements in access to dental care for the elderly.





1 including Medicare and report to the 2020 House of Delegates with a recommended  
2 Comprehensive Strategic Elder Care policy.

3 Following the 2019 House of Delegates (HOD), Dr. Gehani reappointed the existing group and in  
4 addition, appointed Dr. Craig Armstrong, trustee, Fifteenth District, as an at-large-member.

## 5 **Introduction**

6 An exhaustive compilation of background material was provided to the workgroup, and the efficient use of  
7 an online survey and a conference call laid the groundwork for the workgroup's second meeting. This  
8 two-day in-person meeting was held October 5-6, 2019 and mechanisms for financing care were  
9 discussed. The ECW agreed on a framework for financing care and also reviewed recommendations from  
10 the first meeting on elder care strategies outside of the financing topic. The workgroup met again by  
11 conference call in December 2019, and then a third and final survey prepared the group for a series of  
12 four Zoom meetings on March 28 and 29. These meetings were to review and finalize the ECW's  
13 recommendations to the 2020 HOD. The ECW continued to use Zoom meetings throughout the month of  
14 July to complete its work and prepare this final report for the 2020 HOD.

## 15 **Key Issues**

16 Demographic shifts in the U.S. population have been well reported for many years. The number of retiring  
17 baby boomers is expanding. The 2016 American Community Survey estimated the number of people in  
18 the United States aged 65 and over as 49.2 million.<sup>1</sup> The United States (U.S.) Census Bureau projects  
19 that the U.S. population, aged 65 and older (seniors), will grow by nine percentage points from 2016-  
20 2060, making it the fastest growing age group. By 2035, the number of seniors over 65 will be greater  
21 than people under 18.<sup>2</sup>

22 Approximately 37 percent of seniors have some source of dental coverage.<sup>3</sup> About 26 percent have  
23 private dental benefits, and the remaining 11 percent have some form of public dental coverage (e.g.  
24 Medicaid, Veterans Affairs, or Tricare). Of those with private dental benefits, approximately 86 percent  
25 obtain their dental benefits via a Medicare Advantage (Medicare Part C) plan.<sup>4</sup> These plans range in  
26 coverage from preventive only coverage (e.g. exam, prophylaxis, and x-rays) to more comprehensive  
27 coverage (i.e. similar to a commercial PPO plan). The remaining 14 percent of seniors with private dental  
28 benefits may obtain their coverage through an employer, via a pension plan, or through a stand-alone  
29 purchase (e.g. through a health insurance exchange or a broker). The remaining 63 percent of seniors do  
30 not have dental benefits coverage.

31 In terms of utilization, approximately 43.3 percent of seniors visited the dentist at least once in 2016.<sup>5</sup>  
32 Among seniors with private dental benefits, 68.7 percent had at least one dental visit. Among those with  
33 public dental benefits, 16.1 percent visited the dentist at least once. Thirty-seven percent of seniors that  
34 do not have dental coverage, or cash-pay patients, visited the dentist at least once in 2016.

35 Utilization also varies by income, with high-income seniors much more likely to visit the dentist than low-  
36 income seniors. In this analysis, high-income was defined as household incomes at or above 400 percent  
37 of the federal poverty line (in 2020, 400 percent of the Federal Poverty Line for a two-person household

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<sup>1</sup> <https://www.census.gov/content/dam/Census/library/publications/2018/acs/ACS-38.pdf>

<sup>2</sup> United States Census. An Aging Nation: Projected Number of Children and Older Adults. March 13, 2018. Available from: <https://www.census.gov/library/visualizations/2018/comm/historic-first.html>. Accessed March 8, 2019.

<sup>3</sup> Health Policy Institute analysis of Medical Expenditure Panel Survey, 2016.

<sup>4</sup> Health Policy Institute analysis of Medical Expenditure Panel Survey, 2016 and Kaiser Family Foundation data, 2019.

<sup>5</sup> Health Policy Institute. Annual Dental Industry Report 2019. American Dental Association. February 2019.

1 would be \$68,960). In 2016, 61.3 percent of high-income seniors<sup>6</sup> visited the dentist compared to 24.4  
2 percent of low-income seniors.<sup>7, 8</sup> In this analysis, low-income was defined as household incomes below  
3 the federal poverty level (in 2020 below the Federal Poverty Level would be income less than \$17,420 for  
4 a two-person household). This gap in utilization has widened over the past decade, with utilization among  
5 high-income seniors slowly increasing while low-income senior utilization remains stagnant. This disparity  
6 in utilization is reinforced when seniors are asked why they do not visit the dentist more often. Among  
7 seniors that have not visited a dentist in the past year, 69 percent of low-income seniors<sup>9</sup> report cost as a  
8 barrier to dental care utilization, compared with 24 percent of high-income seniors.<sup>10</sup>

9 Cost, as a barrier to needed care, may become more problematic as baby-boomers age into Medicare  
10 eligibility. A recent study published in the *Journal of the American Dental Association* reported on the oral  
11 health of U.S. seniors.<sup>11</sup> Edentulism has decreased for adults 50 years or older over the past twenty  
12 years, but this decrease was not significant among low-income adults.<sup>12</sup> Complete tooth retention has  
13 increased over the same time period, but almost entirely among adults with incomes at or above 200  
14 percent of the federal poverty level (in 2020, 200 percent of the Federal Poverty Line for a two-person  
15 household would be \$34,480)<sup>13</sup>. The percentage of older adults reporting functional dentition also  
16 increased over this time period, but again this improvement was only significant among individuals that  
17 live above the poverty line. In other words, though overall dental health and tooth retention has improved  
18 for U.S. seniors over the past twenty years, these improvements have largely been among the non-poor,  
19 exacerbating the oral health disparities exemplified by dental care utilization rates. Further, prolonged  
20 tooth retention necessitates more oral health care later in life, which may be difficult for low-income or  
21 middle-income seniors to afford.

22 Further, low-income and minority seniors are more likely to have untreated caries than high-income and  
23 white seniors. According to the most recent data, 33.5 percent of seniors living below the poverty line  
24 have untreated caries compared to 7 percent of high-income seniors.<sup>14</sup> Additionally, 39 percent of  
25 Mexican American and 31.1 percent of non-Hispanic Black seniors have untreated caries compared to  
26 14.1 percent of non-Hispanic white seniors.<sup>15</sup>

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<sup>6</sup> In this analysis, high-income was defined as household incomes at or above 400 percent of the federal poverty line. In 2020 400 percent of the Federal Poverty Line for a two-person household would be \$68,960. Paying for Senior Care <https://www.payingforseniorcare.com/federal-poverty-level>. Accessed April 2, 2020

<sup>7</sup> In this analysis, low-income was defined as household incomes below the federal poverty level. In 2020 below the Federal Poverty Level would be income less than \$17,420 for a two-person household. Paying for Senior Care

<sup>8</sup> Health Policy Institute. Annual Dental Industry Report 2019. American Dental Association. February 2019.

<sup>9</sup> In this analysis, low-income was defined as household incomes below 133 percent of the federal poverty level.

<sup>10</sup> Health Policy Institute. Oral Health and Well-Being Among Seniors in the United States. September 2016. Available from:

[https://www.ada.org/~media/ADA/Science%20and%20Research/HPI/Files/HPIgraphic\\_0916\\_2.pdf?la=en](https://www.ada.org/~media/ADA/Science%20and%20Research/HPI/Files/HPIgraphic_0916_2.pdf?la=en). Accessed March 8, 2019.

<sup>11</sup> Dye B, Weatherspoon D, Mitnik G. Tooth loss among older adults according to poverty status in the United States from 1990 through 2004 and 2009 through 2014. *JADA*. January 2019;150(1): 9-23.

<sup>12</sup> In this analysis, low-income was defined as household incomes below the federal poverty line.

<sup>13</sup> <https://www.payingforseniorcare.com/federal-poverty-level>

<sup>14</sup> Health Policy Institute. Untreated Caries Rates Falling Among Low-Income Children. June 2017. Available from:

[http://www.ada.org/~media/ADA/Science%20and%20Research/HPI/Files/HPIgraphic\\_0617\\_2.pdf?la=en](http://www.ada.org/~media/ADA/Science%20and%20Research/HPI/Files/HPIgraphic_0617_2.pdf?la=en). Accessed March 8, 2019.

<sup>15</sup> Health Policy Institute. Racial Disparities in Untreated Caries Narrowing for Children. June 2017. Available from:

1 While oral health disparities between high- and low-income children have narrowed in recent years, the  
2 trend is opposite among America's seniors. High-income seniors are visiting the dentist more often, report  
3 fewer cost barriers to care, and have markedly better overall oral health compared with low-income  
4 seniors. For these reasons it is important that appropriate recommendations are made to address the  
5 disparity in dental health between high and low income seniors.

6 Recognizing this disparity, it is important to learn about how older adults pay for their medical care and  
7 how that differs from the current available options to finance their dental care.

### 8 **Understanding Medicare**<sup>16</sup>

9 Medicare is the federal health insurance program created in 1965 for people ages 65 and over,  
10 regardless of income, medical history, or health status. The program helps to pay for many medical care  
11 services, including hospitalizations, physician visits, prescription drugs, preventive services, skilled  
12 nursing facility and home health care, and hospice care. However, traditional Medicare does not pay for  
13 some services that are important for older people and people with disabilities, including long-term  
14 services and supports, dental services, eyeglasses, and hearing aids.

- 15 • **Part A** covers inpatient hospital stays, skilled nursing facility (SNF) stays, some home health  
16 visits, and hospice care. Part A benefits are subject to a deductible (\$1,364 per benefit period in  
17 2019). Part A also requires coinsurance for extended inpatient hospital and SNF stays.
- 18 • **Part B** covers physician visits, outpatient services, preventive services, and some home health  
19 visits. Many Part B benefits are subject to a deductible (\$185 in 2019), and, typically, coinsurance  
20 of 20 percent. No coinsurance or deductible is charged for an annual wellness visit or for  
21 preventive services that are rated 'A' or 'B' by the U.S. Preventive Services Task Force, such as  
22 mammography or prostate cancer screenings.
- 23 • **Part C** refers to the [Medicare Advantage](#) program, through which beneficiaries can enroll in a  
24 private health plan, such as a health maintenance organization (HMO) or preferred provider  
25 organization (PPO), and receive all Medicare-covered Part A and Part B benefits and typically  
26 also Part D benefits. Enrollment in Medicare Advantage plans has grown over time, with more  
27 than [20 million](#) beneficiaries enrolled in Medicare Advantage in 2018, or 34 percent of all  
28 Medicare beneficiaries.
- 29 • **Part D** covers [outpatient prescription drugs](#) through private plans that contract with Medicare,  
30 including stand-alone prescription drug plans (PDPs) and Medicare Advantage plans with  
31 prescription drug coverage (MA-PDs). In 2019, beneficiaries have [a choice of 27 PDPs and 21](#)  
32 [MA-PDs](#), on average. The Part D benefit helps pay for enrollees' drug costs and provides  
33 coverage for very high drug costs. Additional financial assistance is available for beneficiaries  
34 with low incomes and modest assets. Enrollees pay monthly premiums and cost sharing for  
35 prescriptions, with costs varying by plan. Enrollment in Part D is voluntary; in 2018, [43 million](#)  
36 [people](#) on Medicare were enrolled in a PDP or MA-PD. Of this total, roughly one in four receive  
37 low-income subsidies.

38 Currently adults age 65 and older have a few different options to finance their dental care (see Table  
39 1).

40 *Current Medicare Advantage:* Medicare Advantage or "Medicare Part C" is the "privatized" option  
41 of Medicare Parts A and B. Services covered under Parts A and B are necessarily covered in Part  
42 C. However, Part C plans can include additional benefits such as dental and vision as a means to  
43 attract enrollees. Coverage within these plans is highly variable and is often limited to mostly

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[http://www.ada.org/~media/ADA/Science%20and%20Research/HPI/Files/HPIgraphic\\_0617\\_1.pdf?la=en](http://www.ada.org/~media/ADA/Science%20and%20Research/HPI/Files/HPIgraphic_0617_1.pdf?la=en).  
Accessed March 8, 2019.

<sup>16</sup> Kaiser Family Foundation (<https://www.kff.org/medicare/issue-brief/an-overview-of-medicare/>; accessed  
March 16, 2020)

1 radiographs and annual prophylaxis. According to the National Association of Dental Plans, over  
 2 50% of Medicare Part C (Advantage) plans include a dental benefit in their policy and an  
 3 additional 13% offer it as a voluntary buy-up option. Seniors in most states can choose to enroll in  
 4 Original Medicare administered by CMS or enroll in a private plan to access their Part A and B  
 5 benefit. Unlike original Medicare, the private plan may limit a beneficiary’s physician or hospital  
 6 network but also limits the beneficiary’s out-of-pocket cost exposure.

7 *Current Commercial Policies:* Employed seniors may continue to receive a dental benefit through  
 8 their employers. Retired persons may receive a dental benefit through a previous employer. For  
 9 those not covered by employer sponsored plans, some group policies are available to seniors  
 10 through organizations such as AARP. Some carriers also offer individual policies through brokers  
 11 and online sites for consumers to purchase. Regardless, in most of these instances the consumer  
 12 is responsible for the full premium.

13 *ACA Marketplaces:* With the advent of the Affordable Care Act (ACA) Marketplaces, many dental  
 14 carriers offer individual policies through the federal and state marketplaces. However, seniors  
 15 eligible for Medicare are not allowed (in most exchanges) to purchase a dental benefit separate  
 16 from their medical Medicare policy within the federal and state ACA Marketplaces. A change to  
 17 these rules could enable seniors to purchase dental plans from the marketplaces.

18 *Paying out-of-pocket:* Some seniors continue to be able to finance their own care out-of-pocket.  
 19 Further, many dental offices also offer in-office dental plans and care financing programs to assist  
 20 patients with financing their care. According to the most recent estimates, seniors account for  
 21 \$28B of the \$126B spent on dental care in the United States. Roughly two-thirds of dental care  
 22 spending among seniors is out of pocket with another quarter accounted for by private dental  
 23 insurance. Put another way, out of pocket spending among seniors represents about 14% of total  
 24 dental spending in the United States.

25 **Table 1: Financing options for adults age 65 and older**

| <b>Current Program</b>                                | <b>Dental Coverage</b>   | <b>% of Seniors Covered</b>   |
|---|--|-------------------------------|
| Medicare Advantage                                    | Coverage within these plans is highly variable and is often limited to mostly radiographs and annual prophylaxis. Benefits such as dental care are often included in the plans as an incentive to attract enrollees. | Private dental coverage = 26% |
| Commercial Policies                                   | Employer-provided, group policies (ex. AARP) or individual policies through online sites or brokers.   |                               |
| ACA Marketplaces                                      | Seniors eligible for Medicare are not allowed (in most exchanges) to purchase a dental benefit separate from their medical Medicare policy within the federal and state ACA Marketplaces.                            |                               |
| Uninsured (includes self-pay/out-of-pocket)           | Some seniors continue to be able to finance their own care out-of-pocket. Further, many dental offices also offer in-office dental plans and financing programs to assist patients with paying for their care.       | 63%                           |
| Public Programs (Medicaid, Tricare, Veterans Affairs) | Coverage varies by state or public provider.   | 11%                           |

**Financing Oral Health Care**

1 The key to success of any of the strategies outlined in this report is dependent on fair, equitable, choice  
2 driven financing of dental care. ADA policies support principles that private dental benefits are effective;  
3 that dentistry should be addressed separately from medicine in any health care reform legislation; that  
4 cost-effective allocation of limited government funding is essential; that patients with the greatest needs  
5 should be first in line for care; and that a patient should have the right to choose their dentist and their  
6 level of care.

7 Keeping in mind existing ADA policies, as well as the original charge in Resolution 33H-2018 for the ECW  
8 to consider proposed minimum provisions the ADA would support for a dental benefit in Medicare, the  
9 ECW deliberated over extensive data and research regarding financing oral health care. The ECW  
10 weighed and balanced a comprehensive set of factors, including: increasing the total number of persons  
11 covered by oral health care benefits; the willingness of dentists to participate in the solutions; the  
12 solutions do not add administrative burdens to dentists; the solutions modify existing dental plans;  
13 solutions are simple and easy to understand by the patients; solutions support the continuation of  
14 independent private practices; solutions may provide cost savings to the system; solutions support free  
15 market principles; and solutions are supported by state dental associations.

16 The ECW concluded that targeted solutions to provide equitable access to care are most appropriate and  
17 are recommending several solutions to provide dental benefits to adults age 65 and older. These include:

- 18 • Defining essential dental care through the existing Medicare structure for medically frail persons  
19 ([Federal rules require that medically frail adults](#) include at least individuals with: Disabling mental  
20 disorders, including serious mental illness; Chronic substance use disorders; Serious and  
21 complex medical conditions; Physical, intellectual or developmental disabilities that significantly  
22 impair the ability to perform one or more activities of daily living; or A disability determination  
23 based on Social Security Administration criteria),
- 24 • Providing uniform benefits through state Medicaid programs for persons at or below 100% of the  
25 Federal Poverty Rate (FPL) (\$17,420 for a two-person household in 2020),
- 26 • Developing a new dental benefit program for adults age 65 and older, whose incomes are  
27 between 100-400% of the FPL (between \$17,420 and \$68,960 for a two-person household in  
28 2020)<sup>17</sup>;
- 29 • Advocating for a uniform dental benefit in Medicare Part C (Medicare Advantage Plans), and  
30 • Endorsing dental benefit plans for purchase by adults age 65 and older with varying levels of  
31 benefits through the appropriate ADA agency. Each of these recommendations is discussed in  
32 greater detail below.

**Existing dental benefits under Medicare**

34 Currently, Medicare will pay for dental services that are an integral part either of a covered procedure  
35 (e.g., reconstruction of the jaw following accidental injury), or for extractions done in preparation for  
36 radiation treatment for neoplastic diseases involving the jaw. Medicare will also make payment for  
37 oral examinations, but not treatment, preceding kidney transplantation or heart valve replacement,  
38 under certain circumstances. Such examination would be covered under Part A if performed by a  
39 dentist on the hospital's staff or under Part B if performed by a physician..<sup>18</sup>

40 The statutory language in the Social Security Act (Section 1862 (a) states: *“Notwithstanding any other  
41 provision of this title, no payment may be made under part A or part B for any expenses incurred for items  
42 or services—* Section 1862 (a (12)) states:

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<sup>17</sup> Federal Poverty Guidelines (updated January 2020): <https://aspe.hhs.gov/poverty-guidelines>

<sup>18</sup> <https://www.cms.gov/Medicare/Coverage/MedicareDentalCoverage>

1       ...where such expenses are for services in connection with the care, treatment, filling, removal, or  
2       replacement of teeth or structures directly supporting teeth, except that payment may be made under  
3       part A in the case of inpatient hospital services in connection with the provision of such dental  
4       services if the individual, because of his underlying medical condition and clinical status or because of  
5       the severity of the dental procedure, requires hospitalization in connection with the provision of such  
6       services.<sup>19</sup>

7       The ECW reviewed the current covered dental services, which is very narrowly focused on a subset of  
8       frail seniors with very specific medical conditions within Medicare, and proposes changes to the statutory  
9       exclusion of certain dental services in order to expand them for these medically frail seniors. Recognizing  
10       that the American Dental Association is an evidenced-based organization, the ECW advises that before  
11       any recommendations are made to modify the current statute in Medicare, it should seek input from the  
12       ADA Council on Scientific Affairs as to procedures that can be substantiated by clinical research.

### 13       *Design of Dental Benefits Programs for Adults Age 65 and Older*

14       The ECW addressed the financing of care for the majority of adults age 65 and older who are not  
15       included in the small, medically frail group covered under traditional Medicare as proposed.<sup>20</sup> Initial focus  
16       was on the level of benefits that should be provided under these programs.

17       Rather than follow the traditional approach to dental benefits, the ECW determined a more defined plan  
18       design for providing levels of care which would be clear, transparent, and better serve the needs of adults  
19       age 65 and older. These are:

#### 20       Level I:

21               Emergency treatments: Procedures to treat or relieve pain and infection, including  
22               emergent extractions  
23               Prevention: Annual exam, diagnostic radiographic images, and at least twice a year  
24               prophylaxis  
25               Scaling and Root Planing  
26               Fluoride and Silver Diamine Fluoride (SDF) treatments  
27

#### 28       Level II:

29               All Level I procedures  
30               Direct restorative procedures  
31               Extraction of non-restorable teeth  
32               Pulpotomy  
33               Removable prosthetics to restore function  
34

#### 35       Level III:

36               All Level I and Level II procedures  
37               Crowns  
38               Fixed prosthetics  
39               Implants to support a full denture  
40               Endodontics  
41               Periodontal surgery  
42  
43

<sup>19</sup> <https://www.cms.gov/Medicare/Coverage/MedicareDentalCoverage>

<sup>20</sup> [Federal rules require that medically frail adults](#) include at least individuals with: Disabling mental disorders, including serious mental illness; Chronic substance use disorders; Serious and complex medical conditions; Physical, intellectual or developmental disabilities that significantly impair the ability to perform one or more activities of daily living; or A disability determination based on Social Security Administration criteria.



- 1 Level IV:  
2 All Level I, Level II, and Level III procedures  
3 Cosmetic Procedures  
4 Any procedure not listed in another level

5 *State/Federal Programs for Adults Age 65 and Older ≤400% of Federal Poverty Level*

6 Data available indicates the primary reason given as to why people over 65 do not seek dental care are  
7 financial concerns. The median income of older persons in 2017 was \$32,654 for males and \$19,180 for  
8 females.<sup>21</sup> In 2011, the U.S. Census Bureau released a new Supplemental Poverty Measure (SPM). The  
9 SPM methodology shows a significantly higher number of older persons below poverty than is shown by  
10 the official poverty measure. For persons age 65 and over, this poverty measure showed a poverty level  
11 of 14.1% in 2017 (almost 5 percentage points higher than the official rate of 9.2%). Unlike the official  
12 poverty rate, the SPM takes into account regional variations in the cost of housing etc. and, even more  
13 significantly, the impact of both non-cash benefits received (e.g. SNAP/food stamps, low income tax  
14 credits, and The Special Supplemental Nutrition Program for Women, Infants and Children (WIC)) and  
15 non-discretionary expenditures including medical out-of-pocket (MOOP) expenses. For persons 65 and  
16 over, MOOP was the major source of the significant differences between these measures. The SPM does  
17 not replace the official poverty measure. <sup>22</sup>

18 The ECW recognizes these individuals need financial assistance to access dental care, and recommends  
19 that persons whose income is ≤100% of the FPL (\$17,420 for a two-person household in 2020) should  
20 access dental care through their state's Medicaid program. The ADA should advocate that each state  
21 program provide Level II benefits at a minimum to income-eligible adults age 65 and over.

22 The forgotten middle income adults age 65 and older, whose incomes are between 100-400% of the FPL  
23 (between \$17,420 and \$68,960 for a two-person household in 2020), also need assistance in financing  
24 care.<sup>23</sup> The ECW recommends the ADA seek development of a new federal program for these  
25 individuals, modeled after the federal Children's Health Insurance Program (CHIP) that should provide  
26 Level II benefits at a minimum.

27 *Medicare Advantage Program*

28 In 2018, one in three (34%) Medicare beneficiaries – 20.4 million people – is enrolled in a Medicare  
29 Advantage plan.<sup>24</sup> These private plans contract with Medicare and provide the equivalent of Part A and  
30 Part B Medicare benefits. Often, these plans provide prescription drug coverage; some offer dental  
31 benefits, vision and hearing services. Deductibles apply according to the plan selected. There are usually  
32 procedures in place to be referred for treatment but the plans may limit physicians and hospitals for non-  
33 emergency care.

34 Dental benefits in Medicare Advantage plans vary widely when available. The ECW supports freedom of  
35 choice for those who opt to purchase Advantage plans over traditional Medicare A and B. In order to  
36 provide standard dental benefits for adults age 65 and older enrolled in Advantage plans, the ECW  
37 recommends appropriate action be taken to require all Advantage plans to provide Level 1 services, with  
38 optional Level II and Level III benefit plans available at increased premiums.

<sup>21</sup> Administration on Aging "[2018 Profile of Older Americans](#)"; accessed March 18, 2020

<sup>22</sup> U.S. Census Bureau, Current Population Survey, Annual Social and Economic Supplement; POV01: Age and Sex of All People, Family Members and Unrelated Individuals Iterated by Income-to-Poverty Ratio and Race: 2017; "Income and Poverty in the United States: 2017," P60-263, issued September, 2018; Poverty Thresholds for 2017 by Size of Family and Number of Related Children Under 18 Years; and "The Supplemental Poverty Measure: 2017," P60-265, revised September 2018.

<sup>23</sup> Federal Poverty Guidelines (updated January 2020): <https://aspe.hhs.gov/poverty-guidelines>

<sup>24</sup> <https://www.kff.org/medicare/issue-brief/a-dozen-facts-about-medicare-advantage/>; accessed March 16, 2020

1 ***ADA Endorsed Dental Plans***

2 A majority of adults age 65 and older enroll in traditional Medicare Parts A and B, which provide very  
3 limited dental benefits, even after successfully adopting the ECW proposed coverage for medically frail  
4 persons. The ECW recognized that the Medicare system has been built since its inception for the delivery  
5 of medical care, with complex payment systems for hospitals, physicians, pharmacies, and durable  
6 medical equipment, among other providers. Dental care delivery is fundamentally different, using a  
7 separate coding set and reimbursement system that is well known to US dentists and office personnel.  
8 Dental care delivered in office settings allows patients suffering from dental pain to receive appropriate,  
9 effective treatment less expensively than in hospital emergency rooms. In order to provide dental benefits  
10 to this large population of adults age 65 and older, while preventing disruption of dental office workflows,  
11 minimizing administrative burdens, and diverting unnecessary hospital emergency room visits, the ECW  
12 recommends that the ADA endorse dental benefit plans designed to cover Level I, II, III and IV services  
13 which can be purchased by adults age 65 and older.

14 **Elder Care Strategies**

15 The ECW discussed a variety of strategies apart from financing care that the ADA should implement in  
16 order to serve the older adult population, age 65 and over. It is essential that oral health be recognized as  
17 a vital component of health, by practitioners, patients and the public at large. For older adult patients,  
18 barriers to access and the perception about affordability of care are contributing factors to a utilization  
19 rate below fifty percent. As patients age, it is important to deliver needed treatment with a focus on  
20 preventing later decay, so that as older adults become increasingly medically, functionally, and cognitively  
21 complex patients, their oral health does not decline. And, as older adult patients do become more  
22 complex, there is a large body of practitioners who require additional training on providing treatment to  
23 these patients in a variety of practice settings.

24 At this time the research and teaching pipeline to address this is insufficient to meet the growing need to  
25 build the knowledge and confidence of dentists to treat older adult patients, specifically those with  
26 medical, functional and/or cognitive complexity. The ECW brainstormed a wide range of potential ideas  
27 and used a multi-vote process to prioritize the ideas that would make the strongest recommendations and  
28 positive impact on providing oral health care to older adult patients and improving their outcomes. The  
29 ECW recognizes the ADA's ongoing commitment to addressing the needs of this population through the  
30 establishment and ongoing support for the National Elder Care Advisory Committee (NECAC). In light of  
31 the continuing opportunity to support this patient population, the ECW recommends the ADA review the  
32 funding, mandate, reporting structure and composition of the NECAC to assist the ADA in accomplishing  
33 its updated elder care strategies.

34 Part of the challenge in providing good oral health care to older adult patients is that the oral systemic  
35 health connection is not well understood by practitioners, patients and the population at large. Oral health  
36 care is important for elderly patients to be pain free, infection free and able to perform the activities of  
37 daily living. The disease incidence in this population includes both oral disease and other diseases where  
38 periodontal infection is a contributing factor (e.g. diabetes, Parkinson's, and coronary disease). The ECW  
39 recommends elevating the importance of both the oral-systemic connection and the dental management  
40 of the medically complex older adult to members and the public, as appropriate, by providing educational  
41 opportunities for the profession; promoting dental continuing education on treating the medically,  
42 functionally or cognitively complex patients through the Annual Meeting or other ADA meetings;  
43 developing and maintaining a roster of qualified speakers on both the oral-systemic connection and the  
44 dental management of the medically complex older adult; and developing presentations for use by  
45 member state or local dental societies, and to be shared with other Associations and other Health Care  
46 Professionals.

47 The ECW recognizes that the provision of treatment to older adult patients would be strengthened with a  
48 more robust research effort of peer-reviewed, published data on the impact of oral health prevention, the  
49 total cost of care, and improved health outcomes. Equally important, the lack of translatable research on  
50 oral health treatment in the geriatric population as a whole, for medically, functionally and/or cognitively



1 complex patients, limits the ability of clinicians to provide optimal care to this population. The ECW  
2 recommends the ADA prioritize a more focused research effort by pursuing translatable research on the  
3 oral health treatment of these geriatric populations to establish the linkage between oral health care and  
4 overall health; lead in the collection and dissemination of evidence-based recommendations on the oral  
5 systemic health connection; study states with dual eligible Medicare and Medicaid beneficiaries to  
6 determine the financial savings, health outcomes and costs of the programs; study cost savings and  
7 health outcomes from dental benefit plans; and promote the implementation of new treatment  
8 approaches, such as Silver Diamine Fluoride or other minimally invasive interventions, and determine the  
9 beneficial effects of the treatments on older adult patients in terms of quality of life and cost effectiveness.

10 Complementing this support for a more robust research effort, the ECW recommends that the ADA  
11 advance the increased preparedness of educational institutions to train dentists, and specialists, in elder  
12 care by advocating for geriatric fellowship programs; and encourage universities, Veterans' Administration  
13 (VA), and hospitals to develop these. The fellows will play an important role in both the delivery of care,  
14 and the education of dental students. Further, the ECW supports the ongoing advocacy for the inclusion  
15 of treating the elderly population, including complex cases, for pre-doctoral and relevant specialties in  
16 school curriculum, as well as collaborating with other relevant associations to develop curriculum  
17 guidelines for inter-professional education on the oral systemic health connection in older adult patients.

18 In addition to enhanced, clinical education, ongoing education of the public to understand and advocate  
19 for the importance of good oral health care of dependent older adult patients is critical. The ECW  
20 recommends the ADA provide information on older adult oral health matters to the public by developing  
21 educational material, targeted at the families of patients, that addresses their role in assisting in oral care  
22 and make it available on the public facing ADA website; supporting and evaluating community based  
23 interdisciplinary programs that bring health promotion and prevention and care to seniors where they live  
24 and congregate; and developing a public service campaign on the oral systemic connection and oral care  
25 of the elderly.

26 As older adult patients become more medically, functionally, cognitively complex, they face increasing  
27 mobility limitations when they become homebound or move into long term care facilities (LTC). The  
28 challenges for these patients are twofold--they often are not receiving the daily oral care they require, and  
29 they are not accessing dental care to treat their disease. The ECW recommends the ADA increase oral  
30 health care delivery in long term care facilities by developing an inventory of existing oral health training  
31 material and promote its use by care providers and accrediting facilities; publish this information to the  
32 public through the ADA public facing website; develop recommendations in cooperation with State Dental  
33 Directors as to how the oral health needs of medically, functionally, or cognitively complex patients in LTC  
34 should be addressed, including the evaluation of mobile clinics, dental chairs in the facility, teledentistry  
35 and other options; advocate for dental directors in all LTC facilities, and improve oral health care by  
36 utilizing community dental health coordinators (CDHCs) and dental hygienists; promote the educational  
37 content from the course developed through the National Elder Care Advisory Committee on working in  
38 LTC and make the content available to educational institutions at no charge. Further, the ECW  
39 encourages the ADA to promote inter- and intra-professional education and practice in LTC and that the  
40 ADA advocate to have LTC facilities included as Health Professional Shortage Areas (HPSA).

41 The ECW recognizes the strength of the ADA's advocacy efforts at the local, state and federal levels and  
42 encourages the ADA to prioritize advocacy efforts to improve oral health care in seniors by hosting a  
43 periodic all-stakeholder summit to discuss issues related to oral health of the elderly; advocate for state,  
44 private and federally funded programs that use incentives such as forgiveness of student debt in return  
45 for a work placement for specified periods of time in areas of need; and improve communications to  
46 underserved communities through use of health literacy guidelines, patient navigators, CDHCs and dental  
47 hygienists.

48 And finally, the ECW recognizes that the workflow of a dental practice is not well integrated with the  
49 workflow of other health care providers and payers, resulting in barriers to the smooth flow of referrals,  
50 information and patients within the health care system. The ECW recommends the ADA continues to

1 support the simplification of practice management by developing best practices to facilitate consent for  
2 treatment from legal guardians; developing best practices compliant with HIPAA for information sharing  
3 with family members and dual consent; reducing the administrative burden of government funded plans;  
4 improving intercommunication and information sharing between providers of electronic health records and  
5 electronic dental record systems; and participating in discussions with the Office of the National  
6 Coordinator for Health Information Technology.

7 **Summary of Elder Care Strategies**

8 As the population ages, it is critical that the oral health needs of the elderly be recognized through a  
9 variety of strategies discussed in this report. The recommendations listed are consistent with the goals  
10 and objectives for ADA's Strategic Plan 2020-2025. These recommendations address Public Goal Obj-9:  
11 The ADA will be the preeminent driver of trusted oral health information for the public and profession.

12 **Resolutions**

- 13 (Resolution 70:Worksheet:5132)
- 14 (Resolution 71:Worksheet:5137)
- 15 (Resolution 72:Worksheet:5140)
- 16 (Resolution 73:Worksheet:5141)
- 17 (Resolution 74:Worksheet:5142)
- 18 (Resolution 75:Worksheet:5145)
- 19 (Resolution 76:Worksheet:5146)
- 20 (Resolution 77:Worksheet:5148)
- 21 (Resolution 78:Worksheet:5150)
- 22 (Resolution 79:Worksheet:5152)
- 23 (Resolution 80:Worksheet:5154)
- 24 (Resolution 81:Worksheet:5156)
- 25 (Resolution 82:Worksheet:5158)



1 **BOARD RECOMMENDATION: Vote Yes on the Substitute.**

2 **Vote: Resolution 70B**

|            |     |              |     |           |     |          |     |
|------------|-----|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | No  | HERRE        | Yes | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes | KESSLER      | Yes | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes | RAPINI    | Yes | STEPHENS | Yes |
| HARRINGTON | No  | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | Yes |

3

Resolution No. 71 New

Report: Report of the Elder Care Workgroup Date Submitted: August 2020

Submitted By: Elder Care Workgroup

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **FINANCING ORAL HEALTH CARE FOR ADULTS AGE 65 AND OLDER**

2 **Background:** In 2018, the House of Delegates adopted Resolution 33H, which directed the President to  
3 appoint an ad hoc committee to review the Association’s current policies and to identify an  
4 implementation plan to address elder care, including Medicare. This presidentially-appointed elder care  
5 workgroup (ECW) was formed in February 2019. Progress was made throughout the year to develop a  
6 comprehensive elder care strategy and in order to continue the charge in the original resolution to also  
7 address financing of dental care, a resolution to continue the group was submitted and adopted at the  
8 2019 House, Resolution 72H, to present a recommended Comprehensive Strategic Elder Care policy to  
9 the 2020 House.

10 The key to success of any strategy to increase dental care utilization among adults age 65 and older is  
11 dependent on fair, equitable, choice driven financing of dental care. ADA policies support principles that  
12 private dental benefits are effective; that dentistry should be addressed separately from medicine in any  
13 health care reform legislation; that cost-effective allocation of limited government funding is essential; that  
14 patients with the greatest needs should be first in line for care; and that a patient should have the right to  
15 choose their dentist and their level of care.

16 Keeping in mind existing ADA policies, as well as the original charge in Resolution 33H-2018 for the Elder  
17 Care Workgroup (ECW) to consider proposed minimum provisions the ADA would support for a dental  
18 benefit in Medicare, the ECW deliberated over extensive data and research regarding financing oral  
19 health care. The ECW weighed and balanced a comprehensive set of factors, including: increasing the  
20 total number of persons covered by oral health care benefits; the willingness of dentists to participate in  
21 the solutions; the solutions do not add administrative burdens to dentists; the solutions modify existing  
22 dental plans; solutions are simple and easy to understand by the patients; solutions support the  
23 continuation of independent private practices; solutions may provide cost savings to the system; solutions  
24 support free market principles; and solutions are supported by state dental associations.

25 The ECW concluded that targeted solutions to provide equitable access to care are most appropriate and  
26 are recommending several solutions to provide dental benefits to adults age 65 and older.

27 These include: Defining essential dental care through the existing Medicare structure for medically frail  
28 persons; providing uniform benefits through state Medicaid programs for persons at or below 100% of the  
29 Federal Poverty Rate (FPL) (\$17,420 for a two-person household in 2020); developing a new dental  
30 benefit program for adults age 65 and older whose incomes are between 100-400% of the FPL (between

1 \$17,420 and \$68,960 for a two-person household in 2020)<sup>1</sup>; advocating for a uniform dental benefit in  
2 Medicare Part C (Medicare Advantage Plans); and endorsing dental benefit plans for purchase by adults  
3 age 65 and older with varying levels of benefits through the appropriate ADA agency. Each of these  
4 recommendations is discussed in greater detail below.

5 Rather than follow the traditional approach to dental benefits, the Elder Care Workgroup (ECW)  
6 determined a different plan design for providing levels of care would better serve the needs of adults age  
7 65 and older. These are:

8 Level I:

- 9 - Emergency treatments: Procedures to treat or relieve pain and infection, including emergent
- 10 extractions
- 11 - Prevention: Annual exam, diagnostic radiographic images, and at least twice a year
- 12 prophylaxis
- 13 - Scaling and Root Planing
- 14 - Fluoride and Silver Diamine Fluoride (SDF) treatments

15 Level II:

- 16 - All Level I procedures
- 17 - Direct re-restorative procedures
- 18 - Extraction of non-restorable teeth
- 19 - Pulpotomy
- 20 - Removable prosthetics to restore function

21 Level III:

- 22 - All Level I and Level II
- 23 - Crowns
- 24 - Fixed prosthetics
- 25 - Implants to support a full denture
- 26 - Endodontics
- 27 - Periodontal surgery

28 Level IV:

- 29 - All Level I, Level II, and Level III procedures
- 30 - Cosmetic Procedures
- 31 - Any procedure not listed in another level

32 *State/Federal Programs for Adults Age 65 and Older ≤400% of Federal Poverty Level*

33 Data available indicates the primary reason given as to why people over 65 do not seek dental care are  
34 financial concerns. The median income of older persons in 2017 was \$32,654 for males and \$19,180 for  
35 females.<sup>2</sup> In 2011, the U.S. Census Bureau released a new Supplemental Poverty Measure (SPM). The  
36 SPM methodology shows a significantly higher number of older persons below poverty than is shown by  
37 the official poverty measure. For persons age 65 and over, this poverty measure showed a poverty level  
38 of 14.1% in 2017 (almost 5 percentage points higher than the official rate of 9.2%). Unlike the official  
39 poverty rate, the SPM takes into account regional variations in the cost of housing etc. and, even more  
40 significantly, the impact of both non-cash benefits received (e.g. SNAP/food stamps, low income tax  
41 credits, and WIC) and non-discretionary expenditures including medical out-of-pocket (MOOP) expenses.

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<sup>1</sup> Federal Poverty Guidelines (updated January 2020): <https://aspe.hhs.gov/poverty-guidelines>

<sup>2</sup> Administration on Aging "[2018 Profile of Older Americans](#)"; accessed March 18, 2020

1 For persons 65 and over, MOOP was the major source of the significant differences between these  
2 measures. The SPM does not replace the official poverty measure.<sup>3</sup>

3 The ECW recognizes these individuals need financial assistance to access dental care, and recommends  
4 that persons whose income is ≤100% of the FPL (\$17,420 for a two-person household in 2020) should  
5 access dental care through their state's Medicaid program. The ADA should advocate that each state  
6 program provide Level II benefits to income-eligible adults age 65 and over.

7 The forgotten middle income adults age 65 and older, whose incomes are between 100-400% of the FPL  
8 (between \$17,420 and \$68,960 for a two-person household in 2020), also need assistance in financing  
9 care.<sup>4</sup> The ECW recommends the ADA seek development of a new federal program for these individuals,  
10 modeled after the federal Children's Health Insurance Program (CHIP) that should provide Level II  
11 benefits.

### 12 *Medicare Advantage Programs*

13 In 2018, one in three (34%) Medicare beneficiaries – 20.4 million people – is enrolled in a Medicare  
14 Advantage plan.<sup>5</sup> These private plans contract with Medicare and provide the equivalent of Part A and  
15 Part B Medicare benefits. Often, these plans provide prescription drug coverage; some offer dental  
16 benefits, vision and hearing services. Deductibles apply according to the plan selected. There are  
17 usually procedures in place to be referred for treatment but the plans may limit physicians and hospitals  
18 for non-emergency care.

19 Dental benefits in Medicare Advantage plans vary widely when available. The ECW supports freedom of  
20 choice for those who opt to purchase Advantage plans over traditional Medicare A and B. In order to  
21 provide standard dental benefits for adults age 65 and older enrolled in Advantage plans, the ECW  
22 recommends appropriate action be taken to require all Advantage plans to provide Level 1 services, with  
23 optional Level II and Level III benefit plans available at increased premiums.

### 24 *ADA Endorsed Dental Plans*

25 A majority of adults age 65 and older enroll in traditional Medicare Parts A and B, which provide very  
26 limited dental benefits, even after successfully adopting the ECW proposed coverage for medically frail  
27 persons. The ECW recognized that the Medicare system has been built since its inception for the  
28 delivery of medical care, with complex payment systems for hospitals, physicians, pharmacies, and  
29 durable medical equipment, among other providers. Dental care delivery is fundamentally different, using  
30 a separate coding set and reimbursement system that is well known to US dentists and office personnel.  
31 Dental care delivered in office settings allows patients suffering from dental pain to receive appropriate,  
32 effective treatment less expensively than in hospital emergency rooms. In order to provide dental  
33 benefits to this large population of adults age 65 and older, while preventing disruption of dental office  
34 workflows, minimizing administrative burdens, and diverting unnecessary hospital emergency room visits,  
35 the ECW recommends that the ADA endorse dental benefit plans designed to cover Level I, II, III and IV  
36 services which can be purchased by adults age 65 and older.

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<sup>3</sup> U.S. Census Bureau, Current Population Survey, Annual Social and Economic Supplement; POV01: Age and Sex of All People, Family Members and Unrelated Individuals Iterated by Income-to-Poverty Ratio and Race: 2017; "Income and Poverty in the United States: 2017," P60-263, issued September, 2018; Poverty Thresholds for 2017 by Size of Family and Number of Related Children Under 18 Years; and "The Supplemental Poverty Measure: 2017," P60-265, revised September 2018.

<sup>4</sup> Federal Poverty Guidelines (updated January 2020): <https://aspe.hhs.gov/poverty-guidelines>

<sup>5</sup> <https://www.kff.org/medicare/issue-brief/a-dozen-facts-about-medicare-advantage/>; accessed March 16, 2020

1 Oral health care for a large and growing segment of our population depends on acceptable and  
2 sustainable financing of that care. Therefore, the ECW proposes the following resolution to accomplish  
3 this goal:

4 **Resolution**

5 **Financing Oral Health Care for Adults Age 65 and Older**

6 **71. Resolved**, recognizing that oral health care for a large and growing segment of our population  
7 depends on acceptable and sustainable financing of that care, the ADA supports access to oral  
8 health services by providing dental benefit programs through the following mechanisms:  
9

- 10 1. All state Medicaid programs should offer Levels I and II benefits for adults age 65 and older  
11 whose income is at or below 100% of the Federal Poverty Level (FPL \$17,420 for a two-  
12 person household in 2020);
- 13 2. A new federal program for oral health care, similar to the Children’s Health Insurance Plans  
14 and providing Level I and Level II benefits, should be developed to assist adults age 65 and  
15 older whose incomes are between 100-400% of the FPL (between \$17,420 -\$68,960 for a  
16 two-person household in 2020);
- 17 3. All Medicare Advantage plans should include Level I dental benefits, with optional Level II  
18 and III plans offered to adults age 65 and older at increased premiums;
- 19 4. The ADA should consider entering into endorsement agreements with private dental benefit  
20 plans offering ADA’s designated Levels I, II, III or IV plans to all adults age 65 and over;
- 21 5. Rather than follow the traditional approach to dental benefits, the ADA supports a different  
22 plan design for providing levels of care that would better serve the needs of adults age 65  
23 and older.

24 Level I:

- 25 Emergency treatments: Procedures to treat or relieve pain and infection, including
- 26 emergent extractions
- 27 Prevention: Annual exam, diagnostic radiographic images, and at least twice a year
- 28 prophylaxis
- 29 Scaling and Root Planing
- 30 Fluoride and Silver Diamine Fluoride (SDF) treatments

31 Level II:

- 32 All Level I procedures
- 33 Direct restorative procedures
- 34 Extraction of non-restorable teeth
- 35 Pulpotomy
- 36 Removable prosthetics to restore function

37 Level III:

- 38 All Level I and Level II procedures
- 39 Crowns
- 40 Fixed prosthetics
- 41 Implants to support a full denture
- 42 Endodontics
- 43 Periodontal surgery

44 Level IV:

- 45 All Level I, Level II, and Level III procedures
- 46 Cosmetic Procedures
- 47 Any procedure not listed in another level



1 **BOARD RECOMMENDATION: Vote Yes.**

2 **Vote: Resolution 71**

|            |     |              |     |           |     |          |     |
|------------|-----|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Yes | LEARY     | Yes | ROSATO   | No  |
| DOROSHOW   | Yes | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes | KESSLER      | No  | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes | RAPINI    | Yes | STEPHENS | No  |
| HARRINGTON | Yes | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | No  |

3

Resolution No. 71S-1 Substitute

Report: Report of the Elder Care Workgroup Date Submitted: September 2020

Submitted By: Ninth District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **SUBSTITUTE FOR RESOLUTION 71: FINANCING ORAL HEALTH CARE FOR ADULTS AGE 65 AND**  
 2 **OLDER**

3 The following substitute for Resolution 71 (Worksheet:5137) was submitted by the Ninth Trustee District  
 4 and transmitted on September 28, 2020, by Michelle Nichols-Cruz, Michigan Dental Association.

5 **Background:** The Eldercare Workgroup has put forth a comprehensive policy on financing oral health for  
 6 adults over age 65. However, the proposed four-program (Medicaid, CHIP, Medicare Advantage and  
 7 Private model) with four levels of benefits (Level I, II, III, IV) proposed in Resolution 71 is a significantly  
 8 complex policy proposal, places seniors into a program that is already challenged, does not address the  
 9 issue of reimbursement and creates a tiered-system of procedures moving us away from our position that  
 10 dentistry (as a whole) is essential. A policy that is less specific but stipulates our position on the most  
 11 relevant issues may provide a stronger basis for advocacy efforts. Our goal is to achieve common  
 12 ground in the form of a model that is both sustainable for practices and supports oral health for our  
 13 seniors.

14 Specific policy issues included in Resolution 71 as proposed by the Eldercare are discussed below:

15 **Program Eligibility.** Limited public funding should be used towards supporting our most vulnerable  
 16 seniors. At 400% FPL, around 60% of U.S. seniors over age 65 will be eligible for a benefit (incomes of  
 17 \$68,960 for a 2-person household).<sup>1</sup>

18 **Leveraging existing public programs.** With regards to Medicaid, the ADA has argued for years that the  
 19 Medicaid program is underfunded and must be fixed. Medicaid is often dependent on state budgets and  
 20 has thus far not supported meaningful coverage for low-income working-age adults. A *single federal*  
 21 Child Health Insurance Program-like (CHIP-like) program may be a viable policy option as long as the fee  
 22 schedules are sufficient to support access to care.

23 Medicare Advantage is a program structured to deliver Part A and Part B covered services through  
 24 private insurers. It is unclear to us how additional benefits such as dental, not covered within one of  
 25 these parts, can be offered as a standard benefit to all Medicare Advantage enrollees (1/3 of individuals  
 26 over age 65) with no path to offer a similar benefit to those enrolled in Original Medicare (2/3 of

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<sup>1</sup> [How Many Seniors Live in Poverty? Kaiser Family Foundation Issue Brief. Juliette Cubanski, Wyatt Koma, Anthony Damico, and Tricia Neuman. Published: Nov 19, 2018. Accessed September 10, 2020.](#)

1 individuals over age 65). Current commercial Medicare Advantage plans already offer a dental benefit  
2 either to attract enrollees or a buy-up product that can be purchased.

3 A program like Medicare has enormous market power and is known to influence and shape the rest of the  
4 private sector. However, consumer advocacy groups and certain congressional legislators may be  
5 fixated on Medicare as the program of choice under which a dental benefit should be pursued. Under  
6 these circumstances, a policy that is less specific but offers guidance on critically important funding and  
7 structure issues may provide a stronger basis for advocacy efforts.

8 **Program funding.** Cost is a perceived barrier to oral health care. Fair fee schedules that satisfactorily  
9 sustain a dental practice are necessary to support access to care. In balance, advocating for an  
10 adequately funded program that is not dependent on state budgets is essential.

11 **“Levels of care”.** Dentistry is essential. Achieving and maintaining optimal oral health should be the  
12 goal and the patient’s dental needs must dictate treatment plans. Therefore, an arbitrary categorization of  
13 service types (e.g., excluding surgical periodontal care as a basic covered service) into “levels of care”  
14 cannot be justified. Instead, our position must support “comprehensive” services to the extent that such  
15 coverage is benchmarked against the benefit that is currently covered by commercial dental plans.

### Resolution

16 **71S-1. Resolved,** that the American Dental Association recognizes that oral health care for adults age  
17 65 and older depends on acceptable and sustainable financing of that care, and be it further

18 **Resolved,** that IF potential legislation is being developed to include dental benefits for adults age 65  
19 and over in public programs, then the ADA shall support a program administered either at the state or  
20 federal level that:

- 21
- 22 • Covers individuals under 400% FPL
  - 23 • Covers comprehensive services necessary to achieve and maintain oral health
  - 24 • Is funded by the federal government and not dependent upon state budgets
  - 25 • Is adequately funded to support an annually reviewed reimbursement rate such that at least  
26 50% of dentists within each geographic area receive their full fee to support access to care
  - 27 • Includes minimal and reasonable administrative requirements
  - 28 • Allows freedom of choice for patients to seek care from any dentist while continuing to  
29 receive the full program benefit

30 **BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**

Resolution No. 71S-2 Substitute

Report: Report of the Elder Care Workgroup Date Submitted: October 2020

Submitted By: Fourteenth Trustee District

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-10: Dental benefit programs will be sufficiently funded and efficiently administered.

How does this resolution increase member value: See Background

1 **SUBSTITUTE FOR RESOLUTION 71: REMOVING BARRIERS TO CARE FOR THOSE AGED 65 AND**  
 2 **ABOVE**

3 The following resolution was adopted by the Fourteenth Trustee District and transmitted on October 12,  
 4 2020, by Ms. Molly Pereira, associate executive director, operations, Colorado Dental Association.

5 **Background:** The statistics outlined in the Elder Care Workgroup’s report are unequivocal. Seniors  
 6 access dental care far less than the population at-large. The problem is primarily that they lack the  
 7 means to access the current delivery system and the available assistance is ineffective. This is especially  
 8 alarming because, while being the fastest growing demographic, they are the demographic most likely to  
 9 have systemic health problems complicated by poor oral health. While we have an ethical responsibility  
 10 to advocate for senior’s health, we also have a market interest in ensuring that seniors continue to access  
 11 appropriate oral care.

12 Our approach to this problem must be both principled and pragmatic. We must begin by establishing the  
 13 principles that will guide any effort to solve the problem. We have to establish the ideal that is our goal  
 14 and the thresholds that cannot be violated before we enter into the pragmatic compromises forced on us  
 15 by politics and negotiation. Only then can we achieve an acceptable plan that accomplishes all the goals.

16 This resolution is based on five principles for an elder care program. It then suggests minimum  
 17 thresholds that are consistent with our current policies. These principles are outlined in more detail in the  
 18 appendix, but can be summarized as:

- 19 1. Any stratification of care is antithetical to dental care being essential.
- 20 2. Means as a basis for eligibility is antithetical to providing freedom of choice.
- 21 3. Not providing comprehensive care is antithetical to oral health being essential to overall health.
- 22 4. Allowing politics to dictate the care of our most honored citizens is antithetical to our professional  
 23 responsibility.
- 24 5. The massive pool of health care dollars already allocated to senior care has room for dentistry’s  
 25 “little sliver of the pie.”  
 26

27  
 28 These principles are not sacrosanct, but they are consistent with our current policies. This is what should  
 29 guide us in any discussion of a program to provide seniors with access to oral health care. All of us will  
 30 be seniors someday. Some of us sooner than others. In that spirit, we offer the following resolution as a  
 31 substitute for the Elder Care Taskforce’s recommendation:

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**Resolution**

**71S-2. Resolved**, that the ADA advocate for a program to remove the significant barriers to essential oral health care for adults aged 65 and older and be it further

**Resolved**, that a program for adults aged 65 and older must have the following attributes:

- It must recognize that oral health care is essential to overall health and well-being
- It must allow access to the full scope of dental services necessary for overall health, function and well-being
- It must not prevent seniors from electively receiving any services for which they may be deemed ineligible by the program
- It must not discriminate on the basis of means, but should encourage individual participation in financing oral health care through graduated individual contributions based on means
- It must provide and maintain levels of reimbursement at or above the median of prevailing regional uncontracted fees
- It must be acceptable to enough dentists to build and maintain a robust network capable of providing the full scope of services in all areas of proximal need
- It must minimize or reimburse the cost of excessive bureaucratic burdens for claiming or required reporting
- It must be funded to the maximum extent possible by savings to publicly-funded programs created by the prevention and mitigation of systemic disease resulting from improved oral care
- It must reasonably protect people’s ability to choose the dentist and treatment plan best suited to their needs and goals

**BOARD RECOMMENDATION: Received after the August 2020 Board of Trustees meeting.**

**APPENDIX – RESOLUTION 71S-2****Five Principles for an Elder Care Plan****1. Any stratification of care is antithetical to dental care being essential.**

There are no gradations to essential. Something either is essential, or it is not. We wouldn't have to adopt a policy saying dental care is essential if we didn't so loudly proclaim that it is not by the current reimbursement system. That is a different discussion, but that thinking runs deep in the proposal from the elder care taskforce and as a result risks cross-contaminating our entire delivery system. The biases resulting from the limits of our current system should not prevent us from seeking a system we believe will work better.

Whether there are two tiers, four tiers, or a continuum of priority, it only provides a framework on which we label the care we provide essential or "not as essential" (read that non-essential). Medicine does not create these hierarchies or at least not to the level of stark relief seen in dental care. What is "necessary" is determined by the patient's condition, not an artificial hierarchy created by a benefit plan. Unlike dental benefits, health insurance plans pool risk so that even rare conditions can receive the care required. While we may complain about the high premiums of health insurance, if we, or God forbid, our child, requires a treatment we cannot afford, the pooled resources are available and welcome.

A bone marrow transplant doesn't seem essential until you have leukemia. A dental implant may not seem essential either, but it is likely that you know patients whose struggle with an impossible removable prosthesis accelerated or directly led to their early demise from other health complications. That doesn't mean that these treatments must be available simply on-demand, but if we truly believe that oral health is essential to overall health, we should not arbitrarily hinder its accessibility.

Resolution 71 not only stratifies care by types of procedures, but also creates tiers of accessibility by means. Apparently, whether dental care is essential is not only dependent on what you need, but also how much you make. It effectively rations care rather than facilitating it. The proposal takes what is worst from a dysfunctional Medicaid system and presents it as a solution for our fastest growing and most vulnerable population

If we propose such a hierarchical system, why wouldn't commercial dental benefits plans apply those same hierarchies to their products? Not only do we propose a system for seniors that is doomed to failure, or at least to chronic dysfunction, we also risk poisoning the system that currently supports us.

**2. Means as a basis for eligibility is antithetical to providing freedom of choice.**

In a humanitarian society, means should determine what a person is able to contribute to their care, not what they should have access to. While the principle that "if you can't afford it, you can't have it" is useful from a budgeting standpoint, the very existence of any kind of insurance is a testament to our societal belief that it doesn't apply to everything. We have mechanisms that allow us to overcome our short-term limitations like financing. We provide relief in the form of disaster assistance. We have safety net programs that provide food, shelter and health care.

Health care is unique because availability is so closely tied to the institutions that underwrite it. For example, the hospitals in most communities are quasi-public institutions that almost no one can afford. To access them you must be part of certain health plans or public assistance programs. Your means may give you more choices, but you only access it through an institutional avenue like a provider network or health plan. That is quite different from dentistry where our concept of "freedom-of-choice" is predicated on patients having the ability to select their own provider and treatment plan. Ironically, that is all but an

1 anachronism in dentistry as managed care is pervasive and patients that are willing to look beyond their  
2 provider network are increasingly scarce.

3 To a great extent, if you are over 65 your only choice for health care is through Medicare. If you have the  
4 means, you can supplement or augment Medicare coverage to a very limited extent, but Medicare will  
5 color even those choices indelibly. It might be what scares us the most about Medicare, but it is  
6 inevitable because, unlike benefits for the active workforce, there simply are not large-scale plan  
7 purchasers to bring competition to the system. We can resist, but the wind is blowing with increasing  
8 ferocity in the opposite direction.

9 Resolution 71, in an effort to avoid these prevailing winds, recommends a complex and nuanced plan that  
10 is otherwise familiar in its embrace of Medicaid and avoidance of Medicare. It preserves choice for the  
11 few at the expense of the many. It would require considerable investment by both state and federal  
12 sources to “fix” what is wrong with Medicaid with no thought to how those funds would be raised or  
13 concept of how to build the broad consensus of both state and federal lawmakers that would be required  
14 to enact such a plan. In a word, it is doomed.

15 We must recognize that true choices require both means and commitment. Our priority should first be  
16 commitment. What would a successful plan look like? It must be a plan that considers oral health to be  
17 an essential element of overall health. It must be comprehensive in the sense that it is responsive to  
18 patient need in the broadest sense with a lesser emphasis on what patient’s may want but not necessarily  
19 need. It must recognize that its parameters will largely dictate the extent of how both will be met. It must  
20 be not just acceptable, but desirable to practitioners. That means adequately funded with a manageable  
21 bureaucracy. It must have adaptation built into its DNA so that it neither becomes obsolete nor  
22 unworkable. Those principles must be maintained. It is imperative that past history not dictate future  
23 performance.

### 24 **3. Not providing comprehensive care is antithetical to oral health being essential to overall** 25 **health**

26  
27 How could we as health professionals advocate for something whose goal was less than optimal health  
28 for seniors? For the most part, those that fall into the elder care age group are permanently in the fixed or  
29 limited income category. While some are still employed for a few years or have secure investment  
30 portfolios, as a rule, the future likely brings less discretionary cash and increasing difficulty allocating  
31 resources to dental care. That means that it will only become more difficult to afford more complex care.  
32 In addition, age brings more complex and limiting systemic health problems that might put restraints on  
33 the scope and quality of care that can be received. Both these reasons argue against a “safety net”  
34 solution.

35 Comprehensive care is not the same as unlimited care. Limits can arise from many sources, including  
36 funding, but the ability of the program to be responsive to needs requires that these limitations be  
37 secondary rather than tying the hands of practitioners as a primary function of the program. Health is not  
38 replaceable; it must be preserved and restored. What it will take to maintain that health throughout an  
39 individual’s waning years should remain adequately accessible even as circumstances change.

40 Comprehensive care does not come without responsibilities. Reasonable requirements for health  
41 maintenance or financial participation could be included, but they must be non-discriminatory and  
42 fundamentally fair for all participants.

43 Resolution 71 avoids comprehensive care, or limits access to it by an inverse means test. It is short-  
44 sighted because it almost ensures that those who need care the most are forced into a more costly track

1 of belated complex care or recurrent chronic palliative care. This says nothing of the potential loss of  
2 quality of life.

3 Comprehensive care is not elective. We often are frustrated by patients that ignorantly refuse necessary  
4 care, but we should lament any system that withholds necessary care by design. That is bad for dentists  
5 and patients.

6 **4. Allowing politics to dictate the care of our most honored citizens is antithetical to our**  
7 **professional responsibility.**

8  
9 The program we advocate for should not be determined by whether there are Republicans or Democrats  
10 in power. Our highest calling is to our personal and professional values, not our affiliations or human  
11 allegiances. The public expects that as professionals our ethics will not be sacrificed to profit or self-  
12 interest. Patients expect our entire dedication to their health and reasonably construe that to our public  
13 advocacy on their behalf. If we cannot uphold that trust, we should be prepared for the costly  
14 consequences of lost trust.

15 We need not be pushed into an expansion of an existing program, nor should we simply be stymied by  
16 the negative connotations of the label it currently carries. Do we really care whether our ideal program for  
17 seniors carries the Medicare label or are we simply allowing a gut reaction to negative past experiences  
18 prevent us from getting what we really want? Equally problematic is limiting our pursuit of that ideal by  
19 accepting the limitations and dysfunction of an existing program or allowing the limits of the other  
20 perceived "stakeholder's" imaginations keep us from what we know will work.

21 Resolution 71, simply put, lacks imagination. It fails to see possibilities while miring us in the dysfunctions  
22 of programs that have consistently grown worse in spite of our best efforts to improve them. At best, it  
23 acquiesces to an incremental expansion of Medicaid. Is a program that most of us would find inadequate  
24 for our own kids the place we want our parents or ourselves to be? By all means, let's fix Medicaid, but  
25 let's not relegate our fastest growing segment to its current dysfunction. How practical is that anyway  
26 based on the state's responsibility to fund and structure it?

27 We cannot ignore politics, but we should not let it dictate, when we know what is best. We have shown  
28 ourselves to be highly capable and successful at influencing political outcomes. (Much more ably than  
29 we have influenced other third parties.) We should be influential advocates not passengers on the winds  
30 of politics.

31 **5. The massive pool of health care dollars already allocated to senior care has room for**  
32 **dentistry's "little sliver of the pie."**

33  
34 The resources dedicated to senior care are not unlimited. Additional revenues may be required, but the  
35 level may be decidedly less than many anticipate. It is impossible to calculate what the impact of  
36 maintaining adequate oral health would have on the amount spent on treating a whole host of chronic  
37 diseases, nutritional deficiencies or behavioral health. We know that preventing oral disease is cheap  
38 and even treating it pales in comparison to what it costs to treat chronic diseases.

39 There is no reason to believe that a properly constructed dental benefit would escalate costs the way that  
40 medicine has. It is even possible that the thoughtful conception of a dental benefit could instruct the out-  
41 of-control problems of our broader health system. For years we have touted, "Dentistry: Health Care that  
42 Works." That must be more than a platitude. We need to bring that attitude to senior care.

43 Resolution 71 avoids any connection to the potential resources of Medicare. It would rely on the  
44 combined resources of state and local government, something which has proved decidedly unreliable and  
45 inconsistent for decades.



- 1 Seniors are not going to receive more health care for nothing. What they might receive is much better
- 2 health care and an improved quality of life for only a little more. It is time to explore the possibilities.

Resolution No. 71RCS-1 Citation for Original Resolution: Grey:5183  
 Submitted By: Tenth Trustee District Date Submitted: October 18, 2020  
 Reference Committee Report On: D (Legislative, Health, Governance and Related Matters)  
 Financial Implications (if different from original resolution): \$ None

1 **SUBSTITUTE FOR RESOLUTION 71RC: FINANCING ORAL HEALTH CARE FOR ADULTS AGE 65 AND**  
 2 **OLDER**

3 The following substitute for Resolution 71RC was submitted by the Tenth Trustee District and submitted Dr.  
 4 Kevin Dens, past president and past speaker of the House, Minnesota Dental Association.

5 **Background:** The Tenth District opposes 71RC because it contains a prescriptive plan design using levels of  
 6 care. A proposed plan design with tiers has no place in Association policy. Passing a policy that proposes  
 7 tiers could be seen as the ADA's statement for an "essential oral health benefit for seniors." Moreover,  
 8 current third party payers will see this as ADA policy endorsing tier design. That policy could migrate into the  
 9 commercial marketplace and result in the proliferation of low-cost PPO plans touted to provide a dental  
 10 benefit but are capped at a limited tier 1 level endorsed by the ADA. What follows is a proposed substitute to  
 11 71RC. The ADA must not punt on the development of such an essential position statement. Our members  
 12 deserve an Association who is prepared to address their needs. The House should not leave such an  
 13 important decision to the Board.

14 **Resolution**

15 **71RCS-1. Resolved,** that the American Dental Association recognizes that oral health care for adults  
 16 age 65 and older depends on acceptable and sustainable financing of that care, and be it further

17 **Resolved,** that for the purpose of presenting potential legislation that includes dental benefits for  
 18 adults age 65 and over in a tax payer-funded public program such as Medicaid, CHIP, privately  
 19 administered Medicare or other federal or state programs, then the ADA shall support a program that:

- 20
- 21 • Covers individuals under 300% FPL
  - 22 • Covers the range of services necessary to achieve and maintain oral health
  - 23 • Is primarily funded by the federal government and not fully dependent upon state budgets
  - 24 • Is adequately funded to support an annually reviewed reimbursement rate such that at least
  - 25 50% of dentists within each geographic area receive their full fee to support access to care
  - 26 • Includes minimal and reasonable administrative requirements
  - 27 • Allows freedom of choice for patients to seek care from any dentist while continuing to
  - 28 receive the full program benefit

29 and be it further,

30 **Resolved,** that the appropriate agency urge passage of legislation to enable dental offices to offer  
 31 in-office membership plans to support direct care for all seniors.

Resolution No. 71RCS-3 Citation for Original Resolution: Grey:5183  
 Submitted By: Third Trustee District Date Submitted: October 18, 2020  
 Reference Committee Report On: D (Legislative, Health, Governance and Related Matters)  
 Financial Implications (if different from original resolution): \$ None

**SUBSTITUTE FOR RESOLUTION 71RC FINANCING ORAL HEALTH CARE FOR ADULTS  
AGE 65 AND OLDER**

The following substitute for resolution 71RC was submitted by the Third Trustee District and transmitted on October 18, 2020, by Ward Blackwell, Executive Director, Pennsylvania Trustee District.

**Resolution**

**71RCS-3. Resolved**, that the American Dental Association recognizes that oral health care for adults age 65 and older depends on acceptable and sustainable financing of that care, and be it further

**Resolved**, that IF potential legislation is being developed to include dental benefits for adults age 65 and over in public programs, such as Medicaid or CHIP, the ADA shall support a privately administered program either at the state or federal level that:

- Covers individuals under 200% FPL.
- Covers a range of services necessary to achieve and maintain oral health.
- Includes an optional, premium-based, privately administered component for those over 200% FPL that is not dependent upon government budgets.
- Is adequately funded to support an annually reviewed reimbursement rate such that at least 50% of dentists within each geographic area receive their full fee to support access to care.
- Includes minimal administrative requirements.
- Allows freedom of choice for patients to seek care from any dentist while continuing to receive the full program benefit.



1 *services if the individual, because of his underlying medical condition and clinical status or because of*  
2 *the severity of the dental procedure, requires hospitalization in connection with the provision of such*  
3 *services.<sup>2</sup>*

4 Therefore, the ECW proposes the following resolution to accomplish the goal of expanding covered  
5 dental services for medically frail seniors under Medicare:

6 **Resolution**  
7 **Modifying the Existing Medicare Dental Coverage: Statutory Dental Exclusion**

8 **72. Resolved**, that the appropriate ADA agencies should consider conducting a review of the  
9 current scientific evidence that would support expanding the oral health services provided to  
10 medically frail recipients prior to major medical or surgical treatments available through Medicare in  
11 order to determine next steps for modifying the Medicare statutory exclusion, with the  
12 recommendation that the review include but not be limited to the following:

- 13 • head and neck radiation therapies
- 14 • IV bisphosphonate therapy for cancer care
- 15 • organ transplants
- 16 • cancer chemotherapy including hematopoietic cell transplantation
- 17 • joint replacement
- 18 • cardiac valve replacement

19 **BOARD RECOMMENDATION: Vote Yes.**

20 **Vote: Resolution 72**

|            |     |              |     |           |     |          |     |
|------------|-----|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Yes | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes | KESSLER      | No  | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes | RAPINI    | Yes | STEPHENS | No  |
| HARRINGTON | Yes | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | Yes |

21

<sup>2</sup> <https://www.cms.gov/Medicare/Coverage/MedicareDentalCoverage>





1 care strategies on both the oral-systemic connection and the dental management of the medically  
2 complex older adult as priority projects and be it further

3 **Resolved**, elevate the importance of both the oral-systemic connection and the dental  
4 management of the medically complex older adult to members and the public, as appropriate, by:

- 5 1. providing educational opportunities for the profession on the oral-systemic connection
- 6 2. promoting dental continuing education on treating the medically, functionally or
- 7 3. cognitively complex patients through the Annual Meeting or other ADA meetings
- 8 3. developing and maintaining a roster of qualified speakers both the oral-systemic
- 9 connection and the dental management of the medically complex older adult
- 10 4. developing presentations on both the oral-systemic connection and the dental
- 11 management of the medically complex older adult for use by member state or local dental
- 12 societies, and to be shared with other Associations and other Health Care Professionals

13 **BOARD RECOMMENDATION: Vote Yes.**

14

15 **BOARD VOTE: UNANIMOUS.**



Resolution No. 75 New

Report: Report of the Elder Care Workgroup Date Submitted: August 2020

Submitted By: Elder Care Workgroup

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **ELDER CARE STRATEGIES ON RESEARCH**

2 **Background:** In 2018, the House of Delegates adopted Resolution 33H, which directed the President to  
3 appoint an ad hoc committee to review the Association’s current policies and to identify an  
4 implementation plan to address elder care, including Medicare. This presidentially-appointed elder care  
5 workgroup (ECW) was formed in February 2019. Progress was made throughout the year to develop a  
6 comprehensive elder care strategy and in order to continue the charge in the original resolution to also  
7 address financing of dental care, a resolution to continue the group was submitted and adopted at the  
8 2019 House, Resolution 72H, to present a recommended Comprehensive Strategic Elder Care policy to  
9 the 2020 House.

10 The ECW discussed a variety of strategies apart from financing care that the ADA should implement in  
11 order to serve the older adult population, age 65 and over. It is essential that oral health be recognized  
12 as a vital component of health, by practitioners, patients and the public at large. For older adult patients,  
13 barriers to access and the perception about affordability of care are contributing factors to a utilization  
14 rate below fifty percent. As patients age, it is important to deliver needed treatment with a focus on  
15 preventing later decay, so that as older adults become increasingly medically, functionally, and cognitively  
16 complex patients, their oral health does not decline.

17 At this time the research and teaching pipeline to address this is insufficient to meet the growing need to  
18 build the knowledge and confidence of dentists to treat older adult patients, specifically those with  
19 medical, functional and/or cognitive complexity.

20 The ECW brainstormed a wide range of potential ideas and used a multi-vote process to prioritize the  
21 ideas that would make the strongest recommendations and positive impact on providing oral health care  
22 to older adult patients and improving their outcomes.

23 The ECW recognizes that the provision of treatment to older adult patients would be strengthened with a  
24 more robust research effort. The lack of published data on the impact of oral health prevention on the  
25 total cost of care and improved health outcomes is currently not well understood or documented. And as  
26 important, the lack of translatable research on oral health treatment in the geriatric population as a whole,  
27 for medically, functionally and/or cognitively complex patients, limits the ability of clinicians to provide  
28 optimal care to this population. Therefore, the ECW proposes the following resolution to accomplish this  
29 goal:

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**Resolution**

**75. Resolved**, that in order to prepare the profession for the increased demographic shift to an older population, the appropriate ADA agencies should consider integrating the following elder care strategies on research as priority projects, and be it further

**Resolved**, focus research by:

1. pursuing translatable research on the oral health treatment of geriatric populations including medically, functionally or cognitively impaired complex patients to establish the linkage between oral health care and overall health
2. leading in the collection and dissemination of evidence-based recommendations on the oral systemic health connection
3. studying states with dual eligible Medicare and Medicaid beneficiaries to determine the financial savings, health outcomes and costs of the programs
4. studying cost savings and health outcomes from dental benefit plans
5. promoting the implementation of new treatment approaches, such as Silver Diamine Fluoride or other minimally invasive interventions, and determining the beneficial effects of the treatments on older adult patients in terms of quality of life and cost effectiveness

**BOARD RECOMMENDATION: Vote Yes.**

**BOARD VOTE: UNANIMOUS.**



1 care strategies on increased preparedness of Educational Institutions as priority projects, and be  
2 it further

3 **Resolved**, increase preparedness of educational institutions to train dentists and specialists in  
4 elder care by:

- 5 1. advocating for geriatric fellowship programs; and encourage universities, the Department  
6 of Veterans' Affairs (VA), and hospitals to develop these; the fellows will play an  
7 important role in both the delivery of care, and the education of dental students
- 8 2. advocating for the inclusion of treating the elderly population, including complex cases,  
9 for pre-doctoral and relevant specialties in school curriculum
- 10 3. working with other relevant associations to develop curriculum guidelines for inter-  
11 professional education on both the oral-systemic connection and the dental management  
12 of the medically complex older adult

13 **BOARD RECOMMENDATION: Vote Yes.**

14

15 **BOARD VOTE: UNANIMOUS.**



- 1           1. developing educational material, targeted at the families of patients, that addresses their
- 2           role in assisting in oral care and make it available on the public facing ADA website
- 3           2. supporting and evaluating community based interdisciplinary programs that bring health
- 4           promotion and prevention and care to seniors where they live and congregate
- 5           3. developing a public service campaign on both the oral-systemic connection and the
- 6           dental management of the medically complex older adult

7    **BOARD RECOMMENDATION: Vote Yes.**

8

9    **BOARD VOTE: UNANIMOUS.**

Resolution No. 78 New

Report: Report of the Elder Care Workgroup Date Submitted: August 2020

Submitted By: Elder Care Workgroup

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **ELDER CARE STRATEGIES ON INTRA-PROFESSIONAL ADVOCACY**

2 **Background:** In 2018, the House of Delegates adopted Resolution 33H, which directed the President to  
3 appoint an ad hoc committee to review the Association’s current policies and to identify an  
4 implementation plan to address elder care, including Medicare. This presidentially-appointed elder care  
5 workgroup (ECW) was formed in February 2019. Progress was made throughout the year to develop a  
6 comprehensive elder care strategy and in order to continue the charge in the original resolution to also  
7 address financing of dental care, a resolution to continue the group was submitted and adopted at the  
8 2019 House, Resolution 72H, to present a recommended Comprehensive Strategic Elder Care policy to  
9 the 2020 House.

10 The ECW discussed a variety of strategies apart from financing care that the ADA should implement in  
11 order to serve the older adult population, age 65 and over. It is essential that oral health be recognized  
12 as a vital component of health, by practitioners, patients and the public at large. For older adult patients,  
13 barriers to access and the perception about affordability of care are contributing factors to a utilization  
14 rate below fifty percent. As patients age, it is important to deliver needed treatment with a focus on  
15 preventing later decay, so that as older adults become increasingly medically, functionally, and cognitively  
16 complex patients, their oral health does not decline.

17 The ECW brainstormed a wide range of potential ideas and used a multi-vote process to prioritize the  
18 ideas that would make the strongest recommendations and positive impact on providing oral health care  
19 to older adult patients and improving their outcomes.

20 Ongoing education of medical professionals to understand and advocate for the importance of good oral  
21 health care of dependent older adult patients is critical. Therefore, the ECW proposes the following  
22 resolution to accomplish this goal:

23 **Resolution**

24 **78. Resolved,** that in order to prepare the profession for the increased demographic shift to an  
25 older population, the appropriate ADA agencies should consider integrating the following elder  
26 care strategies on intra-professional advocacy as priority projects, and be it further

27 **Resolved,** elevate the importance of oral health care in the elderly to medical professionals by:

- 1            1. advocating for the addition of teeth, gums, mucosa, tongue, and palate examination to
- 2            the traditional head, ears, eyes, nose, and throat (HEENT) examination (HEENOT<sup>1</sup>)
- 3            2. identifying, evaluating and promoting risk assessment tools for oral health care to nursing
- 4            professionals
- 5            3. advocating for the US Preventive Services Task Force Guidelines to be updated to
- 6            include additional and revised guidelines on oral health care

7    **BOARD RECOMMENDATION: Vote Yes.**

8    **Vote: Resolution 78**

|            |     |              |     |           |     |          |     |
|------------|-----|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Yes | LEARY     | Yes | ROSATO   | No  |
| DOROSHOW   | Yes | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes | KESSLER      | No  | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes | RAPINI    | No  | STEPHENS | Yes |
| HARRINGTON | Yes | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | Yes |

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<sup>1</sup> Am J Public Health. 2015 Mar;105(3):437-41. doi: 10.2105/AJPH.2014.302495. Epub 2015 Jan 20.

Putting the mouth back in the head: HEENT to HEENOT.

Haber J1, Hartnett E, Allen K, Hallas D, Dorsen C, Lange-Kessler J, Lloyd M, Thomas E, Wholihan D.  
 PMID:25602900



Resolution No. 79 New

Report: Report of the Elder Care Workgroup Date Submitted: August 2020

Submitted By: Elder Care Workgroup

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: See Background

1 **ELDER CARE STRATEGIES ON LONG TERM CARE FACILITIES**

2 **Background:** In 2018, the House of Delegates adopted Resolution 33H, which directed the President to  
3 appoint an ad hoc committee to review the Association’s current policies and to identify an  
4 implementation plan to address elder care, including Medicare. This presidentially-appointed elder care  
5 workgroup (ECW) was formed in February 2019. Progress was made throughout the year to develop a  
6 comprehensive elder care strategy and in order to continue the charge in the original resolution to also  
7 address financing of dental care, a resolution to continue the group was submitted and adopted at the  
8 2019 House, Resolution 72H, to present a recommended Comprehensive Strategic Elder Care policy to  
9 the 2020 House.

10 The ECW discussed a variety of strategies apart from financing care that the ADA should implement in  
11 order to serve the older adult population, age 65 and over. It is essential that oral health be recognized  
12 as a vital component of health, by practitioners, patients and the public at large. For older adult patients,  
13 barriers to access and the perception about affordability of care are contributing factors to a utilization  
14 rate below fifty percent. As patients age, it is important to deliver needed treatment with a focus on  
15 preventing later decay, so that as older adults become increasingly medically, functionally, and cognitively  
16 complex patients, their oral health does not decline.

17 The ECW brainstormed a wide range of potential ideas and used a multi-vote process to prioritize the  
18 ideas that would make the strongest recommendations and positive impact on providing oral health care  
19 to older adult patients and improving their outcomes.

20 As older adult patients become more medically, functionally, cognitively complex, they face increasing  
21 mobility limitations when they become homebound or move into long term care facilities (LTC). The  
22 challenges for these patients are twofold – they often are not receiving the daily oral care they require,  
23 and they are not accessing dental care to treat their disease. Therefore, the ECW proposes the following  
24 resolution to accomplish this goal:

25 **Resolution**

26 **79. Resolved,** that in order to prepare the profession for the increased demographic shift to an  
27 older population, the appropriate ADA agencies should consider integrating the following elder  
28 care strategies on long term care facilities as priority projects, and be it further

1           **Resolved**, increase oral health care delivery in long term care facilities by:

- 2
- 3           1. developing an inventory of existing oral health training material and promote its use by
- 4           care providers and accredited facilities
- 5           2. publishing this information to the public through the ADA public facing website
- 6           3. developing recommendations in cooperation with State Dental Directors as to how the
- 7           oral health needs of medically, functionally, or cognitively complex patients in long term
- 8           care facilities (LTC) should be addressed and include the evaluation of mobile clinics,
- 9           dental chairs in the facility, teledentistry and other options
- 10          4. advocating for dental directors in all Long Term Care facilities, and improving oral health
- 11          care by utilizing community dental health coordinators (CDHCs) and dental hygienists
- 12          5. promoting the educational content from the course developed through the National Elder
- 13          Care Advisory Committee on working in Long Term Care facilities and making the
- 14          content available to educational institutions at no charge
- 15          6. promoting inter- and intra-professional education and practice in LTC
- 16          7. advocating for Long Term Care to be included in Health Professional Shortage Areas

17       **BOARD RECOMMENDATION: Vote Yes.**

18

19       **BOARD VOTE: UNANIMOUS.**



- 1           1. hosting a periodic all-stakeholder summit to discuss issues related to oral health of the
- 2           elderly
- 3           2. advocating for state, private and federally funded programs that use incentives like
- 4           forgiveness of student debt in return for a work placement for specified periods of time in
- 5           areas of need
- 6           3. improving communications to underserved communities through use of health literacy
- 7           guidelines, patient navigators, community dental health coordinators and dental
- 8           hygienists

9    **BOARD RECOMMENDATION: Vote Yes.**

10

11 **BOARD VOTE: UNANIMOUS.**



- 1           **Resolved**, simplify practice management by:
- 2           1. developing best practices to facilitate consent for treatment from legal guardians
- 3           2. developing best practices compliant with HIPAA for information sharing with family
- 4           members and dual consent
- 5           3. reducing the administrative burden of government funded plans
- 6           4. improving intercommunication and information sharing between providers of electronic
- 7           health records and electronic dental record systems
- 8           5. participating in discussions with Office of the National Coordinator for Health Information
- 9           Technology

10   **BOARD RECOMMENDATION: Vote Yes.**

11

12   **BOARD VOTE: UNANIMOUS.**



- 1           6. Seek new ways for the Association to assist state and local dental health units to
- 2           strengthen themselves.
- 3           7. Speak clearly to the public and to government about their respective responsibilities with
- 4           respect to dental health.
- 5           8. Recognition that the traditional form of private practice will remain the major source of
- 6           dental care coupled with an understanding that other sources of care exist and should
- 7           receive objective attention.
- 8           9. Press for more efficient administration of and more equitable reimbursement under
- 9           Medicaid and similar programs.
- 10          10. Intensify efforts at the federal level to mandate basic dental benefits for all Medicaid
- 11          recipients.
- 12          11. Explore the funding of a pilot program to obtain broader Medicaid dental care benefits at
- 13          the state level.
- 14          12. Explore the use of elementary and secondary schools in providing patient education,
- 15          referral and oral prophylaxis dental services to children.
- 16          13. Emphasize comprehensive dental services in addressing the need of the elderly.
- 17          14. ~~Intensify efforts to amend Medicare to include dental benefits.~~
- 18          15. Seek ways to extend private group dental prepayment benefits to the elderly.
- 19          16. Develop minimal criteria that state dental societies must take to be eligible for Association
- 20          assistance to provide access programs for denture care.
- 21          17. Investigate ways to improve increased opportunity for dental care for the elderly through
- 22          a greater availability and effective utilization of dentists and dental auxiliaries.
- 23          18. Establish a national organization concerned with the dental health of the elderly.
- 24          19. Develop a program to provide assistance and information to state and local societies to
- 25          assist dentists in caring for handicapped and disabled patients.
- 26          20. Maintain support of the Dental Lifeline Network ~~National Foundation of Dentistry for the~~
- 27          ~~Handicapped.~~
- 28          21. Identify and publicize other sources of care for the handicapped, institutionalized and
- 29          homebound.
- 30          22. Develop a better information base on the dental health needs of the long-term
- 31          homebound.
- 32          23. Help establish appropriate continuing education for practitioners and cooperate with
- 33          dental educators regarding any necessary additions to the undergraduate and
- 34          postgraduate dental school curricula.
- 35          24. Implement appropriate methods of providing more accessible dental care to nursing
- 36          home residents.
- 37          25. Explore the potential for resolving problems of limited health manpower and capital
- 38          resources in nursing homes.
- 39          26. Reexamine existing Association policy respecting the National Health Service Corps and
- 40          program activity.
- 41          27. Continued support of the Health Professions Placement Network.
- 42          28. Continued support of the Dental Planning Information System to enhance its ability to
- 43          provide information on care delivery in remote areas.
- 44          29. Cooperate more closely with dental health departments in states with a high number of
- 45          remote area residents, including possible funding of demonstration projects.
- 46          30. Expansion of the Association's present role in stimulating the growth of dental
- 47          prepayment.
- 48          31. Broaden sources of prepayment coverage beyond the workplace.
- 49          32. Support extension of group dental prepayment benefits to federal employees and military
- 50          dependents.
- 51          33. Work with private and governmental groups in developing a more detailed base of
- 52          information on dental prepayment.



1 **BOARD RECOMMENDATION: Vote Yes.**

2 **Vote: Resolution 82**

|            |     |              |        |           |     |          |     |
|------------|-----|--------------|--------|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Absent | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes | HIMMELBERGER | Yes    | MCDUGALL  | Yes | SABATES  | Yes |
| EDGAR      | Yes | KESSLER      | No     | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes    | RAPINI    | Yes | STEPHENS | No  |
| HARRINGTON | Yes | KYGER        | Yes    | RODRIGUEZ | Yes | THOMPSON | Yes |

3 .



Resolution No. 92-93 New

Report: CEBJA Report 1 Date Submitted: August 2020

Submitted By: Council on Ethics, Bylaws and Judicial Affairs

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Organizational Obj-7: Improve overall organizational effectiveness at the national and state levels.

How does this resolution increase member value: See Background

1           **COUNCIL ON ETHICS, BYLAWS AND JUDICIAL AFFAIRS REPORT 1 TO THE HOUSE OF**  
2           **DELEGATES: AMENDMENT OF GOVERNANCE MATERIAL RELATING TO EXTRAORDINARY**  
3           **EMERGENCIES**

4           **Background:** This report summarizes the work of the Council on Ethics, Bylaws and Judicial Affairs  
5 (CEBJA) concerning two closely related but distinct subjects – first, proposed amendments to the ADA  
6 *Bylaws* and the *Governance and Organizational Manual of the American Dental Association (Governance*  
7 *Manual)* that will serve to simplify and clarify how a declaration of extraordinary emergency is adopted,  
8 and second, proposed additional provisions to the ADA *Bylaws* that would take effect when a time of  
9 extraordinary emergency is declared either by the House of Delegates or the Board of Trustees, when  
10 operations of the Association under the existing governance structure is impossible.

11           **Proposed Bylaws and Governance Manual Revisions on Declaring an Extraordinary Emergency**

12 During the periodic review of governance material that was conducted this year by CEBJA, several  
13 members had difficulty finding all the provisions in the ADA *Bylaws* and *Governance Manual* relating to  
14 how an extraordinary emergency is declared and the consequences of such a declaration. In examining  
15 how those provisions are currently stated, CEBJA determined that clarity and understanding of the  
16 process for declaring a time of extraordinary emergency can be enhanced if those provisions are  
17 assembled in a single place, rather than being divided between the ADA *Bylaws* and the *Governance*  
18 *Manual*. Even though some of the provisions that CEBJA proposes be moved to the Bylaws are  
19 procedural, it is believed that the added clarity and understanding and the greater ease of referring to  
20 these particular provisions is beneficial, especially when the stress associated with a time of an  
21 extraordinary emergency is considered.

22 In reviewing the mechanism for declaring an emergency, the Council expressed its concern that the  
23 unanimous agreement of the Board of Trustees is needed for declaring a time for extraordinary  
24 emergency. The concern is grounded in the fact that the present procedure allows for a single member of  
25 the Board of Trustees, for whatever reason, to defeat an attempt to declare a time of extraordinary  
26 emergency thus impacting the entire Association, even if the remaining voting members of the Board of  
27 Trustees approve issuing the declaration. To guard against this possibility, the Council believes that  
28 requiring a supermajority vote of the Board of Trustees for the issuance of a declaration of a time of  
29 extraordinary emergency is a better process that alleviates the risk of a single dissenting vote defeating  
30 the declaration. Understanding that this decision is potentially one of the most consequential decisions  
31 that the Board of Trustees may make, CEBJA elevated the threshold vote needed for issuing the  
32 declaration from the supermajority vote of two-thirds normally used in ADA governance to a three-fourths  
33 affirmative vote.

1 In addition to believing that the consolidation of provisions relating to the declaration of a time of  
 2 extraordinary emergency would be beneficial, CEBJA also is of the opinion that, given that electronic  
 3 voting is presently used by the Association, the time allowed for balloting to declare a time of  
 4 extraordinary emergency by the House of Delegates can be shortened from the thirty (30) days that is  
 5 currently provided. Given the systems of electronic voting presently available, CEBJA believes that the  
 6 balloting period can be shortened to fourteen (14) days without any adverse effects. Effectively  
 7 shortening the balloting period by fifty percent (50%) will allow the decision on the extraordinary  
 8 emergency declaration by the House of Delegates to be made much more quickly during a time where  
 9 rapid action may be called for.

10 Accordingly, the Council on Ethics, Bylaws and Judicial Affairs proposes the following resolution to  
 11 amend CHAPTER III., *Section 60.* and Chapter V., *Section 70.D.* of the *ADA Bylaws* and Chapter III.,  
 12 Section A. of the *Governance Manual* as follows:

13 **Resolution**

14 **92. Resolved**, that CHAPTER III., *Section 60.* of the *ADA Bylaws* be amended as follows (additions  
 15 underscored, deletions ~~stricken through~~):

16 **CHAPTER III. HOUSE OF DELEGATES**

17 \* \* \*

18 Section 60. OPERATION DURING AN EXTRAORDINARY EMERGENCY.

19 A. TRANSFER OF POWERS AND DUTIES OF THE HOUSE OF DELEGATES: The powers  
 20 and duties of the House of Delegates, except the power to amend, enact and repeal the  
 21 *Constitution and Bylaws* or the *Governance Manual*, and the duty of electing the elective officers  
 22 and installing the members of the Board of Trustees, may be transferred to the Board of Trustees  
 23 of this Association in time of extraordinary emergency, ~~as set forth in the *Governance Manual*.~~

24 B. DECLARATION OF EXTRAORDINARY EMERGENCY AND WITHDRAWAL OF SUCH A  
 25 DECLARATION. The existence of a time of extraordinary emergency may be declared and  
 26 withdrawn as follows:

27 a. By the House of Delegates. A time of extraordinary emergency may be declared by mail  
 28 vote of the current members of the House of Delegates on recommendation of at least four  
 29 (4) of the elective officers.\* A mail vote to be valid shall consist of ballots received from not  
 30 less than twenty-five percent (25%) of the current members of the House of Delegates. A  
 31 majority of the votes cast within fourteen (14) days after the date declared for the  
 32 commencement of the balloting shall decide the vote.

33 b. By the Board of Trustees. A time of extraordinary emergency may be declared by a  
 34 three-fourths affirmative vote of the members of the Board of Trustees present and voting at  
 35 a regular or special session of the Board of Trustees pursuant to CHAPTER V., *Section 70.D.*  
 36 of these *Bylaws*.

37 c. Withdrawal of a Declaration of Extraordinary Emergency. A declaration of extraordinary  
 38 emergency may be withdrawn by the House of Delegates by mail vote on recommendation of  
 39 at least two (2) of the elective officers consisting of ballots received from not less than twenty-  
 40 five percent (25%) of the current members of the House of Delegates or by a majority vote of  
 41 the Board of Trustees present and voting at a regular or special session of the Board of  
 42 Trustees pursuant to CHAPTER V., *Section 70.D.* of these *Bylaws*.

43 \_\_\_\_\_  
 44 \* As used with respect to the declaration of an extraordinary emergency, the term "mail ballot"  
 45 shall mean any vote permitted pursuant to Illinois law, including an electronic vote.

1 and be it further

2 **Resolved**, that CHAPTER V., *Section 70.D.* of the ADA *Bylaws* be amended as follows (additions  
3 underscored, deletions ~~stricken through~~):

4 **CHAPTER V. BOARD OF TRUSTEES**

5 \* \* \*

6 *Section 70. POWERS.* The Board of Trustees shall be the managing body of the Association,  
7 vested with power to:

8 \* \* \*

9 D. By ~~unanimous consent~~ a three-fourths affirmative vote of the members of the Board of Trustees  
10 present and voting at a regular or special session, declare the existence of a time of extraordinary  
11 emergency.

12 and be it further

13 **Resolved**, that Chapter III., Section A. of the *Governance and Organizational Manual of the House of*  
14 *Delegates* be amended as follows (additions underscored, deletions ~~stricken through~~):

15 **CHAPTER III. HOUSE OF DELEGATES**

16 A. Convening Sessions of the House of Delegates.

17 1. ~~Declaration of Extraordinary Emergency.~~ The existence of a time of extraordinary  
18 emergency may be declared by mail vote of the current members of the House of Delegates on  
19 recommendation of at least four (4) of the elective officers.\* A mail vote to be valid shall consist of  
20 ballots received from not less than twenty five percent (25%) of the current members of the  
21 House of Delegates. A majority of the votes cast within thirty (30) days after the mailing of the  
22 ballot shall decide the vote. The existence of a time of extraordinary emergency may also be  
23 declared by the Board of Trustees pursuant to the provisions set forth in the Governance Manual.

24 2. Special Sessions. A special session of the House of Delegates shall be called by the  
25 President on a three-fourths (3/4) affirmative vote of the members of the Board of Trustees or on  
26 written request of delegates representing at least one-third (1/3) of the constituents and not less  
27 than one-fifth (1/5) of the number of officially certified delegates of the last House of Delegates.  
28 The time and place of a special session shall be determined by the President, provided the time  
29 selected shall be not more than forty-five (45) days after the request was received. The business  
30 of a special session shall be limited to that stated in the official call except by unanimous consent.

31 ~~3.2.~~ Official Call of Sessions of the House of Delegates.

32 a. Annual Session. The Executive Director of the Association shall direct that an official  
33 notice of the time and place of each annual session be published in The Journal of the  
34 American Dental Association. The Executive Director of the Association shall also send an  
35 official notice of the time and place of the annual session to each member of the House of  
36 Delegates at least thirty (30) days before the opening of such annual session.

37 b. Special Session. The Executive Director of the Association shall send an official notice of  
38 the time and place of each special session and a statement of the business to be considered  
39 to every officially certified delegate and alternate delegate of the last House, not less than  
40 fifteen (15) days before the opening of such special session.

## 1 **Proposed Bylaws Provisions to Take Effect When a Time of Extraordinary Emergency is Declared**

2 Shortly after the presence of the coronavirus was declared a pandemic, the Speaker of the House and  
3 ADA staff, and later, the Governance Committee of the Board of Trustees, began looking at the issues  
4 that might arise should it be necessary to declare a time of extraordinary emergency. Among the topics  
5 considered was whether ADA operations governed by the ADA *Bylaws* or the *Governance Manual* might  
6 be affected by the events that would lead to the extraordinary emergency declaration. Thereafter, the  
7 Governance Committee asked CEBJA, given its expertise with bylaws and governance issues, to  
8 consider the matter, and bring forward any proposals it believes are needed.

9 Early in March, the Speaker of the House and staff began planning for a potential virtual House of  
10 Delegates session in 2020. One of the first issues examined was whether such a change was even  
11 permissible under ADA governance provisions and, if not, what amendments would be necessary to allow  
12 for the virtual meeting. Fortunately, there has been no need to date for a declaration of a time of  
13 extraordinary emergency nor amendments to the ADA *Bylaws* or *Governance Manual* to address issues  
14 arising from the current Covid-19 pandemic. Nevertheless, the preliminary annual meeting planning work  
15 performed highlighted the fact that the current ADA governance provisions do not adequately address an  
16 occurrence of an event leading to a declaration of a time of extraordinary emergency where operations  
17 under the ADA's normal existing governance structure would be impossible. The proposed amendments  
18 being forwarded to the House of Delegates by this resolutions seek to mitigate that possibility.

19 It is important to reiterate that the proposed amendments are not needed to respond to any issues that  
20 have arisen because of the Covid-19 pandemic. Rather, the amendments seek to address issues that  
21 may arise in the event of some other catastrophic crisis, such as a failure of the U.S. electrical grid close  
22 to the date of the ADA annual meeting and House of Delegates annual session. Bringing this matter to  
23 the House of Delegates now allows for the House to put in place measures it thinks are appropriate  
24 before such a catastrophe strikes.

25 The proposed amendments to the ADA *Bylaws* and *Governance Manual* provide for:

- 26 • Suspension of the House of Delegates annual session or, when suspension of the House meeting  
27 is not necessary, modifications to the ADA governance provisions as needed to allow the operation of  
28 the ADA to continue during an extraordinary crises.
- 29 • If elections for officers cannot be held as scheduled, minimizing any ensuing disruption by calling  
30 for the President-elect to assume the office of President.
- 31 • Those who have been selected by their Trustee Districts as trustees-elect to assume their offices  
32 while allowing for the continued service of trustees whose districts have not selected new trustees  
33 until such selections have been made.
- 34 • The continued service of other volunteer leaders if a House of Delegates session is suspended until  
35 such time as the House can meet.
- 36 • If the House cannot meet, allowing the Board of Trustees to approve an *ad interim* budget for the  
37 ADA with certain key limitations: Dues set by the Board of Trustees may not exceed the then-current  
38 dues set by the House, and the *ad interim* budget must be submitted to the House for ratification  
39 when the House does convene.
- 40 • Suspension of the ADA's annual scientific session if holding the session is determined to be  
41 impossible or infeasible due to the existence of the extraordinary emergency.

42 The Council on Ethics, Bylaws and Judicial Affairs believes that the proposal being presented will  
43 enable the ADA to continue to operate effectively should a catastrophic emergency occur in the  
44 future. It is a hallmark of a well-run organization to have in place provisions that allow for the  
45 continued operation of the organization when unforeseen and extraordinary events occur. CEBJA

1 knows that everyone hopes that the provisions embodied in the proposed amendments will never  
2 need to be activated, but recent experience demonstrates that unforeseen and even unimaginable  
3 events can and do occur. When such a catastrophe does occur, the members of the ADA will have  
4 this House to thank for its foresight of providing the Association the capacity to operate effectively  
5 without the hindrance of vague or unduly restrictive bylaws.

6 In light of the foregoing, the Council on Ethics, Bylaws and Judicial Affairs proposes the following  
7 amendment to the ADA *Bylaws*:

8 **Resolution**

9 **93. Resolved**, that the CHAPTER III., *Section 60.* of the ADA *Bylaws* be amended by the addition  
10 of a new subsection B., as follows (additions underscored):

11 **CHAPTER III • HOUSE OF DELEGATES**

12 \* \* \*

13 *Section 60. OPERATION DURING AN EXTRAORDINARY EMERGENCY.*

14 A. TRANSFER OF POWERS AND DUTIES OF THE HOUSE OF DELEGATES: The  
15 powers and duties of the House of Delegates, except the power to amend, enact and  
16 repeal the *Constitution and Bylaws* or the *Governance Manual*, and the duty of electing  
17 the elective officers ~~and installing the members of the Board of Trustees,~~ may be  
18 transferred to the Board of Trustees of this Association in time of extraordinary  
19 emergency, as set forth in the *Governance Manual*. To the extent not inconsistent with  
20 any provision of *Bylaws* CHAPTER III., *Section 60.B., Emergency Bylaws*, provisions of  
21 the *Bylaws* and *Governance Manual* shall remain in effect during the duration of the  
22 extraordinary emergency. Upon the conclusion of the declaration of the time of  
23 extraordinary emergency adopted by the House of Delegates or Board of Trustees, the  
24 emergency bylaws set forth in CHAPTER III, *Section 60.B.* of these *Bylaws* shall cease to  
25 be effective.

26 B. *Emergency Bylaws.* In the event that a time of extraordinary emergency is declared  
27 pursuant to Chapter III.A.1. of the *Governance Manual*, the provisions of this *Section 60.B.* of  
28 the ADA *Bylaws* shall be implemented and continue in effect until such time as the  
29 declaration of extraordinary emergency is withdrawn.

30 a. *Provisions if the Annual Session of the House of Delegates Convenes During an*  
31 *Extraordinary Emergency.* In the event the House of Delegates is convened during the  
32 period when an extraordinary emergency has been declared, the following provisions  
33 shall apply:

34 1. *Agenda.* The Speaker, in consultation with the President, may limit the agenda  
35 to matters that require the attention of the House of Delegates.

36 2. *Quorum.* A quorum for the transaction of any business at any meeting of the  
37 House of Delegates convened during a time declared as an extraordinary emergency  
38 shall be the same as stated in CHAPTER III, *Section 80.* of the *Bylaws*.

39 3. *Delegates.* Delegations may substitute new delegates for any unavailable  
40 delegates, based upon feasibility, as determined by the Speaker. The Speaker may  
41 subsequently determine that alternate delegates will not be certified.

42 4. *Suspended Elections.* Any elections to be held during a session of the House of  
43 Delegates during the period that an extraordinary emergency has been declared may  
44 be suspended by the Board of Trustees upon a two-thirds affirmative vote of the

1 voting members of the Board of Trustees present and voting at a regular or special  
2 session of the Board of Trustees. In the event the elections are suspended, the  
3 terms of office of the President and the trustees shall end on the date previously  
4 scheduled for the adjournment *sine die* of the House of Delegates. Vacancies in the  
5 offices of President, President-elect, First Vice President, Second Vice President,  
6 Speaker of the House of Delegates and Treasurer shall be filled in accordance with  
7 the provisions of CHAPTER VI, *Section 80*. of these *Bylaws*. The outgoing President  
8 shall install the President and any incoming trustees who have been elected by their  
9 districts. If a district has not elected a trustee to fill an expiring position, the  
10 incumbent trustee shall remain in office until a successor is duly elected and  
11 installed. All other ADA office holders in office immediately prior to commencement  
12 of the meeting of the House of Delegates shall remain in their respective offices until  
13 the first-session of the House of Delegates following the withdrawal of the declaration  
14 of an extraordinary emergency.

15 b. Suspension of the Annual Session of the House of Delegates. An annual session of  
16 the House of Delegates scheduled to occur during a period where an extraordinary  
17 emergency has been declared may be suspended by the Board of Trustees for good  
18 cause upon a two-thirds affirmative vote of the voting members of the Board of Trustees  
19 present and voting at a regular or special session of the Board of Trustees. If an annual  
20 session of the House of Delegates is so suspended, the following provisions shall apply.

21 1. Alternative Elections by Ballot without a Meeting. Regardless of whether or not  
22 the House of Delegates annual session is suspended, the Board of Trustees may  
23 direct the Speaker to arrange for some or all contested elections to be conducted  
24 electronically outside the annual session of the House of Delegates.

25 (a). Any such election shall be valid provided that the certified delegates are duly  
26 notified, are given an opportunity to vote, and the number of certified delegates  
27 casting votes would constitute a quorum as defined in Chapter III, Section 80, of  
28 these *Bylaws*.

29 (b). The method for such elections set forth in CHAPTER III, *Section 120*, of  
30 these *Bylaws* shall govern.

31 (c). Announcement of the election results shall be provided to the House of  
32 Delegates by the Speaker.

33 (d). Any candidates elected pursuant to this provision shall be installed as soon  
34 as practical after their election, provided that such installation is no sooner than  
35 the previously scheduled adjournment of the House of Delegates.

36 2. Incumbent Trustees. In the event that a district has not elected a trustee to fill an  
37 expiring trustee office, the incumbent trustee shall remain in office until a successor is  
38 duly elected and installed.

39 3. Extension of Tenure. Except as otherwise provided in these *Emergency Bylaws*,  
40 limitations on tenure of officers, trustees, council, committee and ADA commission  
41 members shall not apply during an extraordinary emergency.

42 4. Approval of Association Budget and Active Member Dues. If the annual session  
43 of the House of Delegates is suspended during an extraordinary emergency, the  
44 Board of Trustees shall have the authority to approve a final annual budget and  
45 active member dues for the succeeding year so long as the active member dues do  
46 not exceed the prior year's dues. Any such budget approved by the Board shall be  
47 presented to the House for ratification if the House convenes following the end of the







1 c. Withdrawal of a Declaration of Extraordinary Emergency. A declaration of extraordinary  
2 emergency may be withdrawn by the House of Delegates by mail vote on recommendation of  
3 at least two (2) of the elective officers consisting of ballots received from not less than twenty-  
4 five percent (25%) of the current members of the House of Delegates or by a majority vote of  
5 the Board of Trustees present and voting at a regular or special session of the Board of  
6 Trustees pursuant to CHAPTER V., Section 70.D. of these Bylaws.

7  
8 \* As used with respect to the declaration of an extraordinary emergency, the term "mail ballot"  
9 shall mean any vote permitted pursuant to Illinois law, including an electronic vote.

10 and be it further

11 **Resolved**, that CHAPTER V., Section 70.D. of the ADA Bylaws be amended as follows (additions  
12 underscored, deletions ~~stricken through~~):

13 **CHAPTER V. BOARD OF TRUSTEES**

14 \* \* \*

15 Section 70. POWERS. The Board of Trustees shall be the managing body of the Association,  
16 vested with power to:

17 \* \* \*

18 D. By ~~unanimous consent~~ a three-fourths affirmative vote of the members of the Board of  
19 Trustees present and voting at a regular or special session, declare the existence of a time of  
20 extraordinary emergency.

21 and be it further

22 **Resolved**, that Chapter III., Section A. of the *Governance and Organizational Manual of the House of*  
23 *Delegates* be amended as follows (additions underscored, deletions ~~stricken through~~):

24 **CHAPTER III. HOUSE OF DELEGATES**

25 A. Convening Sessions of the House of Delegates.

26 1. ~~Declaration of Extraordinary Emergency. The existence of a time of extraordinary emergency~~  
27 ~~may be declared by mail vote of the current members of the House of Delegates on~~  
28 ~~recommendation of at least four (4) of the elective officers.\* A mail vote to be valid shall consist of~~  
29 ~~ballots received from not less than twenty five percent (25%) of the current members of the~~  
30 ~~House of Delegates. A majority of the votes cast within thirty (30) days after the mailing of the~~  
31 ~~ballot shall decide the vote. The existence of a time of extraordinary emergency may also be~~  
32 ~~declared by the Board of Trustees pursuant to the provisions set forth in the Governance Manual.~~

33 2. ~~Special Sessions.~~ A special session of the House of Delegates shall be called by the  
34 President on a three-fourths (3/4) affirmative vote of the members of the Board of Trustees or on  
35 written request of delegates representing at least one-third (1/3) of the constituents and not less  
36 than one-fifth (1/5) of the number of officially certified delegates of the last House of Delegates.  
37 The time and place of a special session shall be determined by the President, provided the time  
38 selected shall be not more than forty-five (45) days after the request was received. The business  
39 of a special session shall be limited to that stated in the official call except by unanimous consent.

40 ~~3.2. Official Call of Sessions of the House of Delegates.~~

1 a. Annual Session. The Executive Director of the Association shall direct that an official  
2 notice of the time and place of each annual session be published in The Journal of the  
3 American Dental Association. The Executive Director of the Association shall also send an  
4 official notice of the time and place of the annual session to each member of the House of  
5 Delegates at least thirty (30) days before the opening of such annual session.

6 b. Special Session. The Executive Director of the Association shall send an official notice of  
7 the time and place of each special session and a statement of the business to be considered  
8 to every officially certified delegate and alternate delegate of the last House, not less than  
9 fifteen (15) days before the opening of such special session.

10 **BOARD RECOMMENDATION: Vote Yes.**

11 **Vote: Resolution 92**

|            |     |              |     |           |     |          |     |
|------------|-----|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Yes | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | No  |
| EDGAR      | Yes | KESSLER      | Yes | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes | RAPINI    | Yes | STEPHENS | Yes |
| HARRINGTON | Yes | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | Yes |



1 2. Quorum. A quorum for the transaction of any business at any meeting of the House of  
2 Delegates convened during a time declared as an extraordinary emergency shall be the  
3 same as stated in CHAPTER III, Section 80. of the Bylaws.

4 3. Delegates. Delegations may substitute new delegates for any unavailable delegates,  
5 based upon feasibility, as determined by the Speaker. The Speaker may subsequently  
6 determine that alternate delegates will not be certified.

7 4. Suspended Elections. Any elections to be held during a session of the House of  
8 Delegates during the period that an extraordinary emergency has been declared may be  
9 suspended by the Board of Trustees upon a two-thirds affirmative vote of the voting  
10 members of the Board of Trustees present and voting at a regular or special session of  
11 the Board of Trustees. In the event the elections are suspended, the terms of office of  
12 the President and the trustees shall end on the date previously scheduled for the  
13 adjournment *sine die* of the House of Delegates. Vacancies in the offices of President,  
14 President-elect, First Vice President, Second Vice President, Speaker of the House of  
15 Delegates and Treasurer shall be filled in accordance with the provisions of CHAPTER  
16 VI, Section 80. of these Bylaws. The outgoing President shall install the President and  
17 any incoming trustees who have been elected by their districts. If a district has not  
18 elected a trustee to fill an expiring position, the incumbent trustee shall remain in office  
19 until a successor is duly elected and installed. All other ADA office holders in office  
20 immediately prior to commencement of the meeting of the House of Delegates shall  
21 remain in their respective offices until the first-session of the House of Delegates  
22 following the withdrawal of the declaration of an extraordinary emergency.

23 b. Suspension of the Annual Session of the House of Delegates. An annual session of the  
24 House of Delegates scheduled to occur during a period where an extraordinary emergency  
25 has been declared may be suspended by the Board of Trustees for good cause upon a two-  
26 thirds affirmative vote of the voting members of the Board of Trustees present and voting at a  
27 regular or special session of the Board of Trustees. If an annual session of the House of  
28 Delegates is so suspended, the following provisions shall apply.

29 1. Alternative Elections by Ballot without a Meeting. Regardless of whether or not the  
30 House of Delegates annual session is suspended, the Board of Trustees may direct the  
31 Speaker to arrange for some or all contested elections to be conducted electronically  
32 outside the annual session of the House of Delegates.

33 (a). Any such election shall be valid provided that the certified delegates are duly  
34 notified, are given an opportunity to vote, and the number of certified delegates  
35 casting votes would constitute a quorum as defined in Chapter III, Section 80, of  
36 these Bylaws.

37 (b). The method for such elections set forth in CHAPTER III, Section 120, of these  
38 Bylaws shall govern.

39 (c). Announcement of the election results shall be provided to the House of  
40 Delegates by the Speaker.

41 (d). Any candidates elected pursuant to this provision shall be installed as soon as  
42 practical after their election, provided that such installation is no sooner than the  
43 previously scheduled adjournment of the House of Delegates.

44 2. Incumbent Trustees. In the event that a district has not elected a trustee to fill an  
45 expiring trustee office, the incumbent trustee shall remain in office until a successor is  
46 duly elected and installed.

1 3. Extension of Tenure. Except as otherwise provided in these Emergency Bylaws,  
 2 limitations on tenure of officers, trustees, council, committee and ADA commission  
 3 members shall not apply during an extraordinary emergency.

4 4. Approval of Association Budget and Active Member Dues. If the annual session of the  
 5 House of Delegates is suspended during an extraordinary emergency, the Board of  
 6 Trustees shall have the authority to approve a final annual budget and active member  
 7 dues for the succeeding year so long as the active member dues do not exceed the prior  
 8 year's dues. Any such budget approved by the Board shall be presented to the House  
 9 for ratification if the House convenes following the end of the emergency with more than  
 10 six months remaining in the fiscal year for which the budget has been established.

11 c. Scientific Session. If it is determined that holding the scientific session required by  
 12 Chapter XVIII. of the Governance Manual is impossible or infeasible due to the existence of  
 13 an extraordinary emergency, the Board of Trustees may suspend the holding of the scientific  
 14 session upon a two-thirds affirmative vote of the voting members of the Board of Trustees  
 15 present and voting at a regular or special session of the Board of Trustees.  
 16

17 **BOARD RECOMMENDATION: Vote Yes.**

18 **Vote: Resolution 93**

|            |     |              |     |           |     |          |     |
|------------|-----|--------------|-----|-----------|-----|----------|-----|
| ARMSTRONG  | Yes | HERRE        | Yes | LEARY     | Yes | ROSATO   | Yes |
| DOROSHOW   | Yes | HIMMELBERGER | Yes | MCDUGALL  | Yes | SABATES  | No  |
| EDGAR      | Yes | KESSLER      | Yes | NORBO     | Yes | SHEPLEY  | Yes |
| FIDDLER    | Yes | KLEMMEDSON   | Yes | RAPINI    | Yes | STEPHENS | Yes |
| HARRINGTON | Yes | KYGER        | Yes | RODRIGUEZ | Yes | THOMPSON | Yes |

Resolution No.  N/A   New

Report:  Task Force Report to Study Alternate Loan Repayment Strategies  Date Submitted:  July 2020

Submitted By:  Task Force to Study Alternate Student Loan Repayment Strategies

Reference Committee:  D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication:  None  Net Dues Impact:

Amount One-time   Amount On-going

ADA Strategic Plan Objective: None

How does this resolution increase member value: Not Applicable

1 **REPORT OF THE TASK FORCE TO STUDY ALTERNATE STUDENT LOAN REPAYMENT**  
 2 **STRATEGIES (81H-2019)**

3 **Background:** The 2019 ADA House of Delegates adopted Resolution 81H-2019, Study Innovations for  
 4 Alternate Student Loan Repayment Strategies, which called on the Board of Trustees to form a Task  
 5 Force to find creative solutions to the student debt crisis, and report the progress on its recommended  
 6 initiatives to the 2020 House of Delegates.

7 **81H-2019. Resolved,** that the Board form a task force and appoint stakeholders to examine, identify,  
 8 and creatively address solutions to the student debt crisis, and be it further

9 **Resolved,** that the Task Force will report back on its progress to the 2020 House of Delegates on its  
 10 recommended initiatives.

11 **Workgroup Appointed:** At its December 2019 meeting, the Board appointed the following members to  
 12 the Task Force: Dr. Deborah Bishop, chair and Council on Government Affairs representative (District 5);  
 13 Dr. Emily Mattingly, New Dentist Committee representative (District 6); Dr. Nader Nadershahi, dental  
 14 education representative (District 13); and Dr. Lindsey Robinson, former Board member (District 13).

15 **Progress Report:** The Task Force has thus far carried out its work via electronic communications,  
 16 individual phone calls, and two conference calls convened on February 18, 2020, and March 10, 2020.  
 17 Due to the novel coronavirus (COVID-19) pandemic, the Task Force temporarily suspended its work in  
 18 March 2020 with the intent of reconvening in summer 2020. A final report will be submitted to the 2021  
 19 House of Delegates, pending the Board of Trustees' reauthorization of the Task Force and its members.

20 The Task Force observed that since 2010 there have been fourteen House assignments to address  
 21 student debt, including the formation of several task forces, research, member benefits, advocacy, and  
 22 more (Appendix A). The Task Force also noted that ADA has spent approximately \$500,000 studying  
 23 and advocating for student debt reduction since 2010, according to the ADA Board of Trustees  
 24 (*Supplement 2018:4107*).

25 The Task Force determined that revisiting these activities in-depth would not be productive. The Task  
 26 Force also determined that its charge did not include addressing why dental school is so expensive; why  
 27 dental students are borrowing so much money (and how they are spending it); and why the federal  
 28 government is in the student loan business.



1 Instead, the Task Force decided there would be more value in presenting the House of Delegates with  
2 three to five recommendations that would be impactful (and attainable) instead of a long list of  
3 recommendations that are interesting (but aspirational). The Task Force also agreed that its  
4 recommendations should add member value and be consistent with the ADA strategic plan.

5 The Task Force agreed to the following plan to implement 81H-2019:

- 6 1. Solicit preliminary ideas from a variety of internal and external consultants (e.g., the New Dentist  
7 Committee, ADA Business Enterprises, dental schools, dental students, financial institutions,  
8 community health centers, etc.).
- 9 2. Complete a weighted ranking of the ideas based on originality; impact; member value;  
10 attainability (in five years); cost; and alignment with the ADA strategic plan.
- 11 3. Thoroughly research the highly rated items, discuss the results, and decide which ideas should  
12 be put forward as recommendations.
- 13 4. Present a final report to the 2021 House of Delegates with three to five of the most promising  
14 ideas.

15 The Task Force was beginning to solicit ideas from outside consultants when the novel coronavirus  
16 (COVID-19) pandemic disrupted business throughout the country. The Task Force suspended its work in  
17 March 2020 with the intent of reconvening in summer 2020. A final report will be submitted to the 2021  
18 House of Delegates, pending the Board of Trustees' reauthorization of the Task Force and its members.

#### 19 **Resolution**

20 This report is informational and no resolutions are presented.

21 **BOARD RECOMMENDATION: Vote Yes to Transmit.**

22 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
23 **BOARD DISCUSSION).**



**APPENDIX A  
TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

|          |  |    |
|----------|--|----|
| 37H-201  | <b>Federal Student Loan Repayment Incentives</b><br>(Supplement 2019:5023) .....                                 | A8 |
| 38H-2019 | <b>Tax Treatment of Federal Student Loan Interest, Scholarships and Stipends</b><br>(Supplement 2019:5025) ..... | A9 |
| 81H-2019 | <b>Study Innovations for Alternate Student Loan Repayment Strategies</b><br>(Supplement 2019:5096) .....         | A9 |

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**87-2010 Study Impact of Existing and Emerging Models of Dental Education**  
(Referred) (Trans.2010:572, 578) (Supplement 2010:4286)

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**Resolved**, that the ADA Council on Dental Education and Licensure study the short and long term impact (positive and negative) of existing and emerging models of dental education in resolving the challenge of preservation of the profession as a learned profession while meeting the changing needs of oral health for diverse patient groups in a time of economic challenge, and be it further

**Resolved**, that relevant stakeholders be invited to participate in the discussion at their expense or the sponsoring organization's expense, and that recommendations include collaborative new strategies for working together as a profession to resolve these important issues through partnerships, and be it further

**Resolved**, that the Council on Dental Education and Licensure report its findings to the 2011 ADA House of Delegates.

(See response at *Reports* 2011:78.)

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**112-2010 A Viable Mid-Level Solution: Improving Access by Reinventing Dentists' Education** (Trans.2010:572, 578) (Supplement 2010:4359) (\$75,000)

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**Resolved**, that the ADA invite to a conference of appropriate stakeholders and leaders, to include, but not be limited to representatives of CAPIR, CDEL, CGA, ASDA, CODA, ADEA, AADB, CMS and the Kellogg Foundation to consider development of dental education models that facilitate fourth- and fifth-year dental students and residents to provide care in underserved and unserved settings, and be it further

**Resolved**, that the conference agenda will include, but not be limited to, the following:

- Utilization of pre-doctoral dental students as an alternative to mid-level providers for improved access to care and maintaining a high quality single tier delivery system.
- Consideration of conversion of some basic science curricula to undergraduate prerequisites.
- Education cost-reduction through provision of services by both students and faculty.
- Alternative faculty/student supervisory models to reduce barriers to access in remote locations.
- Concurrent loan forgiveness programs and stipends for pre-doctoral practice in remote locations.
- Statutory consideration of utilizing dental students in alternative settings.
- Testing and licensing considerations in alternative educational models.
- Applications for teledentistry and distance education via interactive links.
- Funding needs for pilot projects and transition to new models.
- Accreditation considerations for alternative educational models.

**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

- 1       • Limitations of public funding and subsidies as educational clinic revenue sources.

2 and be it further

3 **Resolved**, that the appropriate Association agencies provide a report on the conference with a  
4 recommended action plan to the 2011 House of Delegates.

5 (See response at *Reports* 2011:86, 101.)

6

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**66H-2011   Deflating the Dental Education Bubble**  
(*Trans.*2011:409, 463, 481) (*Supplement* 2011:4076) (\$230,000)

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7 **Resolved**, that the Board of Trustees with the assistance of appropriate councils and expert consultants,  
8 study, document and analyze the current and future economics of dental education, student debt and the  
9 impact on dental practice and access to care, utilizing existing environmental scan and other available  
10 data, and be it further

11 **Resolved**, that the Board with the assistance of CDEL and consultants with expertise in dental education  
12 identify innovations in dental education that reduce costs without diminishing quality and recognize  
13 barriers to broader implementation, and be it further

14 **Resolved**, that the Board, with the assistance of consultants with expertise in practice economics and  
15 subsidized care, consider the role educational institutions, students, residents and new graduates have  
16 played in the dental "safety net," and innovative ideas to improve that function while reducing student  
17 debt, and be it further

18 **Resolved**, that the Board prepare a detailed report including short term and long range action  
19 recommendations to reduce dental student debt for consideration at the 2012 House of Delegates.

20 (See responses at *Supplement* 2012:5158; 2013:3036)

21

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**91H-2011   Student Loan Reduction Program**  
(*Trans.*2011:433, 551) (*Supplement* 2011:8000)

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22 **Resolved**, that the appropriate councils and ADA agencies investigate the development and  
23 implementation of a student loan repayment grant program for dentists working in a non-profit community  
24 dental clinic, and report to the 2012 House of Delegates.

25 **Resolved**, that the appropriate councils and ADA agencies investigate the development and  
26 implementation of a student loan repayment grant program for dentists working in a non-profit community  
27 dental clinic, and report to the 2012 House of Delegates.

28 (See responses at *Supplement* 2012:5158; 2013:3036)

**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

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**113H-2012 Dental Education Economics and Student Debt**  
(*Trans.2012:458, 480*) (*Supplement 5158*) (\$230,000)

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1 **Resolved**, that the Board of Trustees' Taskforce on Dental Education Economics and Student Debt  
2 conduct the research as outlined in its 2012 report and report findings to the 2013 House of Delegates,  
3 and be it further

4 **Resolved**, that any unspent amount from the \$230,000 from the 2012 budget be returned to the  
5 Reserves and funding for completion of the study in 2013 come from the Reserve Account.

6 (See response at *Supplement 2013:3036*)

7

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**53H-2013 ADA Advocacy Agenda**  
(*Trans.2013:329*) (*Supplement 2013:3078, 3078a*)

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8 **Resolved**, that the ADA advocacy agenda on behalf of dental education, dental students, and recent  
9 dental school graduates include:

- 10 1. Dental school approval as Federally Qualified Health Centers (FQHC) or ability to partner with  
11 FQHC's.
- 12 2. Graduate Medical Education (GME) funding for non-hospital-based programs (i.e., dental  
13 schools).
- 14 3. Increased Medicaid fees and cost-based reimbursement for dental schools.
- 15 4. Increased number of loan forgiveness programs at the state and national level, including  
16 additional debt relief programs targeting rural/underserved areas.
- 17 5. Financial incentives to practice in underserved areas through supplemental payments or tax  
18 credits.
- 19 6. Increased eligibility for dental graduates for all health profession loan forgiveness programs.
- 20 7. Student loan interest rate reform.

21 (See response at *Supplement 2014:5054.*)

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**54-2013 Development of a Robust Information Portal**  
(Referred) (*Trans.2013:330*) (*Supplement 2013:3079*)

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23 **Resolved**, that the ADA Health Policy Resources Center (HPRC), the ADA/ADEA/CODA Liaison  
24 Committee for Surveys and Reports, and the Center for Professional Success (CPS) in collaboration with  
25 the communities of interest develop and promote a robust information portal via ADA.org to help current  
26 and prospective students be fully informed, financially literate consumers about a career in dentistry,  
27 including workforce forecasting reports, student debt, expected income, life-long financial planning, and a  
28 central registry of all loan/tuition relief programs.

29 (See response at *Reports 2014:105.*)

**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

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**55H-2013 Expanding Research Efforts in the Area of Dental Education Financing**  
(*Trans.2013:332*) (*Supplement 2013:3080*)

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1 **Resolved**, that the ADA Health Policy Resources Center (HPRC), in preparation for the future of the  
2 profession and reexamination of the dental education model, expand its research efforts in the area of  
3 dental education financing, the impact of student debt and other factors on career choices in order to  
4 better position the ADA as a thought leader and knowledge broker in this area and to strengthen  
5 advocacy efforts.

6 (See response at *Supplement 2014:1006*.)

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**56H-2013 A Comprehensive Study of the Current Dental Education Model**  
(*Trans.2013:332*) (*Supplement 2013:3081, 3082a*) (\$80,000)

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8 **Resolved**, that the ADA seek collaboration with broad communities of interest, including dental  
9 educators, students, practicing dentists, health economists, and others with appropriate expertise to  
10 define the scope and specific aims of a comprehensive study of current dental education models, to  
11 include:

- 12 1. Evaluation of the long-term sustainability of dental schools.
- 13 2. Evaluation of the efficiency of the current dental school curricula and delivery methods.
- 14 3. Analysis of the impact of student debt on dentistry as a career choice and subsequent practice  
15 choices.
- 16 4. A determination of whether dental schools are meeting the appropriate level of scholarship to  
17 ensure that dentistry continues to be a learned profession;

18 and be it further

19 **Resolved**, that the ADA's financial implication for this resolution shall not exceed \$80,000, to be used to  
20 define the scope and specific aims of the study, to determine the estimated cost of the study, to identify  
21 potential funding sources for the study, and to report to the 2014 ADA House of Delegates.

22 (See responses at *Reports 2014:106* and *Supplement 2014:4053*.)

23

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**57H-2013 Revision of Accreditation Standards**  
(*Trans.2013:334*) (*Supplement 2013:3083*)

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24 **Resolved**, that the ADA seek collaboration with broad communities of interest, including dental  
25 educators, students, practicing dentists, health economists, and others with appropriate expertise to  
26 define the scope and specific aims of a comprehensive study of current dental education models, to  
27 include:

- 28 1. Evaluation of the long-term sustainability of dental schools.
- 29 2. Evaluation of the efficiency of the current dental school curricula and delivery methods.
- 30 3. Analysis of the impact of student debt on dentistry as a career choice and subsequent practice  
31 choices.
- 32 4. A determination of whether dental schools are meeting the appropriate level of scholarship to  
33 ensure that dentistry continues to be a learned profession;

**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

1 and be it further

2 **Resolved**, that the ADA's financial implication for this resolution shall not exceed \$80,000, to be used to  
3 define the scope and specific aims of the study, to determine the estimated cost of the study, to identify  
4 potential funding sources for the study, and to report to the 2014 ADA House of Delegates.

5 (See response at *Supplement* 2014:4076.)

6

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**91-2013 Disclosure of Costs Incurred by Dental Students**  
(Referred) (*Trans.*2013:331) (*Supplement* 2013:3106)

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7 **Resolved**, that the ADA encourage dental schools, as part of their application and interview process, to  
8 disclose the actual costs incurred by their students to complete their degrees based on exit data collected  
9 for the two most recent classes.

10 (See response at *Reports* 2014:106.)

11

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**92-2013 Presentations for Long-Term Financial Implications of Debt Incurred by Students**  
(Referred) **During Dental School**  
(*Trans.*2013:331) (*Supplement* 2013:3107)

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12 **Resolved**, that the appropriate agencies of the ADA develop presentations for pre-dental students  
13 explaining the long-term financial implications of debt incurred during dental school, and be it further

14 **Resolved**, that the ADA be urged to make these presentations available in the public area of the Center  
15 for Practice Success website.

16 (See response at *Reports* 2014:106.)

17

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**35H-2014 A Comprehensive Study of the Current Dental Education Models**  
(*Trans.*2014:463) (*Supplement* 2014:4053, 4060)

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18 **Resolved**, that the ADA conduct a focused study relative to the following:

19 Domain 3: Impact of Student Debt on Dentistry as a Career Choice and Subsequent Practice Choices

- 20 1. How does the cost of dental education and/or level of student borrowing influence students'  
21 decisions to enter dental education and their future career choices?  
22 2. Do higher levels of educational debt have a greater impact on career choices?  
23 3. What is the critical point at which the perceived return on investment means that dentistry is no  
24 longer seen as a desired profession?  
25 4. Are there differences in the perceived return on investment for specific subsets of dental careers?  
26 5. At what income/debt ratio are specific labor force choices impacted (disaggregating the data to  
27 determine impact on generalist, specialist, public health, Medicaid providers, etc.)?  
28 6. How long does it actually take for dentists to pay off their educational debt?  
29 7. What is the impact of new loan repayment programs/options on student debt?

**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

- 1 8. Are there other strategies we can use to reduce the cost to students and/or students' educational  
2 debt (e.g., subsidizing loans, level of clinical production while in school, alternative investment  
3 pools, philanthropy, and planned giving)?  
4 9. What is the impact of educational debt on graduates' decisions to enter subsets of practice such  
5 as solo practice, small group practice and large group practice, and to be a practice owner or an  
6 employed dentist?  
7 10. Does educational debt primarily have a short-term impact on practice choices (i.e., decisions  
8 upon graduation or in the first few years of practice) or does it impact longer-term practice  
9 choices?

10 and be it further

11 **Resolved**, that the ADA pursue a focused study relative to the following:

12 Domain 1: Long-Term Sustainability of Dental Schools

- 13 1. What are the major revenue and expense drivers for dental education, and how do these differ  
14 across schools?  
15 2. What opportunities exist to increase revenue for dental schools other than increases in tuition and  
16 fees (for example, increased reimbursement for clinical care, increased net clinical income,  
17 private philanthropy, intellectual property and technology transfer, and increased federal and  
18 state funding)?  
19 3. What opportunities exist to reduce the cost of dental education (for example, sharing of faculty  
20 and educational resources, increasing the productivity of clinical faculty, use of technology,  
21 addressing the financial impact of accreditation standards and state regulations)?

22 Domain 2: Efficiency of the Current Dental School Curricula and Delivery Methods

- 23 1. Which dental schools are utilizing each of the curricular models and what is the financial model  
24 that supports each approach?

25 Domain 4: Appropriate Level of Scholarship to Ensure that Dentistry Continues to Be a Learned  
26 Profession

- 27 1. Is the profession attracting and retaining the highest quality faculty who can lead the research  
28 enterprise?  
29 2. How can the dental community provide more effective advocacy for research support?

30 and be it further

31 **Resolved**, that the study results be reported to the 2016 House of Delegates.

32 (See response at *Supplement* 2016:4058.)

33

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**57H-2016 National Health Service Corps Policy**  
(*Trans.* 1988:488; 2016:347) (*Supplement* 2016:5065)

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34 **Resolved**, that the ADA work to expand the availability of National Health Service Corps (NHSC)  
35 scholarships and loan repayments for dentists and dental students who agree to work in a NHSC-  
36 approved site.



**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

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**36H-2019 Federal Student Loan Programs**  
(Supplement 2019:5021)

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- 1 **Resolved**, that the American Dental Association supports the federal graduate and professional degree  
2 student loan programs authorized under the Higher Education Act of 1965, with an emphasis on:
- 3 1. Protecting access to federal Direct Unsubsidized Stafford Loans (Direct Loans) and Grad PLUS  
4 loans for graduate and professional degree students.
  - 5 2. Reinstating eligibility for graduate and professional degree students to take advantage of federal  
6 Direct Subsidized Stafford Loans.
  - 7 3. Removing annual and cumulative borrowing limits on federal student loans.
  - 8 4. Lowering the interest rates and fees on federal student loans.
  - 9 5. Capping total amount of interest that can accrue on federal student loans.
  - 10 6. Halting the accrual of federal student loan interest while a dentist is completing a medical/dental  
11 internship or residency.
  - 12 7. Extending the period of federal student loan deferment until after a new dentist has completed his  
13 or her medical/dental internship or residency.
  - 14 8. Permitting federal graduate student loans to be refinanced more than once.
  - 15 9. Simplifying and adding more transparency to the federal graduate student loan application  
16 process.
  - 17 10. Encouraging institutions of higher education and lenders to offer training to help students make  
18 informed decisions about how to finance their graduate education.
  - 19 11. Encouraging collaborative approaches to handling borrowers who fail (or are at risk of failing) to  
20 fully repay their federal student loan(s) in the required time period.

21 and be it further

22 **Resolved**, that the ADA's position on allowing private lenders to have a role in the federal student loan  
23 program shall depend on whether the loan terms and conditions and borrower protections are guaranteed  
24 to be as favorable or better than the existing system of federal student loans, and be it further

25 **Resolved**, that the ADA supports strengthening federal regulations for the protection of all student loan  
26 borrowers.

27

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**37H-2019 Federal Student Loan Repayment Incentives**  
(Supplement 2019:5023)

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28 **Resolved**, that the American Dental Association supports using state and federal funds to provide  
29 payments toward a dental professional's outstanding federal student loans in exchange for practicing in  
30 underserved areas, entering and remaining in public service and academic teaching and research  
31 positions, and filling other gaps in areas of national need, and be it further

32 **Resolved**, that the ADA supports removing barriers that prohibit those with private graduate student  
33 loans from taking advantage of state and federal student loan repayment programs.

**APPENDIX A**  
**TASK FORCE REPORT TO STUDY ALTERNATE LOAN REPAYMENT STRATEGIES**

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**38H-2019 Tax Treatment of Federal Student Loan Interest, Scholarships and Stipends**  
*(Supplement 2019:5025)*

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- 1 **Resolved**, that the American Dental Association supports the tax deductibility of interest on health  
2 profession student loans, and be it further
- 3 **Resolved**, that the ADA supports a tax exemption for scholarship assistance and stipends awarded to  
4 health professions students under federal programs.
- 5
- 
- 

**81H-2019 Study Innovations for Alternate Student Loan Repayment Strategies**  
*(Supplement 2019:5096)*

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- 6 **Resolved**, that the Board form a task force and appoint stakeholders to examine, identify, and creatively  
7 address solutions to the student debt crisis, and be it further
- 8 **Resolved**, that the task force will report back on its progress to the 2020 House of Delegates on its  
9 recommended initiatives.

Resolution No. None N/A

Report: Council on Advocacy for Access Prevention Report 1 Date Submitted: July 2020

Submitted By: Council on Advocacy for Access and Prevention

Reference Committee: D (Legislative, Health, Governance and Related Matters)

Total Net Financial Implication: None Net Dues Impact: \_\_\_\_\_

Amount One-time \_\_\_\_\_ Amount On-going \_\_\_\_\_

ADA Strategic Plan Objective: Public Goal Obj-9: The ADA will be the preeminent driver of trusted oral health information for the public and profession.

How does this resolution increase member value: Not Applicable

1 **COUNCIL ON ADVOCACY FOR ACCESS AND PREVENTION REPORT 1 TO THE HOUSE OF**  
 2 **DELEGATES: ADA POLICY REVIEW**

3 **Background:** In accordance with Resolution 170H-2012 (*Trans.*2010;603;2012;370), Regular  
 4 Comprehensive Policy Review, the Council on Advocacy for Access and Prevention reviewed the  
 5 following Association policies and determined that they should be maintained.

- 6 Physical Examination by Dentists (*Trans.*1977:924;1991:618)
- 7 Educating Dental Professionals on Recognizing and Reporting Abuse (*Trans.*2014:507)
- 8 Guidelines for Hospital Dental Privileges (*Trans.*2015:274)
- 9 Definition of Oral Health Literacy (*Trans.*2005:322; 2006:316)
- 10 Drinking Water in Schools (*Trans.*2016:323)
- 11 Oral Evaluation for High School Athletes (*Trans.*2016:343)
- 12 Integration of Oral Health and Disease Prevention Principles in Health Education Curricula  
 13 (*Trans.*2016:322)
- 14 Designation of Individuals with Intellectual Disabilities as a Medically Underserved Population  
 15 (*Trans.*2014:508)
- 16 Vision Statement on Access for Underserved Promotional Activities (*Trans.*2004:321; 2014:503)
- 17 The Alaska Native Oral Health task Force – Strategies to Assure Access to Quality Care for Native  
 18 Alaskans (*Trans.*2004:291; 2010:521)
- 19 Access to Dental Services for the Underserved (*Trans.*2000:500)
- 20 Prevention and Control of Dental Disease through Improved Access to Comprehensive Care  
 21 (*Trans.*1979:357; 596)
- 22 Summary of Recommendations: Report 5 of the Board of Trustees to the House of Delegates on  
 23 Prevention and Control of Dental Disease through Improved Access to Comprehensive Care  
 24 (*Trans.*1979:357,596)
- 25 State Dental Programs (*Trans.*1954:278; 2013:341)
- 26 Oral Health Assessment for Schoolchildren (*Trans.*2005:323; 2013:360)
- 27 Orofacial Protectors (*Trans.*1994:654; 1995:613; 2016:322)

28 The Council has submitted resolutions to amend or rescind other ADA policies based on their continued  
 29 need, relevance and consistency with other Association policies. Those recommendations are contained  
 30 on separate worksheets.

1 **Resolution**

2 This report is informational and no resolutions presented.

3 **BOARD RECOMMENDATION: Vote Yes to Transmit.**

4 **BOARD VOTE: UNANIMOUS. (BOARD OF TRUSTEES CONSENT CALENDAR ACTION—NO**  
5 **BOARD DISCUSSION)**











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